# Comprehensive Annual Financial Report

Fiscal Year Ended June 30, 2021







## For Fiscal Year Ended June 30, 2021

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#### **OTHER AUDIT REPORT**





December 14, 2021

The Honorable Mayor, Members of the City Council and Citizens of Brentwood Brentwood, California 94513

Dear Mayor, Members of the City Council and Citizens of Brentwood:

We are pleased to submit the Comprehensive Annual Financial Report for the City of Brentwood, California ('the City"), for the fiscal year (FY) ended June 30, 2021. The City annually publishes a complete set of financial statements, presented in conformity with Generally Accepted Accounting Principles (GAAP) and audited by an independent, certified public accounting firm.

The City's Finance and Information Systems Department has prepared this report. Responsibility for both the accuracy of the data and the completeness and fairness of the information, including all disclosures, rests with the City. To the best of the City staff's knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and results of the operations of the various entities of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included. GAAP requires that management provide a narrative introduction overview and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

#### **INTERNAL CONTROLS**

Accounting for all of the City's activities is centralized under the Finance and Information Systems Department. The department has been delegated the responsibility for maintaining the integrity of the City's recorded financial data and, in conjunction with the City's management, is also responsible for establishing and maintaining an internal control structure designed to ensure that the City's assets are protected from loss, theft or misuse. The internal control structure is designed to provide reasonable assurance these objectives are met, while recognizing that this assurance is not absolute. The concept of reasonable assurance recognizes: 1) the cost of a control should not exceed the benefits likely to be derived and 2) the valuation of costs and benefits requires estimates and judgments by management. City management believes the existing internal control systems are adequate to provide reasonable assurance the City's assets are safeguarded against loss and that the financial records are reliable for preparing financial statements and maintaining accountability for assets. This belief is supported by the "unmodified" audit opinion issued by the City's independent external auditors for the fiscal year ended June 30, 2021.



#### **INDEPENDENT AUDIT**

The City Council is responsible for: 1) assuring the City administration fulfills its responsibilities in the preparation of the financial statements and 2) engaging certified public accountants with whom the City Council reviews the scope of the audit and the accounting principles to be applied in financial reporting.

The Government Code of the State of California requires general law cities, such as the City, to have its financial statements audited by an independent certified public accountant. Accordingly, this year's audit was completed by the accounting firm of Maze & Associates. The firm was engaged by the City Council to render an opinion on the City's financial statements in accordance with auditing standards generally accepted in the United States of America. To ensure complete independence, Maze & Associates presents the results of their assessment of the adequacy of internal accounting controls and the quality of financial reporting directly to the City Council. The auditor's report on the basic financial statements is the first item in the accompanying Financial Section.

In addition to meeting the requirements set forth in state statutes, the audit was also designed to meet the requirements of the Federal Single Audit Act, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements but also on the audited government's internal controls and compliance with legal requirements.

#### **PROFILE OF BRENTWOOD**

The City encompasses approximately 14.83 square miles. It was founded in 1878 and incorporated in 1948 as a general law city under the laws of the State of California. Brentwood is located in eastern Contra Costa County, 55 miles east of San Francisco and 62 miles south of Sacramento. The City is governed by a five member City Council, under the Council-Manager form of government. As of January 1, 2021, the City had an estimated population of 66,097.

The City provides a full range of services including: Police, Public Works, Economic Development, Planning, Building, Community Enrichment, Engineering and Inspection, Parks and Recreation, Housing and General Administrative services. The City also operates public water and wastewater utilities, as well as solid waste collection and disposal services and a recycling program. All of these services are accounted for in the City's financial statements.

The City had been financially accountable for the Brentwood Redevelopment Agency prior to its dissolution, which was effective February 1, 2012 as a matter of State law. At that time, the City opted to become the Successor Agency to the Brentwood Redevelopment Agency ("Successor Agency"). Financial data of the Successor Agency has been segregated in a private-purpose trust fund. In addition, the City is financially accountable for the Brentwood Infrastructure Financing Authority (the "Authority"), a component unit of the City. Although a legally separate entity, this blended component unit is also substantively part of the government's operations. Financial data for the Authority is combined with the data of the primary government. For accounting purposes, the Authority, the Successor Agency and the City all have a June 30 year-end date. See Note #1A for a more detailed discussion of the reporting entity.



The City's annual budget serves as the foundation for planning and controlling the City's finances. As such, the City maintains extensive budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. For additional budgetary information, see Note #2A. The City operates on a two-year budget cycle with the budget process beginning in November and culminating in final Council approval in June. The newly adopted two-year budget is then formally reviewed by the City Council at a public meeting every six months for adjustments. Activities of the General Fund, Special Revenue Funds, Debt Service Funds, Proprietary Funds, Internal Service Funds and certain Capital Project Funds are included in the annual appropriated budget.

#### **ECONOMIC CONDITION AND FINANCIAL OUTLOOK**

The onset of the COVID-19 pandemic initially cast a tremendous amount of uncertainty over the City's short and intermediate-term financial outlook. The early days of the pandemic resulted in multiple economic shocks - the stock market plunged, strict stay at home orders were implemented and there was fear of a modern day Great Depression. Long-term financial harm was averted, however, as record amounts of government stimulus kept dollars flowing and consumers spending. Historic low interest rates and the onset of work from home capabilities helped spur demand for housing, pushing values to record highs. The stock market recovered, and then some, setting new highs only months after the initial shock. Since that initial outlook in March/April 2020, the City's fiscal condition has continued to improve, with General Fund revenues now exceeding pre-pandemic levels, and showing signs of continued growth.

Demand for housing in Brentwood remains exceptionally strong as the City approaches build-out. Property taxes, the General Fund's top revenue source, continue to exceed projections, rising by an average of nearly 8% per year over the past five years. Sales tax, the General Fund's second largest revenue source, has recovered from the temporary slowdown during the early stages of the pandemic, and now exceeds pre-pandemic levels. Sales tax revenue growth is projected to continue in the coming years as the City adds more jobs, reduces commuting outflow and is able to keep more of our resident's consumer spending activity in Brentwood. The City's Strategic Plan continues to put a focus on Economic Development strategies to attract future sources of sales tax revenue and employment opportunities for the community. The Innovation Center @ Brentwood (formerly known as Priority Area 1) Infrastructure Improvements project will construct various infrastructure improvements within the project area including roadways, wet utilities and land acquisition, in order to ready this area for development. The City envisions this location emerging as one of the primary future employment centers, offering individuals and businesses access and opportunities to create high-quality jobs across a diverse array of industries.

The City also took quick action to reduce spending at the onset of the pandemic. Projects were delayed, positions left vacant and non-essential purchases were curtailed. As the fiscal outlook improved over the ensuing months, the City gradually restored the majority of spending reductions and is now looking towards enhancing services in the upcoming fiscal years. Longer term, the City's future costs will be moderately controlled, as a result of strategies to pay down unfunded pension and retiree medical liabilities. During FY 2018/19, the City Council approved a policy that provides for annual pay downs of pension or retiree medical unfunded liabilities when certain levels of excess reserves are available. In the last three fiscal years, the City has made pension prepayments of \$13.7 million, applied to the City's unfunded pension obligations, to mitigate the impacts of increasing funding requirements in the intermediate term. Additionally, the City has taken steps to address funding required for Other Post-Employment Benefits (OPEB), making significant pre-funding contributions on an annual basis.



The three-year labor agreements with the City's bargaining groups expired at the end of FY 2019/20. However, due to the pandemic and economic uncertainty, the negotiation process was temporarily paused, and during the 2020/21 fiscal year, labor remained under the terms of the expired agreements. As the fiscal year neared completion, the City was near reaching tentative agreements with all of its bargaining groups and as of October 26, 2021 concluded negotiations with all bargaining groups resulting in three-year agreements ending on June 30, 2024.

Although the City's fiscal forecasts indicate that it can maintain its strong financial position, caution is warranted as the pandemic and variants continue to remain a concern, interest rates, labor shortages, and supply chain shortages pose a threat to the economic recovery, and the economy still needs to transition away from the record levels of federal support and back to self-sustainability. The City continues to remain vigilant in maintaining its fiscal strength and has maintained an unassigned General Fund balance of at least 30% of the annual operating expenditures.

As discussed above, the unprecedented nature of the COVID-19 pandemic resulted in a series of state and federal legislative actions to support the economy, businesses and state and local governments. In March 2020, the United States Congress passed the Coronavirus Aid, Relief, and Economic Security (CARES) Act which provided fast and direct economic assistance in response to the pandemic. The City received \$804,000 in CARES Act funding during FY 2020/21, which was used in support of eligible expenses including food programs, personal protective equipment, small business assistance and public health, and safety employee costs.

In March 2021, the United States Congress passed the American Rescue Plan Act of 2021 ("the Plan"), which is a \$1.9 trillion economic stimulus package in response to the impacts of the unprecedented COVID-19 pandemic. The Plan includes \$350 billion in emergency funding for states, counties, cities and tribal governments to cover increased expenditures, replenish lost revenue and mitigate economic harm from the COVID-19 pandemic. Of this amount, \$130.2 billion is allocated to local governments. The City received an allocation from this source of \$6.9 million, of which, 50% was received in May 2021, with the remaining 50% to be received in 2022. Allowable uses of these funds include 1) response to the COVID-19 emergency and address its economic effects, including through aid to households, small businesses, nonprofits, and industries such as tourism and hospitality; 2) provide premium pay to essential employees or grants to their employers; 3) provide government services affected by a revenue reduction resulting from COVID-19; and 4) make investments in water, sewer, or broadband infrastructure. The City is currently determining appropriate use of this funding source based on the Treasury's interim guidance and the associated opportunities available to the City, will be presented for Council consideration during the Strategic Planning process in late 2021.

The pandemic has also had a significant negative fiscal impact on the City's Water, Wastewater and Solid Waste Enterprise Funds as it relates to account delinquencies. As of June 30, 2021 delinquent balances were \$1,571,000 as compared to \$771,000 in 2020. With the State of California prohibiting water shutoffs for non-payment during the pandemic, the City has faced increasing instances of non-payment and increased delinquency balances. During FY 2020/21, \$0.9 million of bad debt expense was recorded in the Enterprise Funds. The City, however, is working proactively with residents who have fallen behind and is also applying for relief funding from State agencies. While all three of the City's enterprise funds achieved a 30% cash reserve goal, the future maintenance of this reserve will be impacted by the State of California's future restrictions on the collection of past due balances and financial grants or assistance the State may offer as a remedy.



In FY 2017/18, a five-year rate study was approved by City Council that set rates for Water, Wastewater and Solid Waste services through FY 2022/23. To address the ongoing impacts of the drought and continued conservation efforts, the Water rate study incorporated updated usage assumptions to determine the rates needed to ensure longer-term fiscal stability of the Water Enterprise. All three studies also included updated assumptions to account for changes in operating costs and capital outlay requirements for increased service level demands and new governmental regulations. Additional rate studies will need to be considered in the coming two years.

#### **Balanced Budget**

The City's Budget and Fiscal Policy requires the City to maintain a balanced General Fund budget over the two-year period of the Financial Plan. This means that each fiscal year, current revenues must meet or exceed operating expenditures, including debt service. Use of fund balance commitments to offset non-operating expenditures may allow for current expenditures to exceed current revenues in a fiscal year. Pursuant to Council policy, City staff will present a General Fund budget for City Council consideration that maintains 30% of the annual operating appropriations and transfers in the unassigned fund balance. The City will also strive to maintain cash reserves in the Enterprise Funds of 30% of annual operating appropriations and transfers.

#### **Long-Term Financial Planning**

To help ensure the City remains financially healthy in the future, a General Fund Fiscal Model ("Fiscal Model") is prepared both as part of the Operating Budget and the Strategic Planning process. The Fiscal Model provides detailed analysis and projections of the next ten years of revenues, expenses and fund balance of the General Fund. The Fiscal Model provides the City Council with a tool to help determine the financial feasibility of priorities and goals they may wish to adopt through the strategic planning process. The Fiscal Model can also alert management and the City Council of potential future financial changes and affords them the time to develop practical solutions with minimal impacts to the services provided to the residents of Brentwood.

The Fiscal Model projects the City will achieve a balanced General Fund budget for each year of the model, including transfers in from the Pension/OPEB Obligation Fund where necessary. The Pension/OPEB Obligation Fund is comprised of accumulated General Fund savings from previous fiscal years and can be used for budget stabilization purposes, offsetting increasing pension and retiree medical costs in future years. Use of the fund allows the City to meet the goal of maintaining 30% of the annual operating appropriations and transfers in the General Fund's unassigned fund balance throughout the ten-year period. Over the intermediate to long-term, the City is projecting pension and retiree medical costs to ease, reducing or eliminating the need for Pension/OPEB Obligation Fund transfers to balance the budget.

Along with the Fiscal Model, the City internally prepares ten-year projections for the Solid Waste, Water and Wastewater Enterprises. These projections serve a similar purpose as the Fiscal Model in providing tools for City staff to analyze the health of the Enterprises and identify potential future economic changes allowing sufficient time to develop solutions. Rate studies are conducted periodically to ensure the Enterprise rates are sufficient to cover: operating expenses; capital improvements; upgrades and costs associated with meeting both State and Federal guidelines and regulations. The ten-year projections provide the essential support needed to complete these rate studies.

#### **Strategic Planning**



Enhancing the quality of life for the citizens of Brentwood is a high priority for the City Council and requires planning and allocation of resources. To ensure that a high quality of life continues to be the City's focus into the future, in February of 2020, the City Council adopted the FY 2020/21 & FY 2021/22 City of Brentwood Strategic Plan ("Strategic Plan"). The strategic planning process is ongoing with a new planning process beginning every two years to identify the high priority strategic initiatives of the City Council. This process serves our community well by ensuring that the services and projects that support an enhanced quality of life in our community remain a priority. The costs associated with the Strategic Plan are built into the City's Operating Budget and long-term financial models.

The Strategic Plan continues to focus on the City's infrastructure, public safety, parks and recreation opportunities and economic development. Through strong business growth and thoughtful land use and planning, the City will ensure that the quality of life enjoyed by Brentwood residents today will also be enjoyed by future generations.

#### **CERTIFICATE OF ACHIEVEMENT**

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2020. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **ACKNOWLEDGEMENTS**

A great deal of effort and attention to detail, representing many hours of work by staff members throughout the organization, is required to produce a report of this quality. We would like to express our appreciation to all of the City Departments who have taken the time to participate in the development of this year's Comprehensive Annual Financial Report. Special recognition is given to the Finance and Information Systems Department and specifically the Business Services and Financial Services staff. We wish to thank and express our appreciation to the Mayor and the City Council for increasingly providing clear policy direction and goals which have been used to prepare this Comprehensive Annual Financial Report along with their interest and support in planning and conducting the financial activities of the City in a responsible manner.

Respectfully submitted,

Tim Ogden City Manager Kerry Breen City Treasurer

Director of Finance & Information Systems



Ш ш Ш Ш ш Ш Government Finance Officers Association Ш Ш Certificate of Ш Achievement ш for Excellence Ш in Financial Ш Reporting ш Presented to Ш City of Brentwood Ш California Ш ш For its Comprehensive Annual Financial Report Ш ш For the Fiscal Year Ended June 30, 2020 Ш Christopher P. Morrill ш Executive Director/CEO ш ш Ш Ш



# City Council as of June 30, 2021

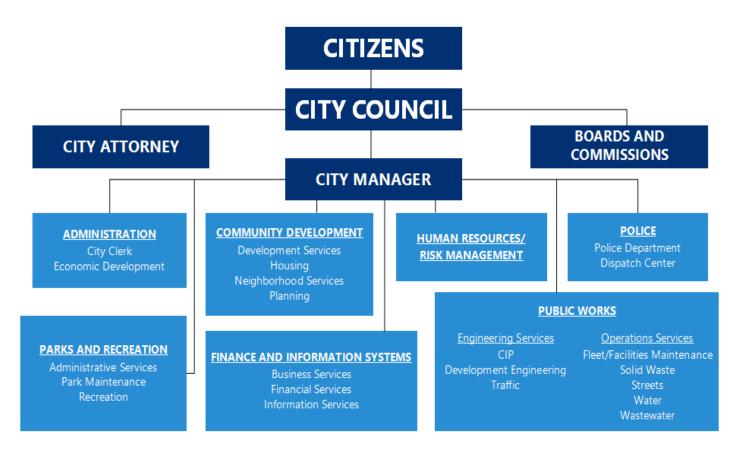
Joel Bryant	Mayor
	Vice Mayor
	Council Member
Susannah Meyer	Council Member
Karen Rarey	Council Member

# **Executive Team as of June 30, 2021**

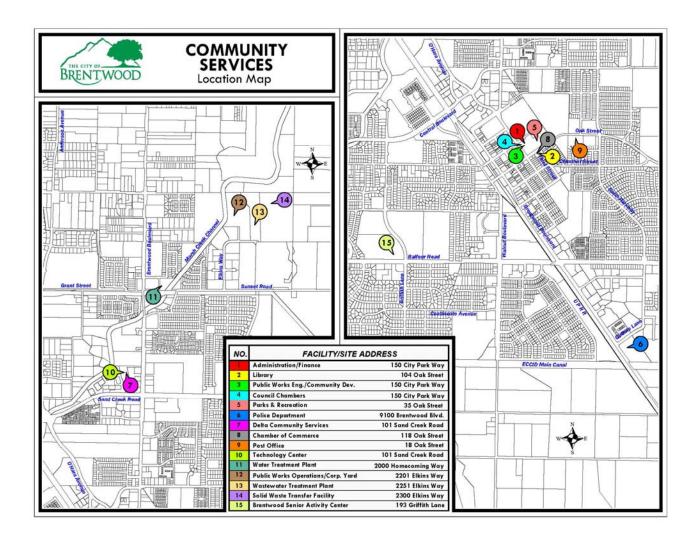
Tim Ogden	City Manager
	City Attorney
	Director of Human Resources/Risk Manager
Kerry Breen	City Treasurer/Director of Finance and Information Systems
Terrence Grindall	Assistant City Manager
Tom Hansen	Chief of Police
Alexis Morris	Director of Community Development
Bruce Mulder	Director of Parks and Recreation
Miki Tsubota	Director of Public Works/City Engineer



# **City Organizational Chart**









# **Mission Statement**

Bringing Brentwood's Vision to Reality



# **Vision and Culture**

We are an organization of dedicated professionals working together to make Brentwood the very best, preserving its rich heritage and keeping Brentwood in the hearts of the people.



## **Awards**

The City prides itself on providing quality services to the community. Following is a list of awards acknowledging these achievements in quality.

The City was recognized by the Arbor Day Foundation as a "Tree City USA Community" for 2020.

The City maintained designation of a *Healthy Eating Active Living ("HEAL")* city.

The City met guidelines to be designated in 2020 as a "ReScape Qualified Professional" city.

The City received the following GFOA award:

- "Certificate of Achievement for Excellence in Financial Reporting Fiscal Year 2019/20"
- "Distinguished Budget Presentation Award" for the two-year Operating Budget beginning July 1, 2020

The City received the CSMFO award for the following:

- "Capital Budget Excellence Award Fiscal Year 2020/21"
- "Operating Budget Excellence Award Fiscal Year 2020/21"





#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council City of Brentwood, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brentwood, California (City), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principles

Management adopted the provisions of Governmental Accounting Standards Board Statement Number 84 – *Fiduciary Activities*, which became effective during the year ended June 30, 2021 as discussed in Note 1D(x) to the financial statements.

The emphasis of this matter does not constitute a modification to our opinions.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and other Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The Introductory Section, Supplemental Information, and Statistical Section as listed in the Table of Contents are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The Supplemental Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplemental Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 15, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Pleasant Hill, California November 15, 2021



This discussion and analysis of the City of Brentwood's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2021. Please read it in conjunction with the Letter of Transmittal, the Basic Financial Statements and the accompanying Notes to the Basic Financial Statements.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows
  of resources at the close of the most recent fiscal year by \$915.5 million. Of this amount, \$93.8
  million may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$32.1 million, with an increase of \$13.7 million attributable to governmental activities and an increase of \$18.4 million attributable to business-type activities. The increase in net position from governmental activities is due, in part, to net position increases in the City's Internal Service Funds of \$6.6 million, as the City continues to ensure its replacement funds have adequate funding for future replacement costs. The Roadway Development Impact Fee Special Revenue Fund had a \$5.6 million increase in net position due to a developer fee prepayment of \$1.7 million, return of capital project funding of \$0.9 million and increased non-residential permit activity. Additionally, there was an increase in net capital asset investment of \$0.8 million resulting from an increase of \$8.6 million, due primarily to contributions from development, offset by an \$11.2 million decrease for depreciation, amortization and disposals and a reduction in long-term liabilities of \$3.4 million for annual debt principal payments made on associated bonds. Annual debt payments on notes payable also reduced long-term liabilities by \$1.5 million. These increases in net position were offset by a Net Pension Liability increase of \$4.7 million. The increase in net position for business-type activities was due to \$3.9 million of capital asset contributions related to State Revolving Fund (SRF) Loan principal forgiveness for a capital project along with higher contributions from development and an increase in operational income from rate adjustments.
- At the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$131.5 million, an increase of \$8.7 million or 7.1%, in comparison to the prior year.
- Enterprise Funds reported a net position of \$334.8 million, an increase of \$18.4 million from the prior fiscal year ending balance. The increase was attributable mainly to the Wastewater Fund (\$11.3 million) and Water Fund (\$5.3 million) net position increases. Both funds had increased contributions from development due to prepaid developer impact fees and increased non-residential permit activity. The Wastewater Fund also had \$3.9 million of capital asset contributions related to SRF Loan principal forgiveness for a capital project. Additionally, the Wastewater, Solid Waste and Water Funds all had increases in operational income from rate adjustments.
- The City's total long-term obligations increased by \$9.5 million mainly due to increases in notes payable for Wastewater capital projects' SRF Loans (\$17.4 million) and in Net Pension Liability (\$6.2 million); offset by \$3.9 million of SRF Loan principal forgiveness and reductions for annual debt principal payments.
- Internal Service Funds have a net position of \$71.0 million at year-end, which is an increase of \$6.6 million from the prior year. This was partially due to an increase in the Parks and Landscape and Lighting Assessment District (LLAD) Replacement Fund net position (\$2.1 million) as amounts are set aside to be available for future replacement costs. The Pension/OPEB Obligation Fund increased \$1.2 million mainly due to a transfer of amounts in excess of General Fund reserve requirements in accordance with fiscal policies. The Facilities Replacement Fund and Information Systems



Replacement Fund increased \$0.9 million and \$0.8 million, respectively, as the City increases amounts for future asset replacement.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial statements presented herein include all of the activities of the City and its component units using the blended approach as prescribed by government accounting standards. The City's basic financial statements are comprised of three components: 1) Government-Wide Financial Statements, 2) Fund Financial Statements and 3) Notes to the Basic Financial Statements.

The **Government-Wide Financial Statements** present the financial picture of the City from the economic resources measurement focus using the accrual basis of accounting. They present governmental activities and business-type activities separately. These statements include all assets of the City, including infrastructure, as well as all liabilities, including long-term debt. Additionally, certain eliminations have occurred in regards to interfund activity, payables and receivables.

Most of the City's basic services are reported in the **Governmental Activities** category including the General Government, Public Safety, Community Development, Engineering, Public Works, Community Services and Parks and Recreation. Property and sales taxes, user fees, interest income, franchise fees and state and federal grants finance these activities.

The City charges a fee to customers to cover all or most of the costs of certain services it provides. The City's Wastewater, Solid Waste, Water, City Rentals and Housing activities are reported in the **Business-Type Activities** category.

The **Statement of Net Position** and the **Statement of Activities and Changes in Net Position** report information about the City as a whole. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid. In addition, these two statements report the City's net position and changes in them. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating. Other factors to consider are changes in the City's property tax base and the condition of the City's roads. The Government-Wide Financial Statements can be found on pages 17 – 18 of this report.

The **Fund Financial Statements** provide detailed information about the most significant funds, not the City as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants or other money.

The City's Fund Financial Statements are divided into three categories – Governmental Funds, Proprietary Funds and Fiduciary Funds. The Governmental Fund financials are prepared using the current financial resources measurement focus and modified accrual basis of accounting. The Proprietary Fund financials are prepared using the economic resources measurement focus and the accrual basis of accounting. The City's Fiduciary Funds include Custodial Funds, which have a measurement focus of operational results, and Private-Purpose Trust Funds which, in addition to being custodial in nature, also include operational activities under which the principal and income benefit several specific local taxing entities. The Fund Financial Statements can be found on pages 19 – 27 of this report.



Most of the City's basic services are reported in **Governmental Funds**, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The Governmental Fund statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental Fund information helps determine whether there are more or fewer financial resources, which can be spent in the near future, to finance the City's programs. The differences of results in the Governmental Fund Financial Statements, to those in the Government-Wide Financial Statements, are explained in a reconciliation following each Governmental Fund Financial Statement. The Governmental Fund Financial Statements can be found on pages 19 – 22 of this report.

When the City charges customers for services it provides, whether to outside customers or other units of the City, these monies are generally reported in **Proprietary Funds**. The City maintains two different types of Proprietary Funds – Enterprise Funds and Internal Service Funds. Enterprise Funds are used to report the same functions presented as business-type activities in the Government-Wide Financial Statements. Examples of Enterprise Funds include Water and Solid Waste. Internal Service Funds are used to report activities, which provide supplies and services for the City's other programs, and activities. Two examples are the Information Systems Replacement Fund and the Fleet Maintenance Services Fund. Internal Service Funds are reported with governmental activities in the Government-Wide Financial Statements, found on pages 17 – 18 of this report.

Proprietary Fund Financial Statements provide a more detailed version of the information provided in the Government-Wide Financial Statements. Cash flows for the Enterprise Funds and the Internal Service Funds are provided, as well as combining statements for the individual Internal Service Funds. The Proprietary Fund Financial Statements can be found on pages 23 – 25 of this report.

The City is the trustee, or fiduciary, for certain amounts held on behalf of developers, property owners, governmental agencies and others. The City's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. These activities are excluded from the Government-Wide Financial Statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in the **Fiduciary Funds** are used for their intended purposes. The Fiduciary Fund Financial Statements can be found on pages 26 – 27 of this report.

The **Notes to the Basic Financial Statements** provide additional information that is essential to a full understanding of the data provided in the Government-Wide and Fund Financial Statements. The Notes to the Basic Financial Statements can be found on pages 31 – 91 of this report.

In addition to the basic financial statements, and accompanying notes, this report also presents certain **Required Supplementary Information** concerning budgetary comparison schedules for the General Fund and other Major Funds and schedules related to the City's net pension liability, net OPEB liability and contributions. Required Supplementary Information can be found on pages 92 – 99 of this report.

**Combining and Individual Fund Statements and Schedules** for the Non-Major Governmental Funds and Internal Service Funds can be found on pages 100 – 125 of this report.



#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The net position for the City as a whole increased by \$32.1 million or 3.6%, from \$883.4 million at June 30, 2020 to \$915.5 million at June 30, 2021. The increase is summarized by the change in net position as recorded in the Statement of Activities, which flows through the Statement of Net Position. Net investment in capital assets and capacity rights increased \$7.0 million and has a balance of \$672.8 million as of June 30, 2021. Although the City's investment in capital assets and capacity rights is reported net of related debt, the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. Restricted net position increased by \$23.9 million, mainly from increases in cash amounts restricted for specific programs in governmental activities and capital projects in business-type activities. These resources are subject to external restrictions on how they may be used. The restricted net position amount is \$148.9 million as of June 30, 2021. The unrestricted net position balance of \$93.8 million may be used to meet the City's ongoing obligations to citizens and creditors.

	Governme	ental Activities			Business-Type Activities				Totals				
	2021		2020		2021	2020		2020			2021		2020
Current Assets	\$ 191,245,834	\$	170,927,284	\$	125,009,301	\$	108,411,988	\$	316,255,135	\$	279,339,272		
Capital Assets	504,958,328		507,585,968		294,207,320		278,260,456		799,165,648		785,846,424		
Other Non-Current Assets	21,752,894		22,850,789		654,084		682,010		22,406,978		23,532,799		
Total Assets	717,957,056	_	701,364,041	_	419,870,705		387,354,454		1,137,827,761		1,088,718,495		
Deferred Outflows of Resources	14,432,350		16,281,496		9,790,843		10,079,790		24,223,193		26,361,286		
<b>Total Deferred Outflows of Resources</b>	14,432,350		16,281,496		9,790,843		10,079,790		24,223,193		26,361,286		
Current Liabilities	18,445,454		14,542,350		11,512,428		7,666,377		29,957,882		22,208,727		
Long-Term Liabilities Outstanding	127,986,820		129,018,988		81,876,136		71,322,744		209,862,956		200,341,732		
Total Liabilities	146,432,274	_	143,561,338		93,388,564		78,989,121		239,820,838		222,550,459		
Deferred Inflows of Resources	5,231,311		7,094,611		1,524,797		2,087,522		6,756,108		9,182,133		
<b>Total Deferred Inflows of Resources</b>	5,231,311		7,094,611		1,524,797		2,087,522		6,756,108		9,182,133		
Net Investment in Capital Assets													
and Capacity Rights	439,532,350		438,758,759		233,287,769		227,074,648		672,820,119		665,833,407		
Restricted	97,743,329		90,068,569		51,135,610		34,893,200		148,878,939		124,961,769		
Unrestricted	43,450,142		38,162,260		50,324,808		54,389,753	_	93,774,950		92,552,013		
<b>Total Net Position</b>	\$ 580,725,821	\$	566,989,588	\$	334,748,187	\$	316,357,601	\$	915,474,008	\$	883,347,189		

#### **Governmental Activities**

The City's net position from governmental activities increased 2.4%, from \$567.0 million to \$580.7 million. As discussed above, the net increase is primarily due to increases in the City's Internal Service Funds as amounts are set aside for future asset replacement costs and in certain Special Revenue Funds as a result of increased development receipts. Additionally, there was an increase in investment in capital assets, net of related debt, due to increased developer dedicated assets offset by a reduction in long-term liabilities for annual debt principal payments. These increases were offset by an increase in Net Pension Liability of \$4.7 million. The City issued 241 single-family building permits during the fiscal year. In comparing results to the prior year, the City received \$0.8 million more in property taxes, reflective of a steady housing market. Sales tax income increased by \$0.8 million, or 9.6%, from the prior year as a result of recovery from the prior year slowdown due to the pandemic. Investment income was \$7.1 million less than the prior year due to the fair market value adjustment. As a result of the pandemic, expenses decreased by 0.4% from the prior year as City programs and activities continued to be curtailed and expenses limited to essential purchases through a majority of the fiscal year.



#### **Business-Type Activities**

The City's net position from Business-Type activities increased \$18.4 million. Net investment in capital assets increased \$6.2 million as capital assets were acquired and long-term debt continued to be repaid or forgiven. Revenue from charges for services increased by 6.8% over the prior year, mainly due to annual rate increases and new development, along with a continued rise in water consumption. Program revenue increases were offset by lower investment earnings due to the fair market value adjustment. Compared to the prior year, expenses increased 7.7% due primarily to increases in water treatment plant operational costs and water conveyance costs. Overall, the unrestricted net position was \$50.3 million at the fiscal year-end.

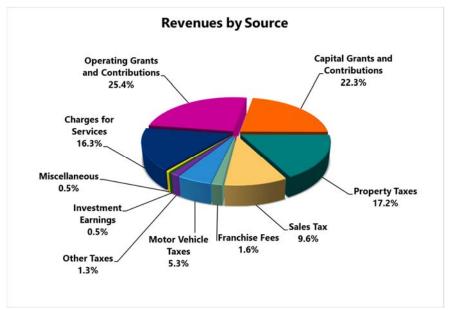
	Governmen	tal Ac	tivities	Business-Ty	ре А	ctivities	Total Primary Governmen			
	2021		2020	2021		2020	2021		2020	
Revenues:										
Program Revenues:										
Charges for Services	\$ 15,946,732	\$	15,737,844	\$ 58,767,778	\$	55,038,950	\$ 74,714,510	\$	70,776,794	
Operating Grants and Contributions	24,784,063		23,907,210	182,113		407,651	24,966,176		24,314,861	
Capital Grants and Contributions	21,820,341		21,385,163	10,428,209		7,006,724	32,248,550		28,391,887	
General Revenues:										
Taxes:										
Property Taxes	16,754,167		15,911,518	-		-	16,754,167		15,911,518	
Sales Tax	9,380,307		8,555,697	-		-	9,380,307		8,555,697	
Franchise Fees	1,547,505		1,461,483	-		-	1,547,505		1,461,483	
Real Property Transfer Tax	781,173		473,351	-		-	781,173		473,351	
Transient Occupancy Tax	486,632		505,956	-		-	486,632		505,956	
Motor Vehicle Taxes	5,210,147		4,931,720	-		-	5,210,147		4,931,720	
Investment Earnings	449,898		7,541,296	241,533		4,535,029	691,431		12,076,325	
Miscellaneous	492,380		783,295	 -		-	492,380		783,295	
Total Revenues	97,653,345		101,194,533	 69,619,633		66,988,354	167,272,978		168,182,887	
Expenses:										
General Government	14,773,773		12,657,560	-		-	14,773,773		12,657,560	
Public Safety	24,396,882		25,906,048	-		-	24,396,882		25,906,048	
Community Development	5, 196, 191		5,602,306	-		-	5, 196, 191		5,602,306	
Engineering	3,297,183		3,242,751	-		-	3,297,183		3,242,751	
Public Works	7,564,560		7,711,732	-		-	7,564,560		7,711,732	
Parks and Recreation	16,177,997		13,753,725	-		-	16,177,997		13,753,725	
Community Services	9,119,958		11,816,750	-		-	9,119,958		11,816,750	
Interest on Long-Term Debt	2,540,294		2,668,343	-		-	2,540,294		2,668,343	
Wastewater	-		-	11,803,229		11,152,196	11,803,229		11,152,196	
Solid Waste	-		-	13,648,764		13,233,700	13,648,764		13,233,700	
Water	-		-	25,708,546		22,950,431	25,708,546		22,950,431	
City Rentals	-		-	124,962		213,595	124,962		213,595	
Housing			-	 793,820		813,376	793,820		813,376	
Total Expenses	83,066,838		83,359,215	 52,079,321		48,363,298	 135,146,159		131,722,513	
Change in Net Position Before Transfers	14,586,507		17,835,318	17,540,312		18,625,056	32,126,819		36,460,374	
Transfers	(850,274)		(1,554,876)	 850,274		1,554,876	 			
Change in Net Position	13,736,233		16,280,442	 18,390,586		20,179,932	32,126,819		36,460,374	
Net Position 7/1	566,989,588		550,709,146	316,357,601		296,177,669	883,347,189		846,886,815	
Net Position 6/30	\$ 580,725,821	\$	566,989,588	\$ 334,748,187	\$	316,357,601	\$ 915,474,008	\$	883,347,189	

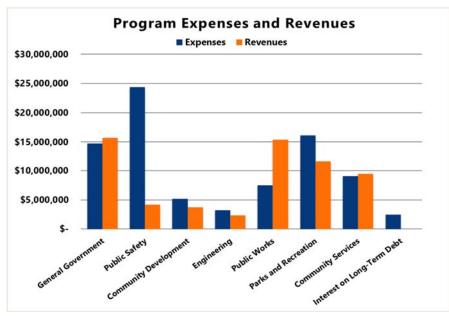


#### **Governmental Activities**

The cost of all Governmental activities this year was \$83.1 million. Net expenses, as shown in the Statement of Activities and Changes in Net Position found on page 18, were \$20.5 million. A portion of the cost for these activities was paid either by those who directly benefited from the programs (\$15.9 million), by other governments and organizations that subsidized certain programs with operating grants and contributions (\$24.8 million), or capital grants and contributions (\$21.8 million). Overall, the City's governmental program revenues were \$62.5 million.

Total resources available during the year to finance governmental operations were \$663.8 million consisting of net position at July 1, 2020 of \$567.0 million, program revenues of \$62.5 million and general revenues and transfers of \$34.3 million. Total governmental activities expenses during the year were \$83.1 million, thus net position increased by \$13.7 million to \$580.7 million.



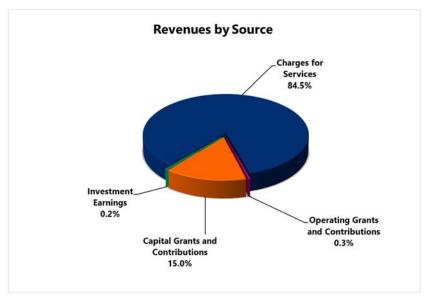


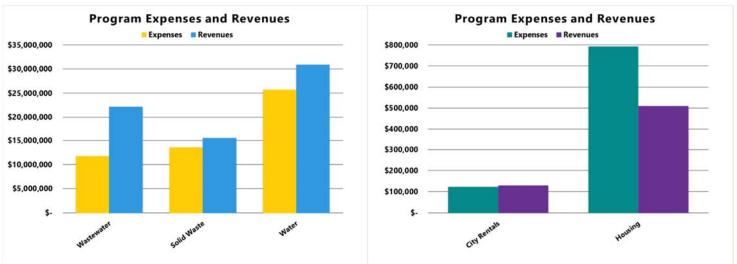


#### **Business-Type Activities**

The cost of all Business-Type activities this year was \$52.1 million. As shown in the Statement of Activities and Changes in Net Position, found on page 18, the amounts paid by users of the services were \$58.8 million. Capital grants and contributions totaled \$10.4 million, operating grants and contributions were \$0.2 million and investment earnings were \$0.2 million.

Total resources available during the year to finance Business-Type activities were \$386.9 million, consisting of net position at July 1, 2020 of \$316.4 million, charges for services of \$58.8 million, contributions of \$10.6 million and general revenues and net transfers of \$1.1 million. Total Business-Type activities during the year were \$52.1 million, thus net position increased by \$18.4 million to \$334.8 million.







#### **FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS**

At year-end the City's General Fund had a fund balance of \$31.0 million, an increase of \$0.4 million compared to the prior year. The increase in fund balance is after the effect of transfers to the Pension/OPEB Obligation fund of \$2.0 million, representing the unassigned General Fund balance in excess of the 30% of annual operating appropriations and transfers out set by Policy. Although the continuation of the pandemic brought about reductions in certain revenues, the City's two largest revenue sources, Property Tax and Sales Tax, had 5.3% and 9.6% increases, respectively, over prior year. Along with these increases, the General Fund experienced savings due to personnel vacancies, reduced operational costs due to limited Parks and Recreation programs and activities, and from limiting non-essential purchases.

The LLAD Fund, which is reported as a Special Revenue Fund, had an increase in fund balance of \$1.1 million. This increase was due to assessments revenue exceeding expenditures to increase reserve balances in the Districts.

The Other Grants Fund, which is reported as a Special Revenue Fund, had an increase in fund balance of \$0.9 million. This increase was due to receivable increases for State grant funds for a Wastewater Enterprise capital project.

The Roadway Development Impact Fee Fund, which is reported as a Special Revenue Fund, had an increase in fund balance of \$5.6 million due to a developer fee prepayment of \$1.7 million, return of capital project funding of \$0.9 million and increased non-residential permit activity.

The Parks and Trails Development Impact Fee Fund, which is reported as a Special Revenue Fund, had a fund balance increase of \$0.7 million due primarily to increased non-residential permit activity

The Measure J Fund, which is reported as a Special Revenue Fund, had an increase in fund balance of \$0.7 million due to the accumulation of revenues to be used in support of future street maintenance.

The Community Facilities Improvements Fund, which is reported as a Capital Project Fund, had an increase in fund balance of \$2.8 million. This increase was primarily due to transfer in for funding the Vineyards at Marsh Creek - Event Center/Amphitheater project.

The Capital Infrastructure Fund, which is reported as a Capital Project Fund, had a decrease in fund balance of \$1.7 million. This decrease was primarily due to transfers out for funding of the Innovation Center @ Brentwood (formerly known as Priority Area 1) Infrastructure Improvements project.

The Vineyards Projects Fund, which is reported as a Capital Project Fund, had a decrease in fund balance of \$3.9 million. This decrease was due to transfers out for funding of the Vineyards at Marsh Creek – Event Center/Amphitheater project.



#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Comparing the FY 2020/21 original budget (adopted June 2018) General Fund expenditures and transfers out in the amount of \$61,282,328, to the final budget amount of \$60,888,934, there was a decrease in budgeted expenditures and transfers out of \$393,394. The causes for these decreases are summarized below.

During the fiscal year, the total revenues and transfers in for the General Fund were \$58,623,958. This was \$1,765,346 less than budgeted. The total expenditures and transfers out for the General Fund were \$58,187,349. This was \$2,701,585 less than budgeted.

Revenues were under budget due primarily to a transfer from the Pension/OPEB Obligation Fund of \$3.2 million that was not required. This transfer was budgeted to balance General Fund revenues with expenditures. The pandemic continued to impact activity-based revenues during the fiscal year, resulting in fees and other revenues \$0.3 million under budget. However, development-related revenue was higher than expected in the fiscal year and 241 single-family residential building permits were issued while only 175 were budgeted, resulting in a \$1.3 million surplus in development revenue during the year. Additionally, property tax and sales tax revenues increased over the prior year 5.3% and 9.6%, respectively, resulting in taxes exceeding final budget by \$1.5 million.

On the expenditure side, due to the pandemic and resulting economic uncertainty, the City postponed planned service level increases in the Police Department and filling certain vacancies. Although budgeted for in the current fiscal year, delays in filling these positions resulted in budget savings. In addition, due to the pandemic, Parks and Recreation programs and activities were limited resulting in reduced part-time staffing and contractual services costs. Finally, the City continued limiting certain non-essential purchases during the fiscal year which contributed to expenditures being below budget.

Supplemental changes to the FY 2020/21 General Fund expenditures and transfers out budget were:

- Decrease of \$599,856 in Parks and Recreation due to decreased program activities
- Decrease of \$203,377 in Strategic Initiative budgets for timing changes
- Increase of \$102,600 funding transfers out to Parks and Trails Improvements Capital Project Fund
- Increase of \$307,239 funding transfers out to the annual Pavement Management Program



#### **CAPITAL ASSETS AND LONG-TERM OBLIGATIONS**

#### **Capital Assets**

The capital assets of the City are used in the performance of the City's functions. At June 30, 2021, capital assets, net of accumulated amortization and depreciation, of the Governmental activities totaled \$505.0 million. Capital assets, net of accumulated amortization and depreciation, of the Business-Type activities totaled \$294.2 million. Depreciation and amortization on capital assets is recognized in the Government-Wide financial statements. Refer to Note #5 of this report for detailed information regarding capital assets. The City has elected to use the depreciation and amortization method for infrastructure reporting.

		Α	ccumulated		
	Original	D	epreciation	Book	
	 Cost	and	Amortization	Value	
Capital Assets – Governmental:			_		
Intangible Assets	\$ 6,258,156	\$	1,555,205	\$ 4,702,951	
Land	39,820,624		-	39,820,624	
Buildings	71,589,455		12,964,156	58,625,299	
Infrastructure	486,026,319		127,911,423	358,114,896	
Machinery and Equipment	10,287,405		6,279,951	4,007,454	
Vehicles	16,633,991		10,064,868	6,569,123	
Land Improvements	33,592,078		7,836,710	25,755,368	
Work in Progress – CIP and Infrastructure	7,362,613		-	7,362,613	
Total Capital Assets – Governmental	\$ 671,570,641	\$	166,612,313	\$ 504,958,328	
Capital Assets – Business-Type:					
Intangible Assets	\$ 18,950,632	\$	5,086,359	\$ 13,864,273	
Land	2,661,597		-	2,661,597	
Buildings	30,656,893		8,846,608	21,810,285	
Infrastructure	280,932,377		64,345,594	216,586,783	
Machinery and Equipment	5,918,964		2,121,574	3,797,390	
Land Improvements	11,046,659		3,556,777	7,489,882	
Work in Progress – CIP and Infrastructure	 27,997,110		-	27,997,110	
Total Capital Assets – Business-Type	\$ 378,164,232	\$	83,956,912	\$ 294,207,320	

#### **Long-Term Obligations**

Debt, considered a liability of Governmental Activities, decreased during the fiscal year by \$0.8 million. Included in this amount was a \$5.3 million decrease due to annual debt service payments on outstanding notes and bonds payable offset by an increase in net pension liability of \$4.7 million. Per capita debt outstanding increased from \$2,083 to \$2,119 compared to the prior fiscal year. Debt, considered a liability of Business-Type Activities, increased by \$10.7 million during the fiscal year. During the year, net increases to notes payable totaled \$17.4 million due to SRF draws for Wastewater projects offset by SRF loan forgiveness of \$3.9 million. Additionally, net pension liability increased by \$1.5 million with the remaining decreases due to annual debt service payments on outstanding notes and bonds payable.



Detailed information regarding long-term obligation activity can be found in Note #6 in this report.

	Balance June 30, 2020	Incurred or Issued	Satisfied or Matured	Balance June 30, 2021
Governmental Activities:				
Bonds Payable	\$ 68,827,209	\$ 326,413 <sup>(1)</sup>	\$ 3,727,644	\$ 65,425,978
Notes Payable	9,250,623	-	1,548,919	7,701,704
Net OPEB Liability	24,369,258	-	594,595 <sup>(2</sup>	23,774,663
Net Pension Liability	30,705,364	4,738,736 <sup>(2)</sup>	-	35,444,100
Accumulated Compensated Absences	2,076,132	2,048,561	2,014,530	2,110,163
<b>Total Governmental Activities</b>	\$ 135,228,586	\$ 7,113,710	\$ 7,885,688	\$ 134,456,608
Business-Type Activities:				
Bonds Payable	\$ 42,497,664	\$ -	\$ 2,027,092	\$ 40,470,572
Notes Payable and Other	15,056,443	17,425,128	6,018,085	26,463,486
Net OPEB Liability	9,590,576	-	196,720	9,393,856
Net Pension Liability	7,876,682	1,470,202	-	9,346,884
Accumulated Compensated Absences	596,160	700,655	640,687	656,128
<b>Total Business-Type Activities</b>	\$ 75,617,525	\$ 19,595,985	\$ 8,882,584	\$ 86,330,926

<sup>(1)</sup> Accreted Interest

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The COVID-19 pandemic caused major impacts to the nation beginning in March of 2020. In response, significant cuts were made to the City's 2020/21 – 2021/22 Operating Budget in preparation for the unprecedented financial impacts. As the City emerges from the pandemic, the 2021/22 Operating Budget was updated during the 2020/21 fiscal year as potential negative impacts of the pandemic subside, while remaining conservative allowing the City to be prepared for difficult fiscal conditions, should they arise.

The key assumptions in the General Fund revenue budget forecast for FY 2021/22 are as follows:

- A continued slowdown from prior years was projected in residential development activity, with 175
  new single-family and 100 multi-family building permits budgeted.
- Property tax assessed valuations were projected to increase by 4.0%. The recently announced assessed valuation for FY 2021/22 was 0.7% higher than the adopted budget assumption due to stronger than expected housing value increases and development activity.
- Sales tax revenue budgets have been adjusted to be back to the levels expected for FY 2021/22 before the pandemic struck, supported by the City's sales tax consultant projections that include both the impact of federal stimulus packages and positive impacts of the vaccination roll out.
- Slight reductions in certain other activity-based revenue sources such as hotel tax, business license tax and Parks and Recreation program revenues were included in the FY 2021/22 budget.

Outside of declines due to the COVID-19 pandemic, in recent years the City has experienced increasing revenues as development activity has exceeded expectations. Healthy development along with continued increases in property values has resulted in growing property tax revenues. Due to the increase in

<sup>(2)</sup> OPEB Liability and Pension Liability are typically liquidated by the General Fund, Citywide Park Assessment District Fund, Fleet Maintenance Fund and Information Services Fund



development, the City's population increased 1.3% during calendar year 2020. Population increases are expected to be less than 1% per year over the next several years with residential development expected to return to a more moderate pace as the City nears buildout.

The following key budgetary expenditure postponements or deferrals, incorporated into the original FY 2021/22 budget, have been reinstated:

- The Police Department 5th Beat salaries and benefits and one-time costs have been included.
- Four Parks and Recreation Master Plan programs and projects were reinstated totaling \$487,640 of General Fund contribution: Creekside Park Pickleball Courts CIP project, Creekside Park and Garin Park Restrooms CIP project, City Wide Trail Enhancement CIP project, and fencing at Sunset Park.
- Certain Strategic Initiatives were reinstated: the Downtown Beautification Program (\$121,555); marketing materials for specific industries (\$30,000); and funding for the Main Street America initiative (\$190,000).
- Budgets were restored for ongoing costs to provide for twelve additional weekly library hours bringing the total operational hours to 52 per week.
- Personnel cost budgets previously reduced, due to the postponement of filling existing vacancies, have been restored.

In addition, the following key budgetary expenditure factors were included in the budget:

- The costs associated with the three-year labor contracts with each of the City's bargaining groups, which became effective July 2021, combined with an increase of two General Fund full-time positions and the elimination of one permanent part-time position approved in June 2021.
- Continuation of the City's pre-funding strategy for OPEB, in which the City is funding 85% of the actuarial determined contribution (ADC) annually.
- Expenditures were budgeted to achieve the objectives of the remaining initiatives in the City's 2020/21 2021/22 Strategic Plan.
- The budget maintains the required General Fund reserve of 30% of operating expenditures and transfers.

In the long-term, expenditures are expected to increase for personnel-related costs. The City's Ten-Year General Fund Fiscal Model ("Fiscal Model") shows increases in required funding for pension and retiree medical costs. The City has taken several measures to help mitigate future personnel cost increases, including multiple tier levels for pension and retiree medical benefits, a pension pay down policy and a policy to fund 85% of the ADC for OPEB. Other future cost increases included in the City's long-term forecasts include increased replacement needs as the City's facilities and infrastructure age and increased operational costs as the City adds new amenities.

With the population growth in recent years, there will be increasing pressure on demands for service. Prior to the pandemic, the City addressed the need for increased service levels by adding nineteen new positions to the General Fund in the last four fiscal years. These new positions include five Police Officer positions for a new Police Department 5<sup>th</sup> Beat.

Although the long-term impacts of the pandemic remain unknown, the City continues to budget conservatively, based on current economic information, in both the 2021/22 Operating Budget and Fiscal



Model. The City will continue to update the Fiscal Model as new information becomes available and report the results on a regular basis to the City Council. The City is in position to successfully meet future fiscal challenges as a result of strong fiscal policy and leadership by the City Council who have made fiscal sustainability a priority.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it manages. If you have questions about this report, or need any additional financial information, contact the Finance and Information Systems Department, located at 150 City Park Way, Brentwood, California 94513, either by phone, (925) 516-5460, or e-mail finance@brentwoodca.gov.



# **Statement of Net Position**

## June 30, 2021

		PRIMARY GOVERNMENT	
	Governmental	Business-Type	
	Activities	Activities	Total
ASSETS Current Assets:			
Cash and Investments	\$ 181,471,847	\$ 98,341,764	\$ 279,813,611
Restricted Cash and Investments	4,862,105	843,645	5,705,750
Receivables, Net of Allowance for Doubtful Accounts	3,131,702	25,763,877	28,895,579
Inventories	108,624	23,703,077	108,624
Prepaids	631,197	60,015	691,212
Land Held for Resale	1,040,359	-	1,040,359
Total Current Assets	191,245,834	125,009,301	316,255,135
Non-Current Assets:			
Long-Term Notes and Loans Receivable	21,752,894	654,084	22,406,978
Capital Assets:			
Land and Work In Progress	47,183,237	30,658,707	77,841,944
Depreciable, Net of Accumulated			
Depreciation and Amortization	457,775,091	263,548,613	721,323,704
Total Non-Current Assets	526,711,222	294,861,404	821,572,626
Total Assets	717,957,056	419,870,705	1,137,827,761
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Amount on Refunding	-	6,014,504	6,014,504
Related to OPEB	2,975,530	1,041,656	4,017,186
Related to Pensions	11,456,820	2,734,683	14,191,503
<b>Total Deferred Outflows of Resources</b>	14,432,350	9,790,843	24,223,193
LIABILITIES			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	4,828,154	6,927,983	11,756,137
Unearned Revenue	3,768,087	-	3,768,087
Deposits Held	3,379,425	129,655	3,509,080
Long-Term Liabilities Due Within One Year	6,469,788	4,454,790	10,924,578
Total Current Liabilities	18,445,454	11,512,428	29,957,882
Non-Current Liabilities Due in More Than One Year:			
Bonds Payable	61,860,978	38,610,572	100,471,550
Notes Payable and Other	6,063,014	24,262,373	30,325,387
Net OPEB Liability	23,774,663	9,393,856	33,168,519
Net Pension Liability	35,444,100	9,346,884	44,790,984
Compensated Absences Payable	844,065	262,451	1,106,516
Total Non-Current Liabilities	127,986,820	81,876,136	209,862,956
Total Liabilities	146,432,274	93,388,564	239,820,838
DEFERRED INFLOWS OF RESOURCES			
Related to OPEB	2,884,707	999,207	3,883,914
Related to Pensions  Total Deferred Inflows of Resources	<u>2,346,604</u> 5,231,311	525,590 1,524,797	2,872,194 6,756,108
NET POSITION	3,231,311	1,527,131	0,130,100
Net Investment in Capital Assets and Capacity Rights Restricted for:	439,532,350	233,287,769	672,820,119
Nonexpendable - Riparian Site Mitigation Endowment Expendable:	80,000	-	80,000
Capital Projects	28,723,094	16,981,337	45,704,431
Debt Service	23,288,204	-	23,288,204
Housing	1,056,297	6,616,553	7,672,850
Streets and Roadways	17,088,798	· · · · -	17,088,798
Landscape and Lighting Assessment Districts	7,834,319	-	7,834,319
Agricultural/Farmland Mitigation	3,255,937	-	3,255,937
Public Art	3,470,210	-	3,470,210
Development Impact Fee Program	9,414,604	27,518,869	36,933,473
Other Restricted Purposes	3,531,866	18,851	3,550,717
Unrestricted	43,450,142	50,324,808	93,774,950
Total Net Position	\$ 580,725,821	\$ 334,748,187	\$ 915,474,008

**Total Net Position** 

# Statement of Activities and Changes in Net Position

For Year Ended June 30, 2021

						Program	Reve	nues			Ne	t Revenues (Ex	pens	es) and Chang	es in	Net Position
												ı	Prima	ary Governmen	t	
					c	perating	Ca	pital Grants								
			c	harges for	G	rants and		and			G	overnmental	Ві	usiness-Type		
Functions/Programs		Expenses		Services	Co	ntributions	Co	ntributions		Total		Activities		Activities		Total
Primary Government:																•
Governmental Activities																
General Government	\$	14,773,773	\$	9,500,309	\$	3,491,085	\$	2,704,431	\$	15,695,825	\$	922,052	\$	-	\$	922,052
Public Safety		24,396,882		369,513		3,607,231		223,136		4,199,880		(20,197,002)		-		(20,197,002)
Community Development		5,196,191		3,237,586		-		509,211		3,746,797		(1,449,394)		-		(1,449,394)
Engineering		3,297,183		2,378,156		-		-		2,378,156		(919,027)		-		(919,027)
Public Works		7,564,560		-		5,011,872		10,410,501		15,422,373		7,857,813		-		7,857,813
Parks and Recreation		16,177,997		461,168		3,185,632		7,973,062		11,619,862		(4,558,135)		-		(4,558,135)
Community Services		9,119,958		-		9,488,243		-		9,488,243		368,285		-		368,285
Interest on Long-Term Debt		2,540,294		-		-		-		-		(2,540,294)		-		(2,540,294)
<b>Total Governmental Activities</b>		83,066,838		15,946,732		24,784,063		21,820,341		62,551,136		(20,515,702)		-		(20,515,702)
Business-Type Activities																
Wastewater		11,803,229		14,899,845		-		7,325,947		22,225,792		-		10,422,563		10,422,563
Solid Waste		13,648,764		15,608,738		-		-		15,608,738		-		1,959,974		1,959,974
Water		25,708,546		27,801,513		-		3,102,262		30,903,775		-		5,195,229		5,195,229
City Rentals		124,962		130,105		-		-		130,105		-		5,143		5,143
Housing		793,820		327,577		182,113		-		509,690		-		(284,130)		(284,130)
Total Business-Type Activities		52,079,321		58,767,778		182,113		10,428,209		69,378,100		-		17,298,779		17,298,779
Total Primary Government	\$	135,146,159	\$	74,714,510	\$	24,966,176	\$	32,248,550	\$	131,929,236	\$	(20,515,702)	\$	17,298,779	\$	(3,216,923)
•	=	133/110/133		,,	<u> </u>	2./500/110	_	32/2 10/330	=	101/323/200	<u> </u>	(20/3:3/:02)	=	11/230/113	<u> </u>	(5/2:0/525)
					Genera Taxe	al Revenues:										
						perty Taxes					\$	16,754,167	\$	_	\$	16,754,167
						es Tax					Ψ	9,380,307	Ψ.	_	Ψ	9,380,307
						nchise Fees						1,547,505		_		1,547,505
						al Property Tra	nsfer '	Tay				781,173		_		781,173
						nsient Occupa						486,632		_		486,632
								Lieu, Unrestrict	ted			5,210,147		_		5,210,147
						stment Earning		Lica, Offication	icu			449,898		241,533		691,431
						ellaneous	,,					492,380		241,333		492,380
					Transfe							(850,274)		850,274		-52,500
						General Revei	11165 2	nd Transfers			_	34,251,935	_	1,091,807	_	35,343,742
						e in Net Posi		1141131613				13,736,233		18,390,586		32,126,819
					_	osition - Begi		of Vear				566,989,588		316,357,601		883,347,189
						osition - End o	_				\$	580,725,821	\$	334,748,187	\$	915,474,008
											_		_		_	

# **Balance Sheet**

#### **Governmental Funds**

June 30, 2021

#### Special Revenue Fund

		General Fund		Landscape and Lighting sessment Districts	Other Governmental Funds			Total overnmental Funds
ASSETS								
Current Assets:								
Cash and Investments	\$	35,029,633	\$	8,438,939	\$	68,726,123	\$	112,194,695
Restricted Cash and Investments		-		-		4,862,105		4,862,105
Receivables		1,463,243		1,466		23,562,153		25,026,862
Prepaids		76,064		-		1,469		77,533
Due from Other Funds		-		-		223,414		223,414
Land Held for Resale		-		-		1,040,359		1,040,359
Total Assets	\$	36,568,940	\$	8,440,405	\$	98,415,623	\$	143,424,968
LIABILITIES								
Liabilities:								
Accounts Payable and Accrued Liabilities	\$	1,488,831	\$	606,086	\$	2,050,461	\$	4,145,378
Due to Other Funds	·	-	·	-	•	223,414		223,414
Unearned Revenue		306,418		-		3,461,669		3,768,087
Deposits Held		3,379,425		-		-		3,379,425
Total Liabilities		5,174,674		606,086		5,735,544		11,516,304
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue:								
Accounts Receivable		367,911		-		-		367,911
<b>Total Deferred Inflows of Resources</b>		367,911		-		-		367,911
FUND BALANCES								
Nonspendable		76,064		-		81,469		157,533
Restricted		95,930		7,834,319		89,655,547		97,585,796
Committed		11,467,875		-		3,166,477		14,634,352
Unassigned		19,386,486		-		(223,414)		19,163,072
Total Fund Balances		31,026,355		7,834,319		92,680,079		131,540,753
Total Liabilities, Deferred Inflows								
of Resources and Fund Balances	\$	36,568,940	\$	8,440,405	\$	98,415,623	\$	143,424,968

# Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2021

Total Fund Balances - Total Governmental Funds	\$ 131,540,753
Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
Capital assets used in Governmental Activities are not current financial resources; therefore, they are not reported in the Governmental Funds Balance Sheet.	498,213,416
Internal Service Funds are used by management to charge costs of certain activities, such as data processing and fleet management, to individual funds. The assets and liabilities of the Internal Service Funds are included in Governmental Activities in the Government-Wide Statement of Net Position.	71,031,785
Long-term assets are not available to pay for current period expenditures; therefore, they are unavailable in the funds.	-
Governmental Funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities and Changes in Net Position.	(5,407,306)
Long-term liabilities and deferred outflows/inflows of resources are not due and payable in the current period; therefore, they are not reported in the Governmental Funds Balance Sheet.	
Bonds	(60,018,672)
Notes Payable	(7,701,704)
Net OPEB Liabilities	(20,878,086)
Deferred Outflows of Resources Related to OPEB	2,696,335
Deferred Inflows of Resources Related to OPEB	(2,574,264)
Net Pension Liabilities	(32,687,294)
Deferred Outflows of Resources Related to Pensions	10,654,992
Deferred Inflows of Resources Related to Pensions	(2,191,585)
Compensated Absences	(1,903,021)
Accrued Liabilities	(49,528)
Total Net Position of Governmental Activities	\$ 580,725,821

# Statement of Revenues, Expenditures and Changes in Fund Balances

#### **Governmental Funds**

For Year Ended June 30, 2021

#### Special Revenue Fund

	General Fund	Landscape and Lighting Assessment Districts	Other Governmental Funds	Total Governmental Funds
REVENUES				
Taxes	\$ 26,984,231	\$ -	\$ 7,412,642	\$ 34,396,873
Licenses	741,747	-	185,437	927,184
Permits and Fines	5,941,970	-	-	5,941,970
Uses of Money and Property	399,164	14,761	211,047	624,972
Intergovernmental	5,272,198	-	8,919,333	14,191,531
Franchises	1,547,505	-	-	1,547,505
Charges for Other Services	186,996	-	544	187,540
Charges to Other Funds	8,179,116	-	-	8,179,116
Fees and Other Revenues	 668,293	9,488,243	14,251,540	24,408,076
Total Revenues	49,921,220	9,503,004	30,980,543	90,404,767
EXPENDITURES				
Current:				
General Government	7,406,375	-	3,891,064	11,297,439
Public Safety	25,078,790	-	165,515	25,244,305
Community Development	5,208,917	-	261,394	5,470,311
Engineering	3,402,200	-	-	3,402,200
Public Works	3,863,868	-	-	3,863,868
Parks and Recreation	5,949,619	-	6,820,403	12,770,022
Community Services	744,707	8,482,784	33,253	9,260,744
Capital Outlay	-	-	1,044,413	1,044,413
Debt Service:				
Principal	1,548,919	-	3,415,000	4,963,919
Interest and Fiscal Charges	 		2,526,525	2,526,525
Total Expenditures	 53,203,395	8,482,784	18,157,567	79,843,746
REVENUES OVER (UNDER) EXPENDITURES	 (3,282,175)	1,020,220	12,822,976	10,561,021
OTHER FINANCING SOURCES (USES)				
Transfers In	8,702,738	2,850,793	19,267,447	30,820,978
Transfers Out	(4,983,954)	(2,794,708)	(24,873,813)	(32,652,475)
<b>Total Other Financing Sources (Uses)</b>	3,718,784	56,085	(5,606,366)	(1,831,497)
NET CHANGE IN FUND BALANCES	436,609	1,076,305	7,216,610	8,729,524
Fund Balance, Beginning of Year	30,589,746	6,758,014	85,463,469	122,811,229
Fund Balance, End of Year	\$ 31,026,355	\$ 7,834,319	\$ 92,680,079	\$ 131,540,753

# Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Government-Wide Statement of Activities Changes in Net Position

For Year Ended June 30, 2021

Net Change in Fund Balances - Total Governmental Funds	\$ 8,729,524
Amounts reported for governmental activities in the Statement of Activities and Changes in Net Position are different because:	
Governmental Funds report capital outlay as expenditures. However, in the Government-Wide Statement of Activities and Changes in Net Position, the cost of those assets is allocated over their estimated useful lives as depreciation expense. The amount shown represents the capital assets recorded in the current period.	1,044,413
Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities and Changes in Net Position, but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as expenditures in Governmental Funds.	(10,209,730)
The net effect of various miscellaneous transactions involving Capital Assets (e.g. sales, trade-ins and contributions) is to increase net position.	6,918,582
To record the net change in compensated absences in the Statement of Activities and Changes in Net Position.	(55,020)
Bond proceeds provide current financial resources to Governmental Funds, but issuing debt increases long-term liabilities in the Government-Wide Statement of Net Position. Repayment of bond principal and other long-term liabilities is an expenditure in Governmental Funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of Net Position.	
This amount represents long-term debt principal repayments	4,963,919
This amount represents the increase in accrued liabilities	(6,061)
This amount represents the decrease in Net OPEB Liability	495,015
This amount represents the decrease in Deferred Outflows related to OPEB	(100,685)
This amount represents the increase in Deferred Inflows related to OPEB	(107,291)
This amount represents the increase in Net Pension Liability	(4,694,319)
This amount represents the decrease in Deferred Outflows related to Pensions	(1,602,481)
This amount represents the decrease in Deferred Inflows related to Pensions	1,747,677
This amount represents accreted interest	(326,413)
This amount represents amortized bond premiums	312,644
Internal Service Funds are used by management to charge the costs of certain activities, such as data processing and fleet management, to individual funds. The net revenue of the Internal Service Funds is reported with Governmental Activities.	 6,626,459
Change in Net Position of Governmental Activities	\$ 13,736,233

## **Statement of Net Position**

## **Proprietary Funds**

June 30, 2021

Business-Type Activities - Enterprise Funds	Activities - Internal
Wastewater Solid Waste Water City Rentals Housing Totals ASSETS	Service Funds
Current Assets:  Cash and Investments \$ 37,941,904 \$ 11,379,321 \$ 41,094,461 \$ 474,304 \$ 7,451,774 \$ 98,341,764	\$ 69,277,152
Cash and Investments \$ 37,941,504 \$ 11,379,521 \$ 41,034,461 \$ 474,504 \$ 7,451,774 \$ 36,541,704 \$ 843,645 843,645	\$ 69,211,132
Receivables, Net of Allowance for Doubtful Accounts 19,809,584 2,175,974 3,733,516 6,819 37,984 25,763,877	225.645
Necessaries, net of Anowarice for Doubtful Accounts 15,005,304 2,175,774 3,753,510 0,015 37,504 25,705,077	108,624
Prepaids 17,567 9,909 22,469 9,629 441 60,015	553,664
Total Current Assets 58,612,700 13,565,204 44,850,446 490,752 7,490,199 125,009,301	70,165,085
Non-Current Assets:	
Long-Term Notes Receivable 654,084 654,084	_
Capital Assets:	
Land and Work In Progress 26,678,427 254,420 1,856,864 - 1,868,996 30,658,707	_
Depreciable 118,148,359 15,203,858 211,801,637 - 2,351,671 347,505,525	19.348.674
Less: Accumulated Depreciation and Amortization (28,781,225) (2,485,624) (52,134,663) - (555,400) (83,956,912)	(12,603,762)
Total Capital Assets, Net of Accumulated	
Depreciation and Amortization 116,045,561 12,972,654 161,523,838 - 3,665,267 294,207,320	6,744,912
Total Non-Current Assets 116,045,561 12,972,654 161,523,838 - 4,319,351 294,861,404	6,744,912
Total Assets 174,658,261 26,537,858 206,374,284 490,752 11,809,550 419,870,705	76,909,997
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Amount on Refunding 6,014,504 6,014,504	_
Related to OPEB 303,297 357,128 357,530 - 23,701 1,041,656	279,195
Related to Pensions 791,163 889,457 976,199 - 77,864 2,734,683	801,828
Total Deferred Outflows of Resources 1,094,460 1,246,585 7,348,233 - 101,565 9,790,843	1,081,023
LIABILITIES	
Current Liabilities:	
Accounts Payable and Accrued Liabilities 3,652,615 807,685 2,430,959 660 36,064 6,927,983	633,248
Deposits Held - 18.851 75,000 - 35,804 129,655	-
Long-Term Debt Due Within One Year 2,201,113 - 1,860,000 4,061,113	_
Compensated Absences Payable 113,505 130,639 136,190 - 13,343 393,677	124,285
Total Current Liabilities 5,967,233 957,175 4,502,149 660 85,211 11,512,428	757,533
Non-Current Liabilities Due in More Than One Year:	
Bonds Payable 38,610,572 38,610,572	
	-
	2,896,577
Net OPEB Liability         2,446,182         3,301,847         3,397,063         -         248,764         9,393,856           Net Pension Liability         2,672,205         3,054,366         3,351,926         -         268,387         9,346,884	2,756,806
Net Ferision Liability 2,072,203 3,034,000 3,531,200 - 20,337 3,540,004 Compensated Absences Payable 75,670 87,092 90,793 - 8,896 262,451	82,857
Total Non-Current Liabilities 29,456,430 6,443,305 45,450,354 - 526,047 81,876,136	5,736,240
Total Liabilities 25,430,433 0,443,503 49,952,503 660 611,258 93,388,564	6,493,773
	0,433,113
DEFERRED INFLOWS OF RESOURCES	
Related to OPEB 289,076 346,922 344,057 - 19,152 999,207	310,443
Related to Pensions 150,262 171,752 188,484 - 15,092 525,590	155,019
Total Deferred Inflows of Resources         439,338         518,674         532,541         -         34,244         1,524,797	465,462
NET POSITION	
Net Investment in Capital Assets and Capacity Rights 89,582,075 12,972,654 127,067,773 - 3,665,267 233,287,769  Restricted for:	6,744,912
Capital Projects 571,429 - 16,409,908 16,981,337	-
Special Projects and Programs 27,518,869 18,851 6,616,553 34,154,273	-
Unrestricted 22,217,347 6,873,784 19,759,792 490,092 983,793 50,324,808	64,286,873
Total Net Position         \$ 139,889,720         \$ 19,865,289         \$ 163,237,473         \$ 490,092         \$ 11,265,613         \$ 334,748,187	\$ 71,031,785

# Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

For Year Ended June 30, 2021

										G	overnmental
				usin	ess-Type Activit		ds				rities - Internal
	Wastewater	S	olid Waste		Water	 City Rentals		Housing	 Totals	Se	ervice Funds
Operating Revenues:											
Charges for Services	\$ 14,833,697	\$	15,377,360	\$	, ,	\$ 130,105	\$	326,558	\$ 58,395,053	\$	19,984,938
Other Income	66,148		231,378		74,180	 		1,019	 372,725		133,542
Total Operating Revenues	14,899,845		15,608,738		27,801,513	 130,105		327,577	 58,767,778		20,118,480
Operating Expenses:											
Personnel Services	3,823,757		4,527,402		4,681,667	-		366,551	13,399,377		6,791,781
Repairs and Maintenance	312,739		1,221,823		1,102,602	58,627		83,297	2,779,088		484,601
Materials, Supplies and Services	5,593,738		7,679,195		14,442,508	66,335		296,939	28,078,715		5,762,175
Depreciation and Amortization	1,973,091		220,344		3,742,669	 -		47,033	5,983,137		1,766,389
Total Operating Expenses	11,703,325		13,648,764		23,969,446	124,962		793,820	50,240,317		14,804,946
Operating Income (Loss)	3,196,520		1,959,974		3,832,067	5,143		(466,243)	8,527,461		5,313,534
Non-Operating Revenues (Expenses):											
Interest Income	98,844		22,035		87,276	433		32,945	241,533		148,693
Developer Fees and Credits	-		-		-	-		182,113	182,113		-
Interest Expense	(99,904)		-		(1,739,100)	-		-	(1,839,004)		-
Gain or (Loss) on Disposal of Capital Assets	-		-		-	-		-	-		135,248
Total Non-Operating Revenues (Expenses)	(1,060)		22,035		(1,651,824)	433		215,058	(1,415,358)		283,941
Income (Loss) Before Contributions and Transfers	3,195,460		1,982,009		2,180,243	5,576		(251,185)	7,112,103		5,597,475
Contributions - Impact Fees and Credits	3,469,947		-		3,043,312	-		-	6,513,259		-
Capital Grants	3,856,000		-		-	-		-	3,856,000		-
Capital Asset Contributions	-		-		58,950	-		-	58,950		-
Capital Assets Contributed from (to) Governmental Activities	18,441		18,442		49,177	-		-	86,060		(38,299)
Transfers In	2,040,338		2,470		1,346,436	345,626		-	3,734,870		3,537,446
Transfers Out	(1,300,848)		(76,846)		(1,386,280)	 (206,682)			 (2,970,656)		(2,470,163)
Change in Net Position	11,279,338		1,926,075		5,291,838	144,520		(251,185)	18,390,586		6,626,459
<b>Net Position, Beginning of Year</b>	128,610,382		17,939,214	_	157,945,635	345,572		11,516,798	 316,357,601		64,405,326
Net Position, End of Year	\$ 139,889,720	\$	19,865,289	\$	163,237,473	\$ 490,092	\$	11,265,613	\$ 334,748,187	\$	71,031,785

## **Statement of Cash Flows**

# Proprietary Funds For Year Ended June 30, 2021

	Business-Type Activities - Enterprise Funds							iovernmental						
		astewater	-	Busir olid Waste	ness	s-Type Activit Water		- Enterprise F City Rentals		s Housing		Totals		ities - Internal rvice Funds
Cash Flows from Operating Activities		astewater		onu waste		water		ity Kentais		nousing		Totals	36	vice rulius
Cash Received from Customers/Other Funds	\$	14,536,807	\$	15,177,408	\$	27,348,572	\$	230,032	\$	356,526	\$	57,649,345	\$	19,846,873
Cash Payments to Suppliers of Goods and Services	Ψ.	(2,320,749)	~	(6,174,284)	•	(13,596,031)	*	(82,300)	*	(299,979)	*	(22,473,343)	4	(5,540,907)
Cash Payments to Employees for Services		(3,533,835)		(4,360,053)		(4,440,156)		(02,500)		(356,677)		(12,690,721)		(6,951,131)
Cash Payments for Interfund Services		(990,765)		(2,549,157)		(1,047,723)		(52,230)		(56,043)		(4,695,918)		(558,899)
Other Receipts		66,148		231,378		74,180		(32,233)		(50,01.5)		371,706		133,542
Other Payments		-		-		,		_		(922)		(922)		
Net Cash Provided By (Used for) Operating Activities		7.757.606		2.325.292		8.338.842		95,502		(357,095)		18,160,147		6.929.478
Cash Flows from Non-Capital Financing Activities	-	. / /				-,,-				(00.7000)				-,,
Transfers Received		2,040,338		2,470		1,346,436		345,626		_		3,734,870		3,537,446
Transfers Paid		(1,300,848)		(76,846)		(217,335)		(206,682)				(1,801,711)		(2,470,163)
Due from Other Funds		(1,300,040)		(70,040)		(217,333)		(200,002)				(1,001,711)		784,825
Developer Fees and Credits		_		_		_		=		182,113		182,113		104,023
Net Cash Provided By (Used for) Non-Capital			_		_		_			102,113	_	102,113		
Financing Activities		739,490		(74,376)		1,129,101		138,944		182,113		2,115,272		1,852,108
_		139,490		(74,370)		1,129,101	_	130,944		102,113		2,113,272		1,032,100
Cash Flows from Capital and Related Financing Activities		2.304.826										2.304.826		
Proceeds from Notes Payable		3.469.947		-		2042212		-		-				-
Contributions - Impact Fees and Credits				-		3,043,312		-		-		6,513,259		-
Capital Grants		3,856,000		-		(1.720.100)		-		-		3,856,000		-
Interest Paid on Debt		(99,904)		-		(1,739,100)		-		-		(1,839,004)		-
Principal Paid on Debt		(2,162,085)		-		(1,775,000)		-		-		(3,937,085)		(20, 200)
Capital Assets Contributed to Governmental Funds		-		-		-		-		-		-		(38,299)
Proceeds from Sale of Capital Assets		(26 5 40 270)		(227.262)		(2.172.710)		-		-		(20.040.450)		186,096
Acquisition and Construction of Capital Assets	(	(26,548,378)		(227,362)		(2,173,718)						(28,949,458)		(1,201,222)
Net Cash Provided By (Used for) Capital and		(40.470.50.4)		(227.250)		(2.544.505)						(22.054.462)		(4.052.405)
Related Financing Activities		(19,179,594)		(227,362)		(2,644,506)						(22,051,462)		(1,053,425)
Cash Flows from Investing Activities														
Interest on Investments		123,292		26,084		103,166		446		36,606	_	289,594		177,281
Net Cash Provided By Investing Activities		123,292		26,084		103,166		446		36,606		289,594		177,281
Net Increase (Decrease) in Cash and Cash Equivalents		(10,559,206)		2,049,638		6,926,603		234,892		(138,376)		(1,486,449)		7,905,442
Cash and Cash Equivalents - Beginning of Year	_	49,344,755		9,329,683		34,167,858		239,412		7,590,150		100,671,858		61,371,710
Cash and Cash Equivalents - End of Year	\$	38,785,549	\$	11,379,321	\$	41,094,461	\$	474,304	\$	7,451,774	\$	99,185,409	\$	69,277,152
Reconciliation of Operating Income to Net Cash														
Provided By (Used for) Operating Activities:														
Operating Income (Loss) Adjustments to Reconcile Operating Income to Net Cash	\$	3,196,520	\$	1,959,974	\$	3,832,067	\$	5,143	\$	(466,243)	\$	8,527,461	\$	5,313,534
Provided By (Used for) Operating Activities: Depreciation and Amortization Change in Assets, Liabilities and Deferred		1,973,092		220,344		3,742,669		=		47,033		5,983,138		1,766,389
Outflows/Inflows of Resources:														
Receivables		(288,547)		(199,951)		(366,597)		98,608		28,027		(728,460)		(118,355)
Prepaid Items		(7,732)		1,096		(11,095)		1,321		6		(16,404)		(25,975)
Accounts Payable and Other Payables Net OPEB Liability and Deferred		2,594,962		176,888		886,355		(9,570)		25,233		3,673,868		146,970
Outflows/Inflows of Resources related to OPEB Net Pension Liability and Deferred		(32,287)		(74,547)		(38,062)		÷		(2,523)		(147,419)		(29,723)
Outflows/Inflows of Resources related to Pensions		295,367		223,891		258,083		-		15,986		793,327		(102,373)
Compensated Absences Payable		26,231		16,909		20,422		-		(3,595)		59,967		(20,989)
Deposits		-		688		15,000		=_		(1,019)	_	14,669		=
Net Cash Provided By (Used for) Operating Activities	\$	7,757,606	\$	2,325,292	\$	8,338,842	\$	95,502	\$	(357,095)	\$	18,160,147	\$	6,929,478
Noncash Capital Activities:														
Capital Asset Contributions	\$	=	\$	-	\$	58,950	\$	-	\$	-	\$	58,950	\$	-
Capital Asset Contributions from Governmental Activities		18,441		18,442		49,177		-		-		86,060		-
Assets Received (Contributed) from (to) Other Funds		1,168,945		-		(1,168,945)		=		-		-		=

# **Statement of Fiduciary Net Position**

# Fiduciary Funds June 30, 2021

	Private-Purpose Trust Fund -				
	_	essor Agency	Cus	todial Funds	
ACCETC					
ASSETS Current Assets:					
Cash and Investments	\$	2,166,778	\$	12,101,737	
Restricted Cash and Investments	Ψ	2,100,770	Ą	3,552,700	
Interest Receivable		838		1,706	
Accounts Receivable		15,112		-	
Total Current Assets		2,182,728		15,656,143	
. Ottal Gall Gill I loosed				.5/656/5	
Non-Current Assets:					
Nondepreciable Capital Assets		1,327,129		_	
Total Non-Current Assets		1,327,129		-	
Total Assets		3,509,857		15,656,143	
LIABILITIES  Current Liabilities:  Accounts Payable and Accrued Liabilities  Due to Local Governments		- - 1,152,368		3,811 393,507	
Long-Term Liabilities Due Within One Year Total Current Liabilities		1,152,368		397,318	
Non-Current Liabilities Due in More Than One Year: Long-Term Liabilities Total Non-Current Liabilities  Total Liabilities		20,600,526 20,600,526 21,752,894		397,318	
NET POSITION (DEFICIT)					
Restricted for:					
Individuals and Organizations		-		14,172,215	
Other Governments		(18,243,037)		1,086,610	
<b>Total Net Position (Deficit)</b>	\$	(18,243,037)	\$	15,258,825	

# **Statement of Changes in Fiduciary Net Position**

# Fiduciary Funds

For Year Ended June 30, 2021

	Priv	/ate-Purpose			
	T	rust Fund -			
	Succ	essor Agency	Custodial Funds		
ADDITIONS					
Contributions:					
Property Taxes	\$	2,587,445	\$	-	
Assessments		-		12,767,036	
Private Contributions		-		9,011,121	
Other		99,751		-	
Total Contributions		2,687,196		21,778,157	
Investment earnings:					
Interest		7,533		12,644	
Less Investment Expense		-		4,953	
Net Investment Earnings		7,533		7,691	
Total Additions		2,694,729		21,785,848	
DEDUCTIONS					
Administrative Expenses		221,385		311,080	
Interest and Fiscal Agent Expenses		1,374,146		12,490,404	
Recipient Payments		-		8,297,655	
<b>Total Deductions</b>		1,595,531		21,099,139	
Net Increase (Decrease) in Fiduciary Net Position		1,099,198		686,709	
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION					
Net Position (Deficit) - Beginning of Year, as Restated		(19,342,235)		14,572,116	
Net Position (Deficit) - End of Year	\$	(18,243,037)	\$	15,258,825	



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	٧.	Payable to the Miscellaneous Plan	
C.	Safe	ty Plan	
	i.	General Information About the Safety Plan	
		a. Benefits Provided	
		b. Contributions	
	ii.	Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related Pensions	
		a. Sensitivity of the Net Pension Liability to Changes in the Discount Rate	
		b. Pension Plan Fiduciary Net Position	
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#### **NOTE #1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. DESCRIPTION OF THE REPORTING ENTITY

The City of Brentwood is governed by a five member City Council, under the Council-Manager form of government. The accompanying financial statements present the City of Brentwood, the primary government, and its component units, entities for which the primary government is considered financially accountable. The City is considered to be financially accountable for an organization if: 1) the City appoints a voting majority of said organization or 2) there is a potential for the organization to either provide specific financial benefits to or impose specific financial burdens on the City. The City is also considered to be financially accountable for an organization if the organization is fiscally dependent (i.e. unable to adopt a budget, levy taxes, set rates or charges or issue bonded debt without approval from the City). In certain cases, other organizations are included as component units if the nature and significance of their relationship with the City are such that their exclusion would cause the City's financial statements to be misleading or incomplete.

In addition to reporting directly for the City's operations, the Brentwood Infrastructure Financing Authority, a component unit, has been included in the primary reporting entity and is treated as a blended component unit.

#### **Brentwood Infrastructure Financing Authority**

The Brentwood Infrastructure Financing Authority (the "Authority"), formed on March 14, 1995, is a joint powers authority organized under Section 6500 *et seq.* of the California Government Code between the City and the Authority for the purpose of acting as a vehicle for various financing activities of the City and the Authority. The Board of Directors is the Brentwood City Council. The primary purpose of the Authority is to render financial assistance to the City and the Authority by issuing debt and financing the construction of public facilities. Separate financial statements are not required for the Authority and therefore, are not issued.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. The Statement of Activities and Changes in Net Position demonstrates the degree to which direct and indirect expenses, for a given function or segment, are offset by program revenues. Direct expenses are clearly identifiable with a specific function or segment. Indirect expenses are expenses which are allocated based on the City's annual Cost Allocation Plan and Schedule of City Fees. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, 2) operating grants and contributions, including special assessments and 3) capital grants and contributions. Taxes and other items not included among program revenue are reported as general revenues.

Summaries of governmental activities, which are supported by taxes and inter-governmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges. Fiduciary activities of the City are not included in these statements.



Separate financial statements are provided for Governmental Funds, Proprietary Funds and Fiduciary Funds even though the latter are excluded from the Government-Wide Financial Statements. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the Fund Financial Statements section.

Certain eliminations have been made related to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities. These are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, Internal Service Fund transactions have been eliminated, except for interfund services provided and used. However, the transactions between governmental and business-type activities, which are presented as transfers, have not been eliminated from the Statement of Activities.

#### C. MEASUREMENT FOCUS/BASIS OF ACCOUNTING

The Government-Wide Financial Statements, Proprietary Fund Financial Statements and Fiduciary Fund Financial Statements are reported using an economic resources focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred, regardless of the timing of the related cash flows.

The Governmental Fund Financial Statements are reported using a current financial resources measurement focus called the modified accrual basis of accounting. Accordingly, only current assets, current liabilities and current deferred inflows/outflows are included on the Balance Sheets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except for revenues subject to accrual (generally 60 days after year-end) which are recognized when due. Expenditures are recorded in the accounting period in which the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the payment is due. Taxes, including property and sales taxes, special assessments and inter-governmental revenue associated with the current fiscal period are all considered susceptible to accrual. Only the portion of the special assessments receivable due within the current fiscal period is considered susceptible to accrual as revenue of the current period. All other revenue items are considered measurable and available only when cash is received by the City.

For Proprietary Funds, all assets, liabilities and deferred inflows/outflows, whether current or non-current, are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. Operating revenues in the Proprietary Funds are those revenues generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses. Proprietary Fund types include Enterprise Funds and Internal Service Funds.



The City's Fiduciary Funds include Custodial Funds, which are purely custodial in nature and do not involve a measurement of operational results, and Private-Purpose Trust Funds which, in addition to being custodial in nature, also include operational activities under which the principal and income benefit several specific local taxing entities.

#### **Fund Types**

A *Major Fund* is a fund whose revenues, expenditures/expenses, assets combined with deferred outflows of resources, or liabilities combined with deferred inflows of resources (excluding extraordinary items), are at least 10% of corresponding totals for all Governmental or Enterprise funds and at least 5% of the aggregate amount for all Governmental and Enterprise funds for the same item. The General Fund is always considered a major fund. Any other Governmental or Enterprise fund may be reported as a major fund if the government's officials believe the fund is particularly important to financial statement users.

In FY 2020/21, the General Fund and Landscape and Lighting Assessment Districts (LLAD), a Special Revenue fund, are major governmental funds. Specific descriptions of the City's funds are as follows:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Special Revenue Funds* account for specific revenues legally restricted to expenditures for particular purposes. Specific descriptions of the Special Revenue Funds are as follows:

- <u>Gas Tax</u> These funds account for monies received from the State of California under Street and Highways Code Sections 2103, 2105, 2106, 2107, 2107.5 and 2032. The allocations must be spent for street maintenance, construction and a limited amount for engineering.
- <u>Disability Access and Education</u> This fund accounts for the monies received due to Senate Bill 1186 (SB1186), which requires cities to collect a \$4 fee for new and renewed business licenses for purposes of increasing compliance with state disability laws.
- <u>Police Grants</u> This fund accounts for all Police, Federal, State and County grants requiring segregated fund accounting.
- <u>Other Grants</u> This fund accounts for miscellaneous Federal, State and County grants requiring segregated fund accounting.
- <u>Economic Development Grant</u> This fund accounts for the set aside of 20% of business license tax collected. The monies are used to award grants to promote economic activity.
- <u>American Rescue Plan Act of 2021</u> This fund accounts for Coronavirus State and Local Fiscal Recovery Funds requiring segregated fund accounting.
- <u>Citywide Park Assessment District</u> This fund accounts for special benefit assessments levied on property owners for citywide park maintenance.



- <u>Community Facilities Districts</u> These funds account for special taxes levied for a variety of allowable uses, including but not limited to public safety services, joint use school facilities and library facilities. The allowable uses of the funds are governed by the formation documents of each individual District.
- <u>Roadway Development Impact Fee</u> This fund accounts for development fees collected for the design and construction of roadways within the City.
- <u>Parks and Trails Development Impact Fee</u> This fund accounts for development fees collected for the design and construction of parks within the City.
- <u>Community Facilities Development Impact Fee</u> This fund accounts for development fees collected for the design and construction of public facilities within the City.
- <u>Fire Development Impact Fee</u> This fund accounts for development fees collected for the design and construction of fire facilities required to serve new development in the City.
- <u>Development Impact Fee Administration</u> This fund accounts for development fees collected for the administration of the Development Impact Fee Program.
- <u>Agriculture Land Administration</u> This fund accounts for 20% of the Agriculture Preservation fees collected from development. Monies are to be used for administrative purposes associated with establishing, monitoring and managing farmland conservation easements.
- <u>Agriculture Land Acquisition</u> This fund accounts for 80% of the Agriculture Preservation fees collected from development. The monies are used for farmland mitigation purposes.
- <u>Public Art Administration</u> This fund accounts for 20% of the Public Art fees collected from development for the administration of the Public Art Program.
- <u>Public Art Acquisition</u> This fund accounts for 80% of the Public Art fees collected from development for the acquisition and construction of Public Art.
- <u>Parking In-Lieu</u> This fund accounts for development fees collected for off-street parking facilities located within the Downtown area.
- <u>Asset Forfeiture</u> This fund accounts for property or funds seized by the Police Department.
   After a case has been tried, and a guilty verdict is returned, the funds are considered forfeited.
   Federal funds must be used for narcotic enforcement and crime suppression. State funds must be used for areas related to drug prevention.
- <u>Abandoned Vehicle Abatement</u> This fund accounts for monies, which can only be used for the abatement, removal and disposal, as public nuisances, of any abandoned, wrecked, dismantled or inoperative vehicles, or parts thereof, from private or public property.
- <u>PEG Media</u> This fund accounts for public, educational and governmental access fees collected from cable operators established per the Municipal Code and franchise agreements.



- <u>Parks Advertising</u> This fund accounts for Parks and Recreation advertising fees collected to
  publish and distribute the Parks and Recreation Activities guide, as well as, enhance the
  amenities at the Sunset Athletic Complex, the Brentwood Family Aquatic Complex and the
  Brentwood Skate Park.
- <u>Measure J</u> This fund accounts for the local jurisdiction portions of the Local Street
  Maintenance and Improvements Fund allocation. The monies can only be spent on local
  streets and roads, transit operations, growth management planning and compliance, bicycle
  and pedestrian trails and parking facilities.
- <u>City Low Income Housing</u> This fund accounts for the activities related to the assets assumed by the City of Brentwood as Housing Successor for the housing activities of the former Brentwood Redevelopment Agency.
- <u>Landscape and Lighting Assessment Districts</u> These funds account for special benefit assessments levied on property owners for landscape and street lighting maintenance.

Permanent Funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support City programs for the benefit of the City and its citizens. The City has one permanent fund, as follows:

• <u>Riparian Mitigation Site Maintenance Fund</u> – This fund accounts for a stewardship endowment for maintenance of a riparian mitigation site.

Debt Service Funds account for the accumulation of resources for, and the payment of, long-term debt principal, interest and related costs. Specific descriptions of the Debt Service Funds are as follows:

- <u>Capital Improvement Revenue Refunding Bonds Series 2012</u> This fund accounts for debt service transactions related to the refinance of the 2001 Capital Improvement Program (CIP) Bond. The 2001 CIP Bond, which had initially refinanced the Roadway Bonds and a Tax Allocation Bond, also financed the Brentwood Technology Center.
- <u>General Obligation Bonds Series 2002</u> This fund accounts for tax levies from which general obligation debt service transactions are made on the General Obligation Bonds Series 2002. This bond was used to finance the Police Station.
- <u>2019 Civic Center Project Lease Revenue Refunding Bonds</u> This fund accounts for debt service transactions relating to the refinance of the 2009 Civic Center Project Lease Revenue Bonds.
- <u>2015 Lease Financing</u> This fund accounts for debt service transactions relating to the 2015 Lease Financing. The bond proceeds were used mainly to finance construction of the new Library and Municipal Service Center.



Capital Project Funds account for the acquisition and construction of major capital facilities and infrastructure not financed by Proprietary Funds. Specific descriptions of the Capital Project Funds are as follows:

- <u>Roadway Improvements</u> This fund accounts for transactions related to proceeds from assessment bonds and other resources along with their use to acquire and construct certain roadway improvements.
- <u>Community Facilities Improvements</u> This fund accounts for various community facilities improvement projects associated with either the construction or improvement of the City's community facilities.
- <u>Parks and Trails Improvements</u> This fund accounts for various park and trail improvement projects associated with either the construction or improvement of the City's parks.
- <u>Capital Improvement Financing Program 2006-1</u> This fund accounts for transactions related to proceeds from assessment bonds and other resources along with their use to acquire and construct certain capital facilities and infrastructure.
- <u>Capital Improvement Financing Program 2005-1</u> This fund accounts for transactions related to proceeds from assessment bonds and other resources along with their use to acquire and construct certain capital facilities and infrastructure.
- <u>2015 Lease Financing Acquisition</u> This fund accounts for transactions related to proceeds from the 2015 Lease Financing and their use to acquire and construct certain capital facilities and infrastructure.
- <u>Civic Center Capital Improvement Financing Program</u> This fund accounts for savings from refinanced City Capital Improvement Financing Program (CIFP) bonds and their use to finance a portion of the Civic Center project.
- <u>City Capital Improvement Financing Program</u> This fund accounts for savings from refinanced City CIFP bonds and their use to acquire and construct certain capital facilities and infrastructure.
- <u>Capital Infrastructure</u> Under the oversight of the CIP Executive Committee, this fund accounts for funds to be used for non-residential development related infrastructure projects.
- <u>Vineyards Projects</u> This fund accounts for transactions related to proceeds from assessment bonds and other resources along with their use to finance infrastructure improvements within the Vineyards development area.
- <u>Vineyards Event Center Projects</u> This fund accounts for development fees collected for the design and construction of a Vineyards Event Center.



*Proprietary Funds* account for operations financed and operated in a manner similar to private business enterprises. The intent of the City Council is for the costs of providing certain goods or services to the public be financed or recovered primarily through user charges. The City reports the following Enterprise Funds, all of which are reported as major funds:

- <u>Wastewater Enterprise</u> Accounts for the operation, maintenance and capital improvement projects of the wastewater system. These activities are funded by user charges and impact fees.
- <u>Solid Waste Enterprise</u> Accounts for the operation, maintenance and capital improvement projects of the solid waste system. These activities are funded by user charges.
- <u>Water Enterprise</u> Accounts for the operation, maintenance and capital improvement projects of the water system. These activities are funded by user charges and impact fees.
- <u>City Rentals Enterprise</u> Accounts for all City facilities rented and maintained through this fund.
- <u>Housing Enterprise</u> Accounts for the administrative and operational expenses for the Housing programs which include the Housing rental units and the Affordable Housing and First-Time Homebuyer programs.

Additionally, the government reports for the following fund types:

*Internal Service Funds* account for the financing of either goods or services provided by one department to other departments of the City on a cost reimbursement basis. Specific descriptions of these funds are as follows:

- <u>Information Services</u> To provide a source of funding for the development and coordination of the City's information systems' needs.
- <u>Vehicle and Equipment Replacement</u> To provide a source of funding for vehicle and equipment replacement.
- <u>Information Systems Replacement</u> To provide a source of funding for the replacement of information systems such as computers and the phone system.
- <u>Facilities Replacement</u> To provide a source of funding for repairs or the replacement of City facilities.
- <u>Tuition</u> To provide a source of funding for expenditures related to continuing education.
- <u>Fleet Maintenance Services</u> To provide a source of funding for the maintenance of all City vehicles, except for Police Department vehicles.
- <u>Facilities Maintenance Services</u> To provide a source of funding for maintenance and repairs of City facilities.
- <u>Parks and LLAD Replacement</u> To provide a source of funding for the replacement of landscaping, equipment and facilities in the citywide parks and LLAD.



- <u>Insurance</u> To provide a source of funding for future insurance costs and unforeseen expenses due to legal matters or lawsuits.
- <u>Pension/Other Post-Employment Benefits (OPEB) Obligation</u> To provide an intermediate-term funding source for OPEB and pension expenses.

Fiduciary Funds account for Private-Purpose Trust Funds and Custodial Funds. The financial activities of these funds are excluded from the Government-Wide Financial Statements, but are presented in separate Fiduciary Fund Financial Statements. The Private-Purpose Trust Funds and Custodial Funds consist of:

- <u>Private-Purpose Trust Fund Successor Agency</u> Special funds used to report the activities and
  financial position of the Successor Agency to the Brentwood Redevelopment Agency. These
  funds are held in a trust arrangement for the benefit of local taxing entities, including the City
  of Brentwood.
- <u>Assessments</u> Special obligations payable from and secured by specific revenue sources. The City acts as custodian of these funds which are not for the benefit of the City.
- <u>Asset Seizure</u> Special funds to be used exclusively to support law enforcement and prosecutorial efforts. The City acts as custodian of these funds which are not for the benefit of the City.
- <u>Pass-Through Funds</u> Special funds used for the collection and distribution of development fees collected on behalf of other agencies.

#### D. ASSETS, LIABILITIES, DEFERRED INFLOWS/OUTFLOWS AND NET POSITION OR EQUITY

#### i. Use of Restricted/Unrestricted Net Position

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City's policy is to apply restricted net position first.

#### ii. Cash and Investments

The City pools idle cash from all funds with the purpose of increasing income through investment activities and the City's investments are stated at fair value. Fair value is defined as the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For additional information, refer to Note #1D xv. The City generally holds all investments until either maturity or market values equal or exceed cost. Therefore, the reported value of securities in the investment pool does not reflect unrealized gains or losses but rather the fair value of those investments as of June 30, 2021.

#### iii. Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, the City considers all highly liquid investments with a maturity of three months or less, when purchased, to be cash equivalents. All cash and investments of the Proprietary Fund types are pooled with the City's pooled cash and investments.



#### iv. Prepaid Items and Land Held for Resale

Certain payments to vendors that reflect costs applicable to future accounting periods are recorded as prepaid items. In governmental funds, prepaid items are accounted for using the consumption method. A portion of fund balance equal to the prepaid items is reported as nonspendable to indicate that the funds are not available for appropriation. Land held for resale is valued at the lower of cost or estimated net realizable value.

#### v. Capital Assets

The City's assets are capitalized using either historical cost or estimated historical cost. City policy has set the capitalization threshold for capital assets at \$10,000 or more. Gifts or contributions of capital assets are valued at their estimated acquisition value and/or at the contracted developer rate on the date contributed. Depreciation is recorded on a straight-line basis over the useful lives of the assets, as follows:

20 - 65 years
50 years
3 - 20 years
4 - 12 years
65 years
40 - 65 years

The City defines infrastructure as long-lived capital assets that are normally stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets. These assets include the street system, water purification and distribution system, sewer collection and treatment system, park and recreation lands and improvement system, storm water conveyance system and buildings, combined with the site amenities such as parking and landscaped areas, which are used by the City in the conduct of its business. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, traffic control devices (signs, signals and pavement markings), landscaping and land. These subsystems are not delineated in the Basic Financial Statements. The appropriate operating department maintains information regarding the subsystems.

#### vi. Compensated Absences Payable

The following totals may be accumulated by employees each year:

- A total of 11 to 31 vacation days
- Up to 100 hours of compensatory time off, depending on employee's classification
- 12 days of sick leave

Sick leave is not paid at termination, but can be used for additional service credits towards retirement. Half of an employee's accrued sick leave, up to \$8,000, may be cashed in when the employee retires from the City of Brentwood. Under certain restrictive circumstances, limited



amounts of sick leave can be converted to vacation time. Vacation time is only allowed to accumulate up to one and one-half years' worth of vacation earnings.

All employees may elect to receive a lump sum payment of up to 40 hours of accumulated vacation each March. Mid-Managers, Department Directors, the City Attorney and the City Manager are eligible to elect payment of up to 80 hours. Additionally, each October employees with three years of service may elect to receive a lump sum payment of up to 40 hours of accumulated vacation time.

With three years of service, Mid-Managers, Department Directors, the City Attorney and the City Manager are eligible to elect payment of up to 80 hours. Liabilities for compensated absences are included as a liability in the Government-Wide Financial Statements and are paid by the fund that has recorded the liability. The long-term portion of compensated absences in Governmental-Type activities is typically liquidated by the General Fund, Citywide Park Assessment District Fund, Fleet Maintenance Fund, Facilities Maintenance Fund and Information Services Fund.

#### vii. Property Tax

Property tax valuations, liens and levies for secured and unsecured property are valued on March 1 of each year. Fifty percent of secured taxes are due on November 1 and February 1 of each fiscal year and are delinquent on December 10 and April 10, respectively. Unsecured property taxes are due on July 1 and delinquent on August 31. Contra Costa County bills and collects the City's property taxes and remits them to the City. The City accounts for the remittance in the General Fund. City property tax revenues are recognized when levied, to the extent that they result in current receivables. The City receives its full assessment of property tax and the County retains all delinquent charges.

#### viii. Motor Vehicle Taxes

Motor vehicle taxes are collected by the State and remitted to the City. They are not restricted.

#### ix. Deferred Compensation Plan

City employees may defer a portion of their compensation under a City sponsored deferred compensation plan created in accordance with Internal Revenue Code Section 457. Under the deferred compensation plan, participants are not taxed on the deferred portion of their compensation until it is distributed to them. Distribution may be made only at termination of employment, retirement, death or in an emergency as defined by the deferred compensation plan. The assets in the deferred compensation plan are not available to the City's general creditors and accordingly the City does not report any assets or liabilities associated with this plan in the accompanying financial statements.



#### x. New Governmental Accounting Standards Board (GASB) Pronouncements

In January 2017, GASB issued GASB Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of the statement are effective for reporting periods beginning after December 15, 2019. The City implemented GASB Statement No. 84 for the presentation of the FY 2020/21 financial statements. As a result of the implementation, at July 1, 2020 the City restated the beginning net positions of the Assessments, Asset Seizure and Pass-Through Custodial Funds by increasing the balances in the amounts of \$14,158,005, \$40,967 and \$373,144 respectively.

In June 2017, GASB issued GASB Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The requirements of the statement are effective for reporting periods beginning after June 15, 2021. The City is in the process of determining the impact GASB Statement No. 87 will have on its financial statements.

In June 2018, GASB issued GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of this Statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify the accounting for interest cost incurred before the end of a construction period. The requirements of the statement are effective for reporting periods beginning after December 15, 2020. The City is in the process of determining the impact GASB Statement No. 89 will have on its financial statements.

In August 2018, GASB issued GASB Statement No. 90, *Majority Equity Interests*. The objectives of this Statement are to improve the consistency of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements of the statement are effective for reporting periods beginning after December 15, 2019. GASB Statement No. 90 did not have an effect on the FY 2020/21 financial statements.

In May 2019, GASB issued GASB Statement No. 91, Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of the statement are effective for reporting periods beginning after December 15, 2021. The City is in the process of determining the impact GASB Statement No. 91 will have on its financial statements.



In January 2020, GASB issued GASB Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements related to the effective date of Statement 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance. The remaining requirements of the statement are effective for reporting periods beginning after June 15, 2021. The City is in the process of determining the impact GASB Statement No. 92 will have on its financial statements.

In March 2020, GASB issued GASB Statement No. 93, Replacement of Interbank Offered Rates. Some governments have entered into agreements in which variable payments made or received depend on an interbank offered rate (IBOR)—most notably, the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, as amended, requires a government to terminate hedge accounting when it renegotiates or amends a critical term of a hedging derivative instrument, such as the reference rate of a hedging derivative instrument's variable payment. In addition, in accordance with Statement No. 87, Leases, as amended, replacement of the rate on which variable payments depend in a lease contract would require a government to apply the provisions for lease modifications, including remeasurement of the lease liability or lease receivable. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. The requirements of this Statement, except for paragraphs 11b, 13, and 14 are effective for reporting periods beginning after June 15, 2020. The requirement in paragraph 11b is effective for reporting periods ending after December 31, 2021. The requirements in paragraphs 13 and 14 are effective for fiscal years beginning after June 15, 2021. The City is in the process of determining the impact GASB Statement No. 93 will have on its financial statements.

In March 2020, GASB issued GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The requirements of the statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The City is in the process of determining the impact GASB Statement No. 94 will have on its financial statements.

In May 2020, GASB issued GASB Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation



costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of the statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The City is in the process of determining the impact GASB Statement No. 96 will have on its financial statements.

In June 2020, GASB issued GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The requirements in paragraph 4 of this Statement as it applies to defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans and paragraph 5 of this Statement are effective immediately. There was no significant impact from paragraph 4 and 5 on the City's financial statements in FY 2020/21. Paragraphs 6 through 9 of this Statement are effective for reporting periods beginning after June 15, 2021. The City is in the process of determining the impact GASB Statement No. 97, paragraph 6 through 9, will have on its financial statements.

#### xi. New Funds, Closed Funds and Renamed Funds

The American Rescue Plan Act of 2021 Special Revenue Fund was created in FY 2020/21 for the purpose of accounting for Coronavirus State and Local Fiscal Recovery Funds requiring segregated fund accounting.

In FY 2020/21, the 2015 Lease Financing Acquisition Fund was reopened.

For internal consistency, minor changes may be made to the names of certain funds; however, the purpose of these funds remains unchanged.

#### xii. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and balance sheet will sometimes report a separate section for Deferred Outflows of Resources. This separate financial statement element represents consumption of net position that applies to a future period(s). The outflow of resources (expense/expenditure) is recognized, therefore, in the applicable future period(s). The City has three items that qualify for reporting in this category, Deferred Outflows of Resources Related to OPEB, Deferred Outflows of Resources Related to Pensions and Deferred Amount on Refunding. The elements of Deferred Outflows of Resources Related to OPEB are deferred and amortized and will be recognized as a component of OPEB expense in subsequent fiscal years. The



elements of Deferred Outflows of Resources Related to Pensions are deferred and amortized and will be recognized as a component of pension expense in subsequent fiscal years. The deferred amount on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of net position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and the inflow of resources (revenue) will be recognized in the applicable future period(s). The City has two types of items reported on the Government-Wide Statement of Net Position, which qualify for reporting in this category, Deferred Inflows of Resources Related to OPEB and Deferred Inflows of Resources Related to Pensions. The elements of Deferred Inflows of Resources Related to OPEB are deferred and amortized and will be recognized as a component of OPEB expense in subsequent fiscal years. The elements of Deferred Inflows of Resources Related to Pensions are deferred and amortized and will be recognized as a component of pension expense in subsequent fiscal years.

The City has one type of item, Unavailable Revenue - Accounts Receivable, that is reported only in the Governmental Funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### xiii. **OPEB and Pensions**

For purposes of measuring net OPEB liability, deferred outflows/inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's OPEB Plan and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by California Employers' Retiree Benefit Trust (CERBT) Fund. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's CalPERS plans (Pension Plans) and additions to/deductions from the Pension Plans' fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The Net Pension Liability and related costs are allocated to each fund based on the proportionate share of the fund's total current year pension contributions.

#### xiv. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three



levels based on the extent to which inputs used in measuring fair value are observable in the market. Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities. Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is based on the lowest priority level input that is significant to the entire measurement.

#### xv. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### NOTE #2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

#### **General Budget Policies**

The City operates on a two-year budget cycle. Budgets are legally enacted through adoption of a resolution prior to July 1. The City Council periodically reviews the budgets and adopts supplemental appropriations (amendments) at the fund level when required. The level of budgetary control is established at the fund level and expenditures may not exceed budgeted appropriations at the fund level without City Council approval. In the financial statements, the final budget amounts include amendments to the original budget. Individual amendments were not material in relation to original appropriations.



#### **Budget Basis of Accounting**

Budgetary comparisons are presented for the General, Special Revenue and certain Capital Project funds. The following funds are not legally required to adopt budgets as their appropriations are either established by: 1) the related bond documentation, 2) other legal agreements or 3) are multi-year projects whose budget cycle exceeds one FY.

#### **Capital Project Funds**

Roadway Improvements
Community Facilities Improvements
Parks and Trails Improvements
Capital Improvement Financing Program 2006-1
Capital Improvement Financing Program 2005-1

#### **Debt Service Funds**

Capital Improvement Revenue Refunding Bonds Series 2012
General Obligation Bonds Series 2002
2019 Civic Center Project Lease Revenue Refunding Bonds
2015 Lease Financing

#### **B. DEFICIT FUND EQUITY**

Following is a list of funds that have either a deficit fund or net position balance as of June 30, 2021.

#### **Special Revenue Funds:**

Community Facilities Development Impact Fee \$ 223,414

#### **Internal Service Funds:**

Information Services \$ 1,112,786 Fleet Maintenance Services 731,060

The deficit in the Community Facilities Development Impact Fee Fund is due to pre-funding of capital projects in advance of receiving funding from development. Future Community Facilities Development Impact Fees will be deposited into this fund.

The deficits in the Internal Service Funds are related to OPEB and Pension liability accruals. In response to increasing Net OPEB Liabilities, the City has implemented a long-term OPEB pre-funding strategy that requires 85% of the Actuarial Determined Contribution (ADC) to be funded annually. The Internal Service Funds will continue to maintain a positive cash balance.



#### C. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of the Due to/from Other Funds balance on the Governmental Funds Balance Sheet, as of June 30, 2021, is shown below. The Community Facilities Development Impact Fee amount is due to pre-funding of capital projects in advance of receiving funding from development. Future development impact fees will be deposited into this fund.

Receivable Fund	Payable Fund		A	mount
Community Facilities Improvements Capital Project Fund	Community Facilities Development Impact Fee Special Revenue Fund		\$	223,414
		Total	\$	223,414

						Inter	fund Transfe	r <u>s</u>						
Fund Description	Ge	neral Fund	A	dscape and Lighting ssessment Districts	Non-Major overnmental Funds	Inte	rnal Service Funds		Wastewater Enterprise	 Solid Waste Enterprise	Wat	er Enterprise	y Rentals nterprise	 Total ransfers In
General Fund	\$	-	\$	-	\$ 8,702,738	\$	-	\$	-	\$ -	\$	-	\$ -	\$ 8,702,738
Landscape and Lighting Assessment Districts		1,792,190		-	1,535		1,057,068		-	-		-	-	2,850,793
Non-Major Governmental Funds		409,839		2,794,708	14,084,504		1,413,095		76,848	76,846		204,925	206,682	19,267,447
Internal Service Funds		2,641,925		-	895,521		-		-	-		-	-	3,537,446
Wastewater Enterprise		-		-	858,983		-		-	-		1,181,355	-	2,040,338
Solid Waste Enterprise		-		-	2,470		-		-	-		-	-	2,470
Water Enterprise		-		-	122,436		-		1,224,000	-		-	-	1,346,436
City Rentals Enterprise		140,000		-	205,626		-		-	-		-	-	345,626
Total Transfers Out	\$	4,983,954	\$	2,794,708	\$ 24,873,813	\$	2,470,163	\$	1,300,848	\$ 76,846	\$	1,386,280	\$ 206,682	\$ 38,093,294

Transfers are indicative of funding for: 1) capital projects or debt service, 2) subsidies of various City operations or 3) reallocations of special revenues. The schedule below briefly summarizes the City's significant, unusual or inconsistent fund-type transfer activity:

Transfer To	Amount	Purpose
General Fund	\$ 6,438,843	Provide a subsidy to cover a portion of the costs for Public Safety Services
Internal Services	\$ 1,972,425	Transfer of unassigned General Fund balance in excess of reserve requirement
General Fund	\$ 1,672,009	Gas Tax and Measure J revenue to subsidize the Street Maintenance Division
Capital Projects	\$ 4,100,000	Provide funding to cover a portion of the costs for the Vineyards at Marsh Creek Event Center project
Capital Projects	\$ 1,593,500	Provide funding to cover a portion of the costs for the Priority Area 1 Infrastructure Improvements project
Enterprises	\$ 635,000	Provide funding to cover a portion of the costs for the Downtown Alley Rehabilitation - Mid Way project
Enterprises	\$ 558,877	Provide funding to cover a portion of the costs for the Non-Potable Storage Facility project
Enterprises	\$ 432,500	Provide funding to cover a portion of the costs for the Water and Wastewater SCADA System Upgrade project
Special Revenue	\$ 717,465	Return prior year funding for the Lone Tree Way - Union Pacific Undercrossing project
Capital Projects	\$ 608,271	Return prior year funding for the Library - New Construction project
Internal Services	\$ 350,000	Return prior year funding for the Aquatic Complex Mechanical Room project

In addition, governmental activities transferred capital assets of \$18,441, \$18,442 and \$49,177 to the Wastewater, Solid Waste and Water Enterprise Funds, respectively.



#### D. MINIMUM FUND BALANCE POLICIES

Staff presents a General Fund budget for City Council consideration that maintains an unassigned fund balance of 30% of the annual operating appropriations and operating transfers. The City will strive to maintain cash reserves in the Enterprise Funds of 30% of annual operating appropriations and operating transfers. This is considered the minimum level necessary to maintain the City's credit worthiness and adequately provide for contingencies for unseen operating or capital needs or cash flow requirements.

#### E. FUND BALANCES

The City's fund balances are classified based on spending constraints imposed on the use of resources. Nonspendable fund balances are not expected to convert to cash and are comprised of prepaid items. Restricted fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations or enabling legislation that requires these resources be used only for a specific purpose. Committed fund balances have constraints imposed by a City Council resolution that may be modified or rescinded only through a subsequent City Council resolution. Assigned fund balances are amounts constrained by the City's intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by the City and may be changed at the discretion of the City Council. Unassigned fund balance represents amounts that have not been restricted, committed or assigned. The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it is not appropriate to report a positive unassigned fund balance amount. However, in governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

The City considers restricted amounts to have been spent, prior to unrestricted amounts, when expenditure is incurred for purposes for which both are available. Committed, assigned and unassigned amounts, in this order, are considered spent when expenditure is incurred for purposes for which either is available. Detailed classifications of the City's Governmental Fund Balances, as of June 30, 2021, are shown on the following page:



		General Fund	La	Revenue Fund andscape d Lighting ment Districts		Other ernmental Funds		Total
Fund Balances:								
Nonspendable:	\$	76.064	\$	_	\$	1,469	\$	77,533
Prepaids Riparian Site Mitigation Endowment	Ψ	70,004	Ψ		Ψ	80,000	Ψ	80,000
Total Nonspendable Fund Balances		76,064				81,469		157,533
Restricted for:						· · · · · · · · · · · · · · · · · · ·		
Debt Service		-		=		23,288,204		23,288,204
Community Facilities Projects		-		=		9,629,397		9,629,397
Parks and Trails Projects		-		=		672,562		672,562
Low Income Housing		_		_		1,056,297		1,056,297
Vineyards Development Projects		_		_		732,076		732,076
Infrastructure Projects		_		_		2,090,961		2,090,961
Streets and Roadways		_		_		14,806,503		14,806,503
CIFP Projects		_		_		4,049,345		4,049,345
Landscape and Lighting Assessment Districts		_		7,834,319		-		7,834,319
Off Street Parking Facilities in Downtown		_				438		438
Agricultural/Farmland Mitigation		_		_		3,255,937		3,255,937
Brentwood Redevelopment Escrow		95,930		_		-		95,930
Fire Facilities		-		_		6,759,625		6,759,625
Public Art		_		_		3,470,210		3,470,210
Development Impact Fee Program		_		_		16,486,027		16,486,027
Drug Prevention Programs		_		_		183,324		183,324
Public Safety		_		_		368,764		368,764
Disability Access and Education		_		_		79,569		79,569
Abandoned Vehicle Abatement		_		_		105,093		105,093
Grants		_		_		1,689,885		1,689,885
PEG Media		_		_		927,959		927,959
Riparian Mitigation Site Maintenance		_		_		3,371		3,371
Total Restricted Fund Balances	-	95,930		7,834,319	-	89,655,547		97,585,796
Committed to:								
Public Safety		-		=		2,360,486		2,360,486
Successor Agency Payment Plan		6,421,476		_				6,421,476
Future Strategic Initiatives		3,743,399		-		-		3,743,399
General Plan Update		600,000		-		-		600,000
City Council Redistricting		25,000		_		-		25,000
Parks Maintenance		-		_		805,991		805,991
Streets and Roadways		678,000		_		-		678,000
Total Committed Fund Balances		11,467,875		-		3,166,477		14,634,352
Unassigned:								
General Fund		19,386,486		-		-		19,386,486
Other Fund Deficit				=		(223,414)		(223,414
<b>Total Unassigned Fund Balances</b>		19,386,486		-		(223,414)		19,163,072
Total Fund Balances	\$	31,026,355	\$	7,834,319	\$	92,680,079	\$	131,540,753

#### **NOTE #3 – CASH AND INVESTMENTS**

#### A. CASH AND DEPOSITS

The City of Brentwood maintains a cash investment pool that is available for all funds. The City follows the practice of pooling cash and investments of all funds, except for funds required held by outside fiscal agents under the provisions of bond indentures. Each fund type balance in the pool is reflected on the balance sheet as Cash and Investments.



The carrying amounts of the City's cash deposits were \$1,363,190 at June 30, 2021. The bank balance, before reconciling items, was \$2,841,294. The bank balance is insured for up to \$250,000 and the remaining balance is collateralized for up to 105%, with the collateral being held by a pledging financial institution in the City's name. The market value of the pledged securities must equal from 105% to 110% of the bank balance less the insured amount as required by California Government Code Section 53651, but the City may waive collateral requirements for cash deposits that are insured by the Federal Deposit Insurance Corporation. The City's cash and investment balances are as follows:

Pooled Deposits:	
Demand Deposits	\$ 1,363,190
Petty Cash	10,550
Investments	301,966,836
Total Cash and Investments	\$ 303,340,576
Cash and investments appear on the financial statements as follows:	
Cash and Investments:	
Governmental Activities	\$ 181,471,847
Business-Type Activities	98,341,764
Fiduciary Funds	 14,268,515
	294,082,126
Restricted Cash and Investments:	
Governmental Activities	4,862,105
Business-Type Activities	843,645
Fiduciary Funds	3,552,700
	9,258,450
Total Cash and Investments	\$ 303,340,576

#### **B. INVESTMENTS**

The City apportions interest earnings to all funds based on their monthly cash balance. The table on the following page identifies the investment types authorized for the City by the City's investment policy, which is more restrictive than California Government Code 53601. The table also identifies certain provisions of the City's investment policy that address interest rate risk, credit risk and concentration of risk.



This table includes permitted investments for the management of the City's cash. In addition, these guidelines are used for the investments of debt proceeds held by bond trustees, which are governed by the provision of the City's debt agreements.

Authorized Investment Type	Minimum Credit Quality	Maximum Maturity	Maximum Percentage of Portfolio (1)	Maximum Investment in One Issuer
Asset-Backed Securities	AA	5 years	20%	5%
Bankers' Acceptances	Top Rating Category	180 days	40%	5%
California Asset Management Program	None	N/A	N/A	N/A
California State, Local Agency and Other State Obligations	Α	5 years	30%	None
Commercial Paper	Top Rating Category	270 days	25%	5% <sup>(2)</sup>
Insured Savings Account	None	N/A	N/A	N/A
State of California's Local Agency Investment Fund	None	N/A	\$75M/Account	\$75M/Account
Medium-Term Notes	Α	5 years	30%	5%
Money Market Funds	Top Rating Category	N/A	15%	None
Negotiable Certificates of Deposit	Α	5 years	30%	5%
Repurchase Agreements	None	90 days	None	None
Reverse Repurchase Agreements	None	92 days	20%	None
Supranationals	AA	5 years	30%	5%
Time Deposits	None	5 years	25%	5%
U.S. Agency Obligations	None	5 years	None	None
U.S. Agency Mortgage Pass-Through Securities	AA	5 years	20%	None
U.S. Treasuries	None	5 years	None	None

<sup>(1)</sup> Excluding amounts held by bond trustee not subject to California Government code restrictions.

#### **Credit Risk**

The City's portfolio is comprised of the highest quality government and corporate securities. Consistent with City policy, 77% of the rated portfolio consists of investments with Standard and Poor's two highest ratings. This percentage does not include U.S. Treasury Bonds/Notes, Local Agency Investment Fund (LAIF), Asset Backed Securities, or Money Market Funds, which are all exempt or unrated. Investments at June 30, 2021, held on behalf of the City, are presented on the following page and categorized separately to give an indication of the level of risk associated with each investment. Investments are reported at fair value.

<sup>(2)</sup> Limited to 10% of the outstanding commercial paper of a single issuer.



	Fair <u>Value</u>	Credit Rating	% of Rated Portfolio
Medium-Term Notes	\$ 4,521,495	Α	3.00
Medium-Term Notes	6,842,994	A-	4.54
Medium-Term Notes	9,908,556	A+	6.57
Medium-Term Notes	3,217,055	AA-	2.13
Medium-Term Notes	2,692,681	AA	1.79
Medium-Term Notes	1,257,041	AA+	0.83
Medium-Term Notes	1,649,905	AAA	1.09
Medium-Term Notes	4,612,569	BBB+ <sup>(1)</sup>	3.06
U.S. Agency Notes	70,621,918	AA+	46.87
California State, Local Agency and Other State Obligations	2,603,663	AA-	1.73
California State, Local Agency and Other State Obligations	2,273,264	AA	1.51
California State, Local Agency and Other State Obligations	821,833	AA+	0.55
California State, Local Agency and Other State Obligations	1,333,067	AAA	0.88
Negotiable Certificates of Deposit	4,497,915	AA-	2.98
Negotiable Certificates of Deposit	4,731,704	A+	3.14
Negotiable Certificates of Deposit	1,653,248	Α	1.10
Negotiable Certificates of Deposit	2,090,586	A-1	1.39
U.S. Agency Collateralized Mortgage Obligations	7,618,672	AA+	5.06
Asset-Backed Securities	5,419,442	AAA	3.60
Supranationals	4,616,024	AAA	3.06
Money Market Funds	7,722,001	AAAm	5.12
Total Rated Investments	150,705,633		100.00
U.S. Treasury Notes	85,464,602	Exempt	
Government Obligations	1,417,944	Not Rated	
Local Agency Investment Fund	60,314,283	Not Rated	
Money Market Funds	858,802	Not Rated	
Asset-Backed Securities	3,205,572	Not Rated (2)	
Total Unrated Investments	151,261,203		
Total Investments	\$ 301,966,836		

<sup>(1)</sup> Credit ratings listed above are based on ratings provided by Standard & Poor's (S&P). Medium-Term Notes listed above as BBB+, are rated as "A3" per Moody's.

#### **Concentration of Credit Risk**

The City's investment policy limits the amount the City may invest in any one non-government issuer, except investment pools, to no more than 5%. Investments in any one issuer, other than U.S. Treasury securities, mutual funds or external investment pools, which represent 5% or more of the City's total investments, are on the following page:

<sup>(2)</sup> Credit ratings listed above are based on ratings provided by Standard & Poor's (S&P). Asset-Backed Securities listed as "Not Rated" above have no rating per S&P, although are rated as "Aaa" per Moody's.



Issuers <sup>(1)</sup> and Investment Type	Fair Value	% of Portfolio			
Federal National Mortgage Association - U.S. Agency Notes	\$ 47,196,517	15.63			

(1) Excludes U. S. Treasury Securities, LAIF and Money Market Mutual Funds.

#### **Interest Rate Risk**

The City's investment policy limits the investment portfolio to maturities of less than five years as a means of limiting exposure to fair value losses arising from interest rates. Currently, 46.03% of the investment portfolio is concentrated in the zero to two-year maturity range.

#### **Investment Maturities**

	ı	air Value <sup>(1)</sup>	0	-6 months	6-	12 months	1-2 years	2-3 years	3-5 years	% of Portfolio
U.S. Treasury Notes	\$	85,464,602	\$	-	\$	-	\$ 16,520,761	\$ 32,021,533	\$ 36,922,308	28.30
Medium-Term Notes <sup>(2)</sup>		34,702,296		824,236		1,943,510	8,950,472	11,707,470	11,276,608	11.49
U.S. Agency Notes <sup>(2)</sup>		70,621,918		2,803,663		-	16,222,168	16,770,220	34,825,867	23.39
Government Obligations		1,417,944		1,417,944		-	-	-	-	0.47
California State, Local Agency and										
Other State Obligations		7,031,827		-		-	-	2,757,540	4,274,287	2.33
Supranationals		4,616,024		-		-	3,020,893	1,595,131	-	1.53
Negotiable Certificates of Deposit		12,973,453		-		2,090,586	10,882,867	-	-	4.30
Local Agency Investment Fund		60,314,283		60,314,283		-	-	-	-	19.97
Asset-Backed Securities		8,625,014		-		-	752,949	5,053,364	2,818,701	2.86
Federal Agency Collateralized										
Mortgage Obligations		7,618,672		24,661		2,704,741	1,957,520	1,204,601	1,727,149	2.52
Money Market Funds		8,580,803		8,580,803		-	-	-	-	2.84
Totals	\$	301,966,836	\$	73,965,590	\$	6,738,837	\$ 58,307,630	\$ 71,109,859	\$ 91,844,920	
% of Portfolio				24.49		2.23	19.31	23.55	30.42	100.00

<sup>(1)</sup> Fair Value includes accrued interest.

#### **Custodial Credit Risk for Investments**

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in possession of another party. The California Government Code does not contain legal or policy requirements limiting the exposure to custodial credit risk. The City's investment policy requires the assets of the City be secured through the third party custody and safekeeping procedures. Bearer instruments shall be held only through third party institutions. Collateralized securities, such as repurchase agreements, shall be purchased using the delivery vs. payment procedure.

#### **Fair Value Hierarchy**

The City categorizes fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

<sup>(2)</sup> Any callable securities are reported at either 0-6 months or the earliest call date.



The following is a summary of the fair value hierarchy of the fair value of investments of the City as of June 30, 2021:

	Level 1	Level 2	Total
Investments Measured by Fair Value Level:			
U.S. Treasury Notes	\$ 85,464,602	\$ -	\$ 85,464,602
Medium-Term Notes	-	34,702,296	34,702,296
U.S. Agency Notes	-	70,621,918	70,621,918
Government Obligations	-	1,417,944	1,417,944
California State, Local Agency and Other State Obligations	-	7,031,827	7,031,827
Supranationals	-	4,616,024	4,616,024
Negotiable Certificates of Deposit	-	12,973,453	12,973,453
Asset-Backed Securities	-	8,625,014	8,625,014
Federal Agency Collateralized Mortgage Obligations		7,618,672	7,618,672
Subtotal	\$ 85,464,602	\$ 147,607,148	233,071,750
Investments Measured at Amortized Cost:			
Held by Trustee:			
Money Market Funds			8,580,803
Investments Not Subject to Fair Value Hierarchy:			
Local Agency Investment Fund			60,314,283
Total Investments			\$ 301,966,836

Investments classified in Level 1 of the fair value hierarchy of \$85,464,602 are valued using unadjusted quoted prices in an active market for identical assets at the measurement date. Level 2 investments totaling \$147,607,148 are valued using inputs other than quoted prices that are observable for the asset either directly or indirectly on the measurement date. Examples of Level 2 inputs include matrix pricing, market corroborated pricing and inputs such as yield curves and indices. These prices are obtained from various pricing sources by our custodian bank. There are no securities classified in Level 3. Fair value is defined as the quoted market value on the last trading day of the period.

#### C. INVESTMENT IN STATE TREASURER'S POOL

LAIF is an external investment program sponsored by the State of California and authorized under Sections 16429.1, 2 and 3 of the California Government code. It is part of the State's Pooled Money Investment Account (PMIA) managed by the Investment Division of the State Treasurer's Office. LAIF is a voluntary program, created by statute, as an investment alternative for California local governments and special districts. The City is a voluntary participant in this investment pool. The management of PMIA has indicated to the City that, as of June 30, 2021, the amortized cost of the pool was \$193,304,977,285 and the fair value was \$193,321,015,759. The City deposits excess cash in LAIF and is not required to be categorized. The fair value for these deposits was provided by the pool sponsor. Each regular LAIF account is permitted to have up to 15 transactions per month, with a minimum transaction amount of \$5,000, a maximum transaction amount of \$75 million and at least 24 hours advance notice for withdrawals of \$10 million or more. Bond proceeds accounts are subject to a one-time deposit with no cap and are set up with a monthly draw down schedule.



#### D. CASH AND INVESTMENTS WITH FISCAL AGENT

The City has monies held by trustees, or fiscal agents, pledged to the payment or security of certain bonds and lease obligations, plus monies held by a third-party administrator of the City's Housing Rental Program. The City has also set up escrow bank accounts to hold retention payments due to certain contractors. These monies appear on the financial statements as Restricted Cash and Investments. The California Government Code provides that these monies, in the absence of specific statutory provisions governing the issuance of bonds, certificates or leases, may be invested by trustees or fiscal agents in accordance with the ordinances, resolutions or indentures specifying the types of investments allowed.

#### NOTE #4 - ACCOUNTS, NOTES AND LOANS RECEIVABLE

Receivables at June 30, 2021 were comprised of the following:

	Taxes		A	ccounts	Gov	Inter- vernmental	Interest		Utilities		aı	Notes nd Loans	Total Receivables		
Governmental Activities:															
General Fund	\$	467,532	\$	972,201	\$	16,588	\$	6,922	\$	-	\$	-	\$	1,463,243	
Landscape and Lighting								1,466		_		_		1,466	
Assessment Districts								1,400							
Non-Major Funds:															
Internal Service		-		214,409		-		11,236		-		-		225,645	
Special Revenue		-		170,390		1,627,622		5,703		-		-		1,803,715	
Permanent Fund		-		-		-		14		-		-		14	
Debt Service		-		-		-		75		-		21,752,894 <sup>(1)</sup>		21,752,969	
Capital Projects								5,455		_		-		5,455	
Subtotal Governmental Activities		467,532		1,357,000		1,644,210		30,871		-		21,752,894		25,252,507	
Less: Allowance		-		(367,911)	2)			-		-		-		(367,911)	
<b>Total Governmental Activities</b>	\$	467,532	\$	989,089	\$	1,644,210	\$	30,871	\$		\$	21,752,894	\$	24,884,596	
Business-Type Activities:															
Wastewater	\$	-	\$	17,642,674	\$	-	\$	6,553	\$	2,160,357	\$	-	\$	19,809,584	
Solid Waste		-		1,706		-		1,877		2,172,391		-		2,175,974	
Water		-		83,085		-		6,995		3,643,436		-		3,733,516	
City Rentals		-		6,761		-		58		-		-		6,819	
Housing		-		36,727		-		1,257		-		654,084 <sup>(3)</sup>		692,068	
<b>Total Business-Type Activities</b>	\$	-	\$	17,770,953	\$	-	\$	16,740	\$	7,976,184	\$	654,084	\$	26,417,961	

<sup>(1)</sup> The City has recorded receivables for the Successor Agency's portion of long-term debt. Note #12 discusses the dissolution of the Redevelopment Agency and the Successor Agency activities.

 $<sup>(2) \</sup> Accounts \ receivable \ for \ citation \ revenues \ are \ unavailable \ and \ the \ revenue \ is \ not \ recognized \ until \ received.$ 

<sup>(3)</sup> Net of reservation for loans expected to be forgiven. These loans are discussed on the following pages.



#### **NOTE #4 – ACCOUNTS, NOTES AND LOANS RECEIVABLE** (Continued)

Notes and Loans Receivable at June 30, 2021 were comprised of the following:

#### **Governmental Activities:**

Amounts Due from Successor Agency Loans under City Low Income Housing (including interest)	\$ 21,752,894 5,056,538
Subtotal Governmental Funds Less: Reservation for Loans Expected to be Forgiven	 26,809,432 (5,056,538)
Notes and Loans Receivable, Net	\$ 21,752,894
Business-Type Activities:	
Down Payment Assistance and Gap Assistance Program Loans Loans under Affordable Housing (including interest)	\$ 654,084 7,209,370
Subtotal Business-Type Activities Less: Reservation for Loans Expected to be Forgiven	 7,863,454 (7,209,370)
Notes and Loans Receivable, Net	\$ 654,084

#### **Down Payment Assistance and Gap Assistance Program Loans**

In FY 2005/06, the City established a first-time homebuyer Down Payment Assistance Program (DAP) for the benefit of first-time homebuyers in the City of Brentwood who earn up to 120% of the area median income. The loans are either due in 30 years or upon a change in ownership of the property. The loans may be prepaid at any time without penalty. The interest rate is dependent upon the length of time the loan exists. Loans held less than three years accrue interest at 7%, loans held between three and ten years accrue interest at 5% and loans held longer than 10 years accrue interest at 3%.

The City also established a first-time homebuyer Gap Assistance Program (GAP) to facilitate the purchase of below market rate units from the City's Affordable Housing Program for first-time homebuyers. The maximum GAP loan amount is \$35,000. The GAP loans are either due in 30 years or upon a change in ownership of the property. The interest rate is set at 3%, simple interest. As of June 30, 2021 the City is owed \$654,084, including interest, under the DAP and GAP loan programs.

#### **Amounts Due from Successor Agency**

The Successor Agency to the former Brentwood Redevelopment Agency (see discussion of the Brentwood Redevelopment Agency Dissolution in Note #12) has long-term obligations for the funding of its portion of the Capital Improvement Revenue Refunding Bonds, Series 2012 and the 2019 Civic Center Project Lease Revenue Bonds. The Successor Agency has pledged future tax revenues for the repayment of its portion of the bonds and the California State Department of Finance ("DOF") has deemed the pledge an enforceable obligation of the Successor Agency. The City has recorded a receivable for the debt obligations due from the Successor Agency. The balance of the receivables at June 30, 2021 was \$21,752,894. The long-term debt obligations are discussed in further detail in both Note #6 and Note #12.



# **NOTE #4 – ACCOUNTS, NOTES AND LOANS RECEIVABLE** (Continued)

# <u>Loans Under the Former Brentwood Redevelopment Agency and the City's Affordable Housing Programs</u>

The City and the former Brentwood Redevelopment Agency entered into loan programs to improve the quality and availability of affordable housing. Loans under the programs provide for the eventual forgiveness of the loan balances if the borrower complies with all the terms of the loan over its full term. The loans, accounted for as conditional grants in the Government-Wide financial statements, include a reserve for their eventual forgiveness. However, with the dissolution of the Brentwood Redevelopment Agency, the City agreed to become the successor to the Brentwood Redevelopment Agency's housing activities. Therefore, as of February 1, 2012, the City Low Income Housing Fund assumed the loans receivable of the former Brentwood Redevelopment Agency's Low and Moderate Income Housing Fund as discussed in Note #12. At June 30, 2021, the City's Low Income Housing and Affordable Housing loans were comprised of the amounts shown below:

#### **Governmental Activities:**

Brentwood/202 Senior Housing	\$ 314,550
Christian Church Homes/Sycamore II	1,157,062
Eden Housing	148,125
Mercy Housing	2,009,000
Brentwood Senior Commons	400,000
Brentwood Green Valley	1,027,801
Subtotal Loans under City Low Income Housing	5,056,538
Less: Reservation for Loans Expected to be Forgiven	(5,056,538)
Net Notes and Loans Receivable	\$ -
Business-Type Activities:	
Eden Housing	\$ 1,327,000
Mercy Housing	861,000
Meta Housing	5,021,370
Subtotal Loans under Affordable Housing	7,209,370
Less: Reservation for Loans Expected to be Forgiven	(7,209,370)
Net Notes and Loans Receivable	\$ -

# **Brentwood/202 Senior Housing**

In April 1996, the Brentwood Redevelopment Agency loaned Brentwood/202 Senior Housing, Inc., a California non-profit public benefit corporation, \$314,550 to assist in the financing of the construction of a 40-unit senior housing project. The principal sum of the note does not bear interest. The outstanding principal due under this note is due and payable in full, either forty years from the date of recording the Deed of Trust or upon an event of default. In the event there has been no event of default that has not been cured, the Housing Successor shall forgive the outstanding principal balance due on the maturity date. The balance at June 30, 2021 was \$314,550.

# **Christian Church Homes/Sycamore II**

In June 2003, the Brentwood Redevelopment Agency entered into a note with Christian Church Homes of Northern California for \$530,722, to construct 40 units of very low-income senior rental housing. The note is a 3% per annum simple interest, 55-year loan. In July 2004, a note was executed with



# **NOTE #4 – ACCOUNTS, NOTES AND LOANS RECEIVABLE** (Continued)

Sycamore Place II Senior Housing Corporation that amended, superseded and replaced in its entirety the original note of \$530,722. This note for \$755,722 is secured by a Deed of Trust, Assignment of Rents, Security Agreement and Fixture Filing. The principal sum of this note bears 3% per annum, simple interest. All principal, and all accrued and unpaid interest, shall be due and payable in full no later than either June 27, 2058 or upon default. As of June 30, 2021, principal and accrued interest total \$1,157,062. There is a reasonable expectation this note will be forgiven upon successful completion of the terms and conditions of the note and, as such, a reservation for forgiveness of the note has been included in these financial statements.

## **Eden Housing**

In January 2005, the City and the Brentwood Redevelopment Agency entered into two notes with Eden Housing, Inc., in the amounts of \$900,000 and \$100,000 for the development of Brentwood City Commons, an 80-unit very low-income and extremely low-income senior apartment project. The notes are secured by Deed of Trust, Assignment of Rents, Security Agreement and Fixture Filing. The notes are 3% simple interest per annum, 55-year loans unless event of default occurs. As of June 30, 2021, principal and accrued interest for both notes total \$1,475,125. There is a reasonable expectation these notes will be forgiven upon successful completion of the terms and conditions of the notes and, as such, a reservation for forgiveness of the notes has been included in these financial statements.

# **Mercy Housing**

In May 2006, the City and the Brentwood Redevelopment Agency entered into two notes with Mercy Housing, Inc., in the amounts of \$600,000 and \$1,400,000, in order to develop 94 affordable apartments for extremely low-income or very low-income households at and affordable rent as set forth in the Affordable Housing Covenant. So long as Mercy Housing, Inc. owns and operates the project in compliance with the Affordable Housing Covenant, and the agreement is not in default under these notes, no payments shall be due. The entire outstanding unpaid principal and interest of the notes shall be due and payable in full upon either the earlier of the 55-years after the closing of the notes or December 31, 2063. The notes bear interest at 3% per annum from the date of disbursement. As of June 30, 2021, the principal and accrued interest due for both notes total \$2,870,000. There is a reasonable expectation these notes will be forgiven upon successful completion of the terms and conditions of the notes and, as such, a reservation for forgiveness of the notes has been included in these financial statements.

# **Brentwood Senior Commons**

In November 2010, the Brentwood Redevelopment Agency entered into a Loan Agreement with Brentwood Senior Commons, L.P. for \$400,000 to provide funding for a portion of elevator improvements within the Brentwood Senior Commons project. This note shall bear 0% interest unless there is a default in the conditions of the note. So long as Brentwood Senior Commons owns and operates the project in compliance with the Affordable Housing Covenant, no payments shall be due and the entire outstanding principal and interest, if any due to default, shall be due and payable in full on January 25, 2060. On the maturity date, at its discretion, the City, as Housing Successor may forgive the repayment of all or part of the Loan. As of June 30, 2021, the principal due totaled \$400,000. There is a reasonable expectation this note will be forgiven upon successful completion of the terms and conditions of the note and, as such, a reservation for forgiveness of the note has been included in these financial statements.



# **NOTE #4 – ACCOUNTS, NOTES AND LOANS RECEIVABLE** (Continued)

# **Brentwood Green Valley**

In January 2011, the Brentwood Redevelopment Agency entered into a Loan Agreement with Brentwood Green Valley Associates for \$1,258,886, to provide funds to repair and rehabilitate Green Valley Apartments, a 28-unit, extremely low-income and very low-income, multi-family project. The loan was disbursed in two payments in accordance with the loan agreement. This note bears simple interest at a rate of 3% per annum from the date of disbursement. So long as Brentwood Green Valley owns and operates the project in compliance with the Affordable Housing Covenant, and the agreement is not in default under the note, the City as Housing Successor shall forgive the annual interest and the outstanding principal balance in an amount equal to 1.82% of the original principal amount over a 55-year period.

In addition, all accrued but unpaid interest is forgiven so long as the note is not in default. As of June 30, 2021, the principal due for the note, before the forgiveness, totaled \$1,050,713. Per the terms of the note, \$22,912 of the principal balance was forgiven at June 30, 2020. The remaining principal balance at June 30, 2021 totaled \$1,027,801. There is a reasonable expectation this note will be forgiven upon successful completion of the terms and conditions of the note and, as such, a reservation for forgiveness of the note has been included in these financial statements.

### **Meta Housing**

In January 2012, the Brentwood Redevelopment Agency entered into a Loan Agreement with Meta Housing Corporation for \$3,950,000, to provide funding for the development of The Grove at Sunset Court, a 54-unit family apartment project. Due to State legislation, redevelopment agencies dissolved as of February 1, 2012. At that time, cities were given the option of becoming a successor agency and the City of Brentwood adopted a resolution to serve as the Successor Agency to the Brentwood Redevelopment Agency. The loan agreement with Meta Housing provided it would be automatically assigned to the Successor Agency upon the dissolution date.

In June 2012, the promissory note between the City of Brentwood and Meta Housing Corporation was signed and the loan was funded. As the loan had not been funded at the time of the redevelopment dissolution, and subsequently not approved as an enforceable obligation by the DOF, the City assumed the rights and obligations under the loan agreement and funded the loan from the Affordable Housing component of the Housing Enterprise Fund. The note is a 3% per annum simple interest, 55-year loan. So long as Meta Housing owns and operates the project in compliance with the Affordable Housing Covenant, no payments shall be due and the entire outstanding unpaid principal and interest shall be due and payable on June 20, 2067. As of June 30, 2021, principal and accrued interest total \$5,021,370. There is a reasonable expectation this note will be forgiven upon successful completion of the terms and conditions of the note and, as such, a reservation for forgiveness of the note has been included in these financial statements.



# **NOTE #5 – CAPITAL ASSETS**

The City reports all capital assets, including infrastructure, in the Government-Wide Statement of Net Position. Capital assets of the primary government, as of June 30, 2021, are as follows:

	Balance July 1, 2020	Increases	Decreases	Transfers	Balance June 30, 2021
Governmental Activities:					
Capital Assets, Not Being Depreciated or Amortized:					
Land	\$ 35,122,624	\$ 4,698,000	\$ -	\$ -	\$ 39,820,624
Work in Progress - CIP	6,441,143	1,044,413	-	(122,943)	7,362,613
Total Capital Assets, Not Being Depreciated or Amortized	41,563,767	5,742,413		(122,943)	47,183,237
Capital Assets, Being Depreciated and Amortized:					
Intangible Assets	6,258,156	-	-	-	6,258,156
Buildings	71,552,572	-	-	36,883	71,589,455
Infrastructure	484, 172, 976	1,853,343	-	-	486,026,319
Machinery and Equipment	10,335,653	38,299	(86,547)	-	10,287,405
Vehicles	15,910,192	1,436,332	(712,533)	-	16,633,991
Land Improvements	33,177,078	415,000	-		33,592,078
Total Capital Assets Being Depreciated and Amortized	621,406,627	3,742,974	(799,080)	36,883	624,387,404
Less Accumulated Depreciation and Amortization for:					
Intangible Assets	1,458,926	96,279	-	-	1,555,205
Buildings	11,596,147	1,368,009	-	-	12,964,156
Infrastructure	120,455,083	7,456,340	-	-	127,911,423
Machinery and Equipment	5,752,413	614,085	(86,547)	-	6,279,951
Vehicles	8,981,017	1,745,536	(661,685)	-	10,064,868
Land Improvements	7,140,840	695,870			7,836,710
Total Accumulated Depreciation and Amortization	155,384,426	11,976,119	(748,232)		166,612,313
Total Capital Assets, Being Depreciated and Amortized, Net	466,022,201	(8,233,145)	(50,848)	36,883	457,775,091
Governmental Activities Capital Assets, Net	\$ 507,585,968	\$ (2,490,732)	\$ (50,848)	\$ (86,060)	\$ 504,958,328

	Balance July 1, 2020	Increases	Decreases	Transfers	Balance June 30, 2021
Business-Type Activities: Capital Assets, Not Being Depreciated or Amortized: Land Work in Progress - CIP Total Capital Assets, Not Being Depreciated or Amortized	\$ 2,661,597 6,575,730 9,237,327	\$ - 21,455,926 21,455,926	\$ - - -	\$ - (34,546) (34,546)	\$ 2,661,597 27,997,110 30,658,707
Capital Assets, Being Depreciated and Amortized: Intangible Assets Buildings Infrastructure Machinery and Equipment Land Improvements Total Capital Assets Being Depreciated and Amortized	18,950,632 30,570,833 280,838,881 5,691,602 11,046,659 347,098,607	58,950 227,362 - 286,312	- - - - -	86,060 34,546 - - 120,606	18,950,632 30,656,893 280,932,377 5,918,964 11,046,659 347,505,525
Less: Accumulated Depreciation and Amortization for: Intangible Assets Buildings Infrastructure Machinery and Equipment Land Improvements Total Accumulated Depreciation and Amortization Total Capital Assets, Being Depreciated and Amortized, Net	4,698,656 8,234,096 59,976,649 1,809,861 3,356,216 78,075,478 269,023,129	387,703 612,512 4,368,945 311,713 200,561 5,881,434 (5,595,122)	- - - - -	- - - - 120,606	5,086,359 8,846,608 64,345,594 2,121,574 3,556,777 83,956,912 263,548,613
Business-Type Activities Capital Assets, Net	\$ 278,260,456	\$ 15,860,804	\$ -	\$ 86,060	\$ 294,207,320



# **NOTE #5 – CAPITAL ASSETS** (Continued)

For the year ending June 30, 2021, depreciation and amortization expense on capital assets was charged as follows:

Governmental Activities:	
General Government	\$ 3,705,636
Public Safety	414,620
Community Development	1,839
Public Works	4,597,017
Parks and Recreation	1,490,618
Internal Service	 1,766,389
Total Depreciation and Amortization Expense - Governmental Activities	\$ 11,976,119
Business-Type Activities:	
Wastewater	\$ 1,973,091
Solid Waste	220,344
Water	3,640,966
Housing	47,033
Total Depreciation and Amortization Expense - Business-Type Activities	\$ 5,881,434

# A. INTANGIBLE ASSETS

# i. Water Rights

In an agreement between the City of Brentwood and the Contra Costa Water District (CCWD), dated February 29, 2000, the City is obligated to reimburse CCWD \$597,532 as a buy-down cost per acrefoot of water. The City capitalized this expense as of June 30, 2001 and is amortizing the expense over 65 years.

In an amendatory agreement between Brentwood and CCWD, dated September 24, 2003, the City purchased the treatment capacity right of up to 3,200 acre-feet of water per year, from the Randall-Bold Water Treatment Plant, for \$10,000,000. The City capitalized this expense as of June 30, 2004 and is amortizing the expense over 40 years. The capacity right does not confer title or ownership of the facility, but merely reserves capacity in the facility.

The City entered into a Third Amendatory Agreement with CCWD, dated February 4, 2015, to purchase capacity rights in the Rock Slough conveyance facilities. The City capitalized the total buyin amount of \$8,353,100 as of June 30, 2016 and is amortizing the expense over 65 years.



# **NOTE #5 – CAPITAL ASSETS** (Continued)

# ii. Joint Use Facilities

The governing bodies of the City, Liberty Union High School District (LUHSD) and Brentwood Union School District (BUSD) have recognized the public need for additional facilities. As a result of these cooperative efforts, the City has made contributions to these school districts relating to the joint use of these facilities. The City has capitalized these expenditures and is amortizing the expense over 65 years.

- As of June 30, 1993, \$513,156 for the BUSD Gym located at Bristow Middle School
- As of June 30, 2002, \$1,000,000 for the BUSD Gym located at Edna Hill Middle School
- As of June 30, 2003, \$650,000 for the LUHSD Gym located at Liberty High School
- As of June 30, 2005, \$95,000 for the LUHSD Ball Fields located at Liberty High School
- As of June 30, 2005, \$2,500,000 for the LUHSD Community Pool and Gym located at Heritage High School
- As of June 30, 2009, \$1,500,000 for the BUSD Gym located at Adams Middle School

#### **NOTE #6 – LONG-TERM OBLIGATIONS**

The following summarizes changes in long-term obligations during the year:

# A. GOVERNMENTAL ACTIVITIES

	Balance June 30, 2020	Additions	Payments/ Adjustments	Balance June 30, 2021	Amounts Due Within One Year
Bonds					
Capital Improvement Revenue Refunding Bonds Series 2012	\$ 16,555,000	\$ -	\$ (1,130,000)	\$ 15,425,000	\$ 1,185,000
General Obligation Bonds Series 2002	5,702,259	326,413 <sup>(1)</sup>	(570,000)	5,458,672	595,000
2019 Civic Center Project Lease Revenue Refunding Bonds	31,020,000	-	(1,235,000)	29,785,000	1,290,000
2015 Lease Financing (Direct Placement)	9,830,000	-	(480,000)	9,350,000	495,000
Bond Premium	5,719,950		(312,644)	5,407,306	
Total Bonds	68,827,209	326,413	(3,727,644)	65,425,978	3,565,000
Notes Payable					
Successor Agency Payment Plan	9,250,623		(1,548,919)	7,701,704	1,638,690
Total Notes Payable	9,250,623	_	(1,548,919)	7,701,704	1,638,690
Other					
Net OPEB Liability	24,369,258	-	(594,595) <sup>(2)</sup>	23,774,663	-
Net Pension Liability	30,705,364	4,738,736	-	35,444,100	-
Accumulated Compensated Absences	2,076,132	2,048,561	(2,014,530)	2,110,163	1,266,098
Total Other	57,150,754	6,787,297	(2,609,125)	61,328,926	1,266,098
Total Governmental Activities Long-Term Obligations	\$ 135,228,586	\$ 7,113,710	\$ (7,885,688)	\$ 134,456,608	\$ 6,469,788

<sup>(1)</sup> Accreted Interest

<sup>(2)</sup> OPEB Liability and Pension Liability are typically liquidated by the General Fund, Citywide Park Assessment District Fund, Fleet Maintenance Fund, Facilities Maintenance Fund and Information Services Fund



#### i. Bonds

# Capital Improvement Revenue Refunding Bonds Series 2012

On January 11, 2012, the Authority issued \$24,060,000 in Capital Improvement Revenue Refunding Bonds Series 2012 to: 1) finance the refunding of the 2001 Capital Improvement Bonds under a facilities lease and 2) refund a series of tax allocation bonds issued by the Brentwood Redevelopment Agency. The Brentwood Family Aquatic Complex is pledged as collateral for this debt issuance. Annual debt service payments, including interest at 2.00% to 5.25%, range from \$1,643,119 to \$1,939,388. If an event of default occurs, as defined in the indenture of trust, the bond trustee, or not less than a majority of owners of the bonds outstanding at that time, are entitled to declare the principal and accrued interest for all bonds outstanding to be due and payable immediately.

The Successor Agency to the Brentwood Redevelopment Agency has pledged future tax revenues for the repayment of a portion of the bonds. Following the dissolution of the Brentwood Redevelopment Agency, the Successor Agency is allocated funds for payment of obligations listed on the Successor Agency's Recognized Obligation Payment Schedule (ROPS) and approved by the DOF. As of June 30, 2021, the Successor Agency listed this debt obligation on its ROPS and the DOF has approved its inclusion for each applicable ROPS period through June 30, 2022. The City has recorded a receivable for the debt obligations of the Successor Agency, as detailed in Note #4, and the Successor Agency has recorded a liability for these obligations, as discussed in Note #12.

The pledge of future Successor Agency tax revenues ends upon repayment of the Successor Agency's \$14,870,125 remaining share of debt service on the bonds, which is scheduled to occur in 2032. For FY 2020/21, gross tax revenue available to be distributed to the Successor Agency totaled \$10,513,510, which represented coverage of 7.74 times \$1,357,809 of the Successor Agency's debt service. The remaining portion of the bonds is repayable from any source of the City's available funds.

Year Ending				
June 30	 Principal		Interest	Total
2022	\$ 1,185,000	\$	724,781	\$ 1,909,781
2023	1,250,000		662,425	1,912,425
2024	1,315,000		598,300	1,913,300
2025	1,375,000		531,050	1,906,050
2026	1,445,000		460,550	1,905,550
2027-2031	7,250,000		1,251,157	8,501,157
2032	 1,605,000		38,119	 1,643,119
Total	\$ 15,425,000	\$	4,266,382	\$ 19,691,382
				•



## **General Obligation Bonds Series 2002**

On February 28, 2002, the City issued \$5,999,976 in General Obligation Bonds Series 2002 to finance the construction, acquisition and improvement of a new police station. Total annual debt service payments, including interest at 3.625% to 5.68%, range from \$208,666 to \$925,000. The General Obligation Bonds Series 2002 shall accrete in value by the accumulation of earned interest from its initial denominational (principal) amount with such interest compounded semiannually on January 1 and July 1.

Year Ending		
June 30	Principal	 Total
2022	\$ 595,000	\$ 595,000
2023	625,000	625,000
2024	655,000	655,000
2025	690,000	690,000
2026	725,000	725,000
2027-2031	4,205,000	4,205,000
Subtotal	7,495,000	\$ 7,495,000
<b>Future Accretion</b>	(2,036,328)	
Total	\$ 5,458,672	

# **2019 Civic Center Project Lease Revenue Refunding Bonds**

On April 2, 2019, the Authority issued \$32,210,000 in Civic Center Project Lease Revenue Refunding Bonds, Series 2019, to refinance the 2009 Civic Center Project Lease Revenue Bonds. The City's Civic Center is pledged as collateral for this debt issuance. Annual debt service payments, including interest at 4.00% to 5.00%, range from \$852,800 to \$2,715,650. The refunding resulted in overall debt service savings of \$17,856,031. The net present value of the debt service savings is called an economic gain and amounted to \$8,988,082. If an event of default occurs, as defined in the indenture of trust, the bond trustee, or not less than a majority of owners of the bonds outstanding at that time, are entitled to declare the principal and accrued interest for all bonds outstanding to be due and payable immediately.

The 2009 Civic Center Project Lease Revenue Bonds were issued to finance the construction of a new city hall, community center and senior center, plus library improvements and other public capital improvements.

The Civic Center Project Lease Revenue Refunding Bonds, Series 2019, are secured by a lien on, and pledge of, revenues under a Trust Agreement. "Revenues" means all amounts received by the Trustee, U.S. Bank, as payment on principal and interest. The City's revenue sources, as described in the Official Statement, are pledged payments from the Brentwood Redevelopment Agency (now Successor Agency) pursuant to the reimbursement agreement, pledged payments from the Community Facilities Districts (CFD) local obligations and pledged payments from the CIFP revenues.



As mentioned previously, the Successor Agency to the Brentwood Redevelopment Agency has pledged future tax revenues for the repayment of a portion of the bonds. Following the dissolution of the Brentwood Redevelopment Agency, the Successor Agency is allocated funds for payment of obligations listed on the Successor Agency's ROPS and approved by the DOF. As of June 30, 2021, the Successor Agency listed this debt obligation on its ROPS and the DOF has approved its inclusion for each applicable ROPS period through June 30, 2022.

The City has recorded a receivable for the debt obligations of the Successor Agency, as detailed in Note #4, and the Successor Agency has recorded a liability for these obligations, as discussed in Note #12. However, should these revenue sources not be sufficient to cover the principal and interest payments due in any year, the City is obligated, under the facilities lease, to pay such shortfall from the General Fund.

Year Ending					
June 30	Principal		Interest		Total
2022	\$ 1,290,000	\$	1,378,800	\$	2,668,800
2023	1,340,000		1,326,200		2,666,200
2024	1,405,000		1,264,275		2,669,275
2025	1,475,000		1,192,275		2,667,275
2026	1,550,000		1,116,650		2,666,650
2027-2031	8,750,000		4,312,500		13,062,500
2032-2036	8,140,000		2,155,750		10,295,750
2037-2040	5,835,000		421,100		6,256,100
Total	\$ 29,785,000	\$	13,167,550	\$	42,952,550

# ii. Direct Placement Lease

# 2015 Lease Financing

On December 17, 2015, the Authority issued \$11,515,000 in a direct placement with Capital One Public Funding, LLC to finance the acquisition and construction of a new Library and a Municipal Service Center, along with other public capital improvements. The City's Police Department building is pledged as collateral for this debt issuance. Annual debt service payments, including interest at 3.25%, range from \$108,113 to \$792,031.

Year Ending				
June 30	Principal	Interest	Total	
2022	\$ 495,000	\$ 295,831	\$ 790,831	
2023	510,000	279,500	789,500	
2024	525,000	262,681	787,681	
2025	545,000	245,294	790,294	
2026	560,000	227,338	787,338	
2027-2031	3,090,000	846,463	3,936,463	
2032-2036	 3,625,000	 302,006	 3,927,006	
Total	\$ 9,350,000	\$ 2,459,113	\$ 11,809,113	



# iii. Notes Payable

### **Successor Agency Payment Plan**

In an effort to balance its budget, the State of California adopted ABx1 26 on June 28, 2011, amended by Assembly Bill 1484 (AB 1484) on June 27, 2012. This legislation suspended all new redevelopment activities and dissolved redevelopment agencies as of February 1, 2012. The City of Brentwood elected to become the Successor Agency to the former Brentwood Redevelopment Agency on January 10, 2012.

Section 34179.5 of AB 1484 required all successor agencies to hire a licensed accountant, approved by the County Auditor-Controller, to conduct two Due Diligence Reviews (DDRs) to determine the balances available to be redistributed to other taxing entities. The two DDRs were focused on 1) the Low and Moderate Income Housing Fund, and 2) Other Funds and Accounts.

The Low and Moderate Income Housing Fund DDR determined that an unobligated balance of \$4,072,553 was available for redistribution and the Successor Agency remitted this amount to the Contra Costa County Auditor Controller in February 2013. The Other Funds and Accounts DDR determined that the unobligated balance was \$0, and the Successor Agency filed the DDR report with the DOF. The DOF, during their review of the DDR, determined that transfers made pursuant to pre-existing contracts and construction commitments were invalid and adjusted the DDR accordingly, issuing a DDR demand of \$14,955,931.

In response to the \$14,955,931 DDR demand, the City and Successor Agency filed suit against the DOF claiming, among other things, that 1) the DOF's DDR determination violated Proposition 22, which added Article XIII, Sections 24(b) and 25(a)(7) to the California Constitution and prohibits the Legislature from reallocating tax increment; 2) at the time the transfers were made by the former Redevelopment Agency the transfers were legally valid and made pursuant to enforceable obligations and third party contracts; 3) the transfers were for the payment of goods and services which were broadly exempted from reversal as defined in California Health and Safety Code Section 34179.5(b)(3); and 4) the DOF's enforcement of its final determination was unconstitutional. The City and Successor Agency's legal challenge was ultimately unsuccessful and legal remedies were exhausted when the California Supreme Court declined to hear the case on September 16, 2015.

On December 9, 2015, the City, as Successor Agency, entered into a ten-year interest free payment plan with the DOF to pay the DDR demand of \$14,955,931. The annual payments range from \$357,796 to \$1,826,938.

Year Ending							
June 30	Principal		In	terest	Total		
2022	\$	1,638,690	\$	-	\$	1,638,690	
2023		1,731,800		-		1,731,800	
2024		1,826,938		-		1,826,938	
2025		1,679,948		-		1,679,948	
2026		824,328		_		824,328	
Total	\$	7,701,704	\$		\$	7,701,704	



### iv. Net OPEB Liability and Net Pension Liability

Individual governmental funds that provide for employee personnel costs, primarily the General Fund, will be responsible for liquidating their respective shares of the Net OPEB Liability and Net Pension Liability. Details regarding the City's Net OPEB Liability and Net Pension Liability can be found in Note #9 and Note #10, respectively.

### v. Accumulated Compensated Absences

The long-term compensated absences balances as of June 30, 2021 were:

Governmental \$ 844,065 Business-Type \$ 262,451

#### **B.** BUSINESS-TYPE ACTIVITIES

	Balance July 1, 2020		Additions		Payments Adjustments		Jui	Balance ne 30, 2021	Amounts Due Within One Year			
Bonds												
Water Revenue Refunding Bonds Series 2014	\$	37,960,000	\$	-	\$	(1,775,000)	\$	36,185,000	\$	1,860,000		
Net Bond Premium		4,537,664		-		(252,092)		4,285,572		_		
Total Bonds		42,497,664		-		(2,027,092)		40,470,572		1,860,000		
Notes Payable (Direct Placement)												
State Water Resources Loan (Wastewater)		6,604,044		-		(2,162,085)		4,441,959		2,201,113		
State Water Resources Loan (WWTP Expansion Ph. II)		-		-		15,120,302	(3,856,000)		11,264,302			-
State Water Resources Loan (Recycled Water Projects)	8,452,399		2,399 2,304,		-		10,757,225					
Total Notes Payable		15,056,443		17,425,128		(6,018,085)		26,463,486		2,201,113		
Other												
Net OPEB Liability		9,590,576		-		(196,720)		9,393,856		-		
Net Pension Liability		7,876,682		1,470,202		-		9,346,884		-		
Accumulated Compensated Absences		596, 160	160 7			(640,687)		656,128		393,677		
Total Other		18,063,418	2,170,857			(837,407)	19,396,868		393,677			
Total Business-Type Activities Long-Term												
Obligations	\$	75,617,525	\$	19,595,985	\$	(8,882,584)	\$	86,330,926	\$	4,454,790		

# i. Bonds

# Water Revenue Refunding Bonds Series 2014

On December 4, 2014, the Authority issued \$42,810,000 in Water Revenue Refunding Bonds Series 2014 ("2014 Water Bonds") to 1) refund a portion of the Authority's Water Revenue Bonds Series 2008 and 2) pay costs of issuance incurred in connection with the issuance, sale and delivery of the 2014 Water Bonds. The refunding reduced the total debt service payments over 24 years by \$9,249,078 and resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$7,404,766. Total annual debt service payments, including interest at rates from 3.0 to 5.0%, range from \$1,966,100 to \$3,517,350. If an event of default occurs, as defined in the indenture of trust, the bond trustee, or not less than a majority of owners of the bonds outstanding at that time, are entitled to declare the principal and accrued interest for all bonds outstanding to be due and payable immediately. Future payments for these bonds are on the following page:



Year Ending								
June 30	Principal		Interest			Total		
2022	\$ 1,860,000		\$	1,650,350		\$	3,510,350	
2023	1,950,000			1,557,350			3,507,350	
2024	2,050,000			1,459,850			3,509,850	
2025	2,160,000			1,357,350			3,517,350	
2026	2,260,000			1,249,350			3,509,350	
2027-2031	9,305,000			4,951,150			14,256,150	
2032-2036	11,305,000			2,934,350			14,239,350	
2037-2038	5,295,000	_		400,250			5,695,250	
Total	\$ 36,185,000	_	\$	15,560,000	_	\$	51,745,000	

The Authority has pledged future, water customer revenues, net of specified operating expenses, through 2038 to repay the 2014 Water Bonds. The bond coverage requirement is that 1) the Adjusted Annual Net Water Revenues equal at least 125% of the annual principal and interest payments on the bonds or 2) the Net Operating Revenues equal at least 100% of the annual principal and interest payments on the bonds, whichever is higher. Adjusted Annual Net Water Revenues is defined as Water income and revenue less maintenance and operation costs adjusted by any transfers to or from the Rate Stabilization Fund. Net Operating Revenues is defined as the Adjusted Annual Net Water Revenues less net impact fees and credits received. In FY 2020/21, the Water Fund's principal and interest paid was \$3,514,100, Net Operating Revenues were \$7,662,012 and Adjusted Annual Net Water Revenues were \$10,705,324 meeting bond covenant debt-coverage requirements.

# ii. Notes Payable (Direct Placement) and Other

# **State Water Resources Loan (Wastewater)**

In December 2000, the City entered into a loan contract with the State of California's State Water Resources Control Board to finance the Wastewater Treatment Plant Expansion project. Under the terms of the contract, the City has agreed to repay the State \$45,580,886 in exchange for receiving \$37,983,920 in proceeds used to fund the project. The difference between the repayment obligation and proceeds amounted to \$7,596,966 upon issue and represents in-substance interest on the outstanding balance. This in-substance interest amount has been recorded as a discount on debt at an imputed yield of 1.81% per year and is being amortized over the remaining life of the contract. Upon violation of any material provision of the loan agreement, the State Water Resources Control Board has the option to demand immediate repayment of the current loan balance plus accrued interest and penalties. As of June 30, 2021, the City's gross repayment obligation of \$4,562,590 is reported in the accompanying financial statement net of the unamortized discount of \$120,631. During FY 2020/21, the City repaid \$2,162,085 on the obligation and amortized \$119,210 of the discount, which was reported as interest expense.



Year Ending				
June 30	 Principal	I	nterest	 Total
2022	\$ 2,201,113	\$	80,182	\$ 2,281,295
2023	2,240,846		40,449	2,281,295
Total	\$ 4,441,959	\$	120,631	\$ 4,562,590

### **State Water Resources Loan (Recycled Water Projects)**

In July 2017, the City entered into a loan and grant agreement with the State of California's State Water Resources Control Board for a not-to-exceed amount of \$20,802,000 to fund the City's Water Recycling Projects, which consists of two City projects: the Non-Potable Storage Facility, and Citywide Non-Potable Water Distribution System. Project financing will consist of a State Revolving Fund loan and grant funding in estimated amounts of \$14,596,500 and \$6,205,500, respectively. Certain terms of the agreement were amended in September 2018, under which the City was to start construction no later than June 25, 2018, and amended again in March 2021, under which the construction is to be completed by June 30, 2022. Construction on the project began December, 2017. The loan bears annual interest of 1.0%, which begins accruing with each financing disbursement. Beginning one year after completion of construction, repayment of the loan principal plus interest will be made annually according to the final payment schedule provided by the state. Upon violation of any material provision of the loan agreement, the State Water Resources Control Board has the option to demand immediate repayment of the current loan balance plus accrued interest and penalties.

As of June 30, 2021, the City has incurred \$10,757,225 of eligible project costs and financing disbursement requests have been submitted to the State.

#### State Water Resources Loan (Wastewater Treatment Plant Expansion – Phase II Project)

In December 2019, the City entered into a loan agreement with the State of California's State Water Resources Control Board for a not-to-exceed amount of \$65,102,000 to fund the City's Wastewater Treatment Plant Expansion – Phase II Project. Project financing will consist of a State Revolving Fund loan of a not-to-exceed amount of \$61,246,000 and a principal forgiveness component of \$3,856,000. Certain terms of the agreement were amended in April 2021, under which the City was to have construction completed by December 30, 2024. Construction on the project began in September 2020. The loan bears annual interest of 1.3%, which begins accruing with each financing disbursement. Beginning one year after completion of construction, repayment of the loan principal plus interest will be made annually according to the final payment schedule provided by the state. Upon violation of any material provision of the loan agreement, the State Water Resources Control Board has the option to demand immediate repayment of the current loan balance plus accrued interest and penalties.

As of June 30, 2021, the City has incurred \$15,120,302 of eligible project costs and financing disbursement requests have been submitted to the State. Of this amount, \$3,856,000 has been allocated by the State as loan forgiveness.



# **NOTE #7 – SPECIAL ASSESSMENT DISTRICTS (No City Liability)**

The following issues of Special Assessment District Bonds, issued pursuant to the Municipal Improvement Act of 1915, are not reported in long-term debt. These are special obligations payable from, and secured by, specific revenue sources described in the bond resolutions and official statements of the respective issues. The City is the collecting and paying agent for the debt issued by these districts, but neither the faith and credit nor the taxing power of the City, the State of California or any political subdivision thereof is pledged for the payment of these bonds. Debt service for the special assessment district bonds is reported in the Agency funds of the Fiduciary funds section.

Special Assessment District Bonds		ssessment strict Debt
City of Brentwood - Limited Obligation Improvement Bonds, Randy Way Sewer Line  • Dated August 7, 2007  • Annual debt service payments, including interest at 3.95 % to 5.20 %, range from \$53,123 to \$58,060  • Final payment due September 2037	\$	620,000
Brentwood Infrastructure Financing Authority - Infrastructure Revenue Refunding Bonds, Series 2012 A (Refinancing of CIFP's 96-1, 98-1 and 99-1)  • Dated June 7, 2012  • Annual debt service payments, including interest at 2.00 % to 4.23 %, range from \$572,000 to \$2,530,569.  • Final payment due September 2029	<del></del> \$	8,720,000
Brentwood Infrastructure Financing Authority - Infrastructure Revenue Refunding Bonds, Series 2014 A&B (Refinancing of CIFP's 94-1, 2000-1, 2005-1 and 2006-1)  • Dated September 24, 2014  • Annual debt service payments, including interest at 2.00 % to 5.00 %, range from \$1,081,500 to \$6,417,040  • Final payment due September 2036	<del></del> \$	53,640,000
Brentwood Infrastructure Financing Authority - Infrastructure Revenue Refunding Bonds, Series 2018A (Refinancing of CIFP's 2002-1, 2003-1 and 2004-1)  • Dated February 6, 2018  • Annual debt service payments, including interest at 2.19 % to 4.15 %, range from \$1,228,923 to \$3,271,266  • Final payment due September 2034	<del></del> \$	32,790,000
Total Assessment District Debt		95,770,000



#### **NOTE #8 – CLASSIFICATION OF NET POSITION**

In the Government-Wide Financial Statements, net position is classified in the following categories:

- <u>Net Investment in Capital Assets and Capacity Rights</u> This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation, and the outstanding balances of debt which are attributable to the acquisition, construction or improvement of these assets, reduce this category.
- Restricted This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments.
- <u>Unrestricted</u> This category represents the net position of the City, which is not restricted for any project or other purpose.

#### **NOTE #9 – POST-RETIREMENT HEALTH CARE BENEFITS**

#### A. GENERAL INFORMATION ABOUT THE CITY'S RETIREE HEALTHCARE PLAN

### **Plan Benefits and Benefits Provided**

In addition to the pension benefits described in Note #10, the City provides certain post-retirement health care benefits. The City's Retiree Healthcare Plan ("Plan") is a defined benefit healthcare plan administered by the City. Benefit provisions are established and may be amended through agreements and memorandums of understanding between the City and its employees. The City provides retiree medical benefits through the CalPERS healthcare program, Public Employees' Medical and Hospital Care Act (PEMHCA). During FY 2009/10, the City Council passed a resolution to participate in the California Employers' Retiree Benefit Trust (CERBT) program, an irrevocable trust established to fund OPEB. CERBT is an agent multiple-employer defined benefit other postemployment benefits plan administrated by CalPERS, and is managed by an appointed board not under the control of the City Council. CERBT consists of participating employers of the State of California and public agencies. Individual employers may establish more than one plan.

The CERBT was established by Chapter 331 of the 1988 California Statutes, and employers elect to participate in the CERBT to pre-fund health, dental, and other non-pension postemployment benefits for their retirees and survivors, if applicable. The CERBT has pooled administrative and investment functions, while separate employer accounts are maintained to prefund and pay for health care or other postemployment benefits in accordance with the terms of the participating employers' plans. There are three CalPERS Board approved investment strategies for employers to choose from depending on their expected levels of return and volatility. Benefit provisions are established by participating employers.



The City covers premiums, subject to caps dependent on hire date for eligible retirees, with service or disability retirement directly from the City under CalPERS. Coverage extends to dependents and surviving spouses. No dental, vision or life insurance benefits are provided. The City has three benefit tier levels as follows:

Eligibility	Retire directly from the City under CalPERS							
	(Age 50 <sup>(1)</sup> with 5 y	ears CalPER	S service, or	disability)				
Medical	City paid premiur	City paid premium, subject to caps:						
		Hired < 7/1/12 Hired ≥ 7/1/12						
		Retire < 7/1/12 Retire ≥ 7/1/12						
		Misc Safety Misc Safety Safety Safety						
	2019	\$1,536.50 \$1,326.63 \$1,500.00 \$136.00						
	2020	1,536.98 1,326.63 1,500.00 139.00						
	2021 <sup>(3)</sup> + Kaiser Dual 1,326.63 <sup>(4)</sup> 1,500.00 <sup>(4)</sup> PEMHCA Minimum							
Surviving Spouse	100% of retiree benefit continues to surviving spouse if retiree elects CalPERS survivor annuity							
Other	No dental, vision, lif	e, or Medica	re Part B rei	mbursement	•			

<sup>(1)</sup> Age 52 for Miscellaneous PEPRA employees.

# **Employees Covered by Benefit Terms**

Membership in the plan consisted of the following at the measurement date of June 30, 2020:

	Number of Covered Participants
Active employees	302
Inactive employees or beneficiaries currently receiving benefits	141
Inactive participants entitled to benefit payments	21
Total	464

<sup>(2)</sup> Council members retired after 7/1/12 and hired before 7/1/12 get the same benefit as safety group.

<sup>(3)</sup> Based on Basic (non-Medicare) premiums.

<sup>(4)</sup> Not less than Kaiser single premium.



# B. **NET OPEB LIABILITY**

# **Actuarial Methods and Assumptions**

The City's net OPEB liability was measured as of June 30, 2020 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2019 based on the following actuarial methods and assumptions:

Actuarial Assumption	June 30, 2020 Measurement Date
Actuarial Valuation Date	June 30, 2019
Contribution Policy	City contributes 85% of ADC
Discount	6.75% at June 30, 2020
Rate	6.75% at June 30, 2019
Expected Long-Term Rate of Return on Investments	Expected City contributions projected to keep sufficient plan assets to pay all benefits from trust
General Inflation	2.75% annually
Mortality, Retirement, Disability, Termination	CalPERS 1997-2015 Experience Study
Mortality Improvement	Projected fully generational with Scale MP-2019
Salary Increases	Aggregate - 3% anually Merit - CalPERS 1997-2015 Experience Study
Medical Trend	Non-Medicare - 7.25% for 2021, decreasing to an ultimate rate of 4.0% in 2076  Medicare - 6.3% for 2021, decreasing to an ultimate rate of 4.0%
	in 2076
PEMHCA minimum increases	4.25% annually
Healthcare participation	Hired < 7/1/12: 100%
riculticule participation	Hired > 7/1/12: 60%

The underlying mortality improvement assumptions were based on the Scale MP-2019 and all other actuarial assumptions used in the June 30, 2019 valuation were based on the results of a CalPERS 1997-2015 experience study.

The long-term expected rate of return on OPEB plan investments was determined using a building block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset-allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized on the following page:



	Target Allocation <sup>(1)</sup>	Expected Real Rate of Return
Asset Class Component		
Global Equity	59%	4.82%
Fixed Income	25%	1.47%
TIPS	5%	1.29%
Commodities	3%	0.84%
REITs	8%	3.76%
Assumed Long-Term Rate of Inflation		2.75%
Expected Long-Term Net Rate of Return, Rounded		6.75%

The long-term expected real rates of return are presented as geometric means.

(1) Policy target effective October 1, 2018

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that City contributions are made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees and beneficiaries. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### C. CHANGES IN NET OPEB LIABILITY

The following summarizes the changes in the net OPEB liability:

	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability
Balances at June 30, 2020 (Measurement date June 30, 2019)	\$ 49,649,808	\$ 15,689,974	\$ 33,959,834
Changes for the year:			
Service Cost	1,481,221	-	1,481,221
Interest	3,385,324	-	3,385,324
Difference between actual and expected experience	-	-	-
Assumption changes	(880,615)	-	(880,615)
Contributions - employer <sup>(1)</sup>	-	4,221,000	(4,221,000)
Contributions - employee	-	-	-
Net investment income	-	569,190	(569, 190)
Benefit payments and refunds <sup>(1)</sup>	(1,956,140)	(1,956,140)	-
Administrative Expenses (2)		(12,945)	12,945
Net Changes	2,029,790	2,821,105	(791,315)
Balances at June 30, 2021 (Measurement date June 30, 2020)	\$ 51,679,598	\$ 18,511,079	\$ 33,168,519

<sup>(1)</sup> Measurement period July 1, 2019 to June 30, 2020.

<sup>(2)</sup> Includes trust administrative expenses and other administrative expenses.



Detailed information about the OPEB plan's fiduciary net position is available in the separately issued plan financial report that may be obtained from CERBT, an agent multiple-employer plan administered by CalPERS, consisting of an aggregation of single-employer plans. The CERBT issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained from the California Public Employers' Retiree Benefit Trust, at P.O. Box 942703, Sacramento, CA 94229-2703. The benefit payments and refunds include implied subsidy benefit payments of \$338,000.

# D. <u>Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend</u> Rates

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be, if it were calculated using a discount rate that is 1 percentage-point lower (5.75%) or 1 percentage-point higher (7.75%) than the current discount rate:

			Dis	scount Rate			
		5.75%		6.75%		7.75%	
	(19	(1% Decrease)		(Current Rate)		(1% Increase)	
Net OPEB Liability	\$	40,818,623	\$	33,168,519	\$	26,982,990	

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be, if calculated using healthcare cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost Trend Rate				
	19	% Decrease	Current Rate		1% Increase	
Net OPEB Liability	\$	25,908,260	\$	33,168,519	\$	42,265,844

# E. OPEB EXPENSE AND DEFERRED OUTFLOWS/INFLOWS OF RESOURCES RELATED TO OPEB

For the year ended June 30, 2021, the City recognized OPEB expense of \$3,229,347. At June 30, 2021, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	June 30, 2021			1
		rred Outflows Resources		erred Inflows Resources
Differences between expected and actual experience	\$	-	\$	(2,718,006)
Changes of assumptions		-		(1,165,908)
Net difference between projected and actual earning on plan investments		360,186		-
Employer contributions made subsequent to the measurement date		3,657,000		-
Total	\$	4,017,186	\$	(3,883,914)



For the year ended June 30, 2021, the City reported \$3,657,000 as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as part of OPEB expense as follows:

Year ended	Annual			
June 30	<b>Amortization</b>			
2021	\$ (590,279)	_		
2022	(550,280)			
2023	(531,418)			
2024	(546,009)			
2025	(644,543)			
Thereafter	(661,199)			

#### **NOTE #10 – DEFINED BENEFIT PENSION PLANS**

#### A. PLAN DESCRIPTIONS

The City has two defined benefit pension plans, a Miscellaneous Plan and a Safety Plan. The Miscellaneous Plan is an Agent Multiple-Employer Plan and the Safety Plan is a Cost-Sharing Multiple-Employer Plan. All qualified permanent and probationary employees are eligible to participate in either the City's Safety (Sworn) or Miscellaneous (Non-sworn) Plans, administered by CalPERS, which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

# B. MISCELLANEOUS PLAN

# i. General Information About the Miscellaneous Plan

#### a. Benefits Provided

CalPERS provides service retirement and disability benefits, annual Cost of Living Adjustments (COLA) and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits.

All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The COLA for each plan are applied as specified by the California Public Employees' Retirement Law (PERL).



The Miscellaneous Plan's provisions and benefits in effect at June 30, 2021 are summarized below:

		Miscellaneous Plan	
	Tier 1	Tier 2	Tier 3
	Prior to	After	After
Hire Date	October 1, 2010	September 30, 2010	December 31, 2012
Benefit Formula	2.7% @ 55	2% @ 60	2% @ 62
Benefit Vesting Schedule	5 years service	5 years service	5 years service
Benefit Payments	monthly for life	monthly for life	monthly for life
Retirement Age	50 - 55	50 - 63	52 - 67
Monthly Benefits, as a % of Eligible Compensation	2.000-2.700%	1.092-2.418%	1.000-2.500%
Required Employee Contribution Rates	8%	7%	6.75%
Required Employer Contribution Rates (Normal Cost)	12.006%	12.006%	12.006%
Maximum COLA	5.00%	2.00%	2.00%
Final Average Compensation Period	One Year	Three Years	Three Years

Unfunded Accrued Liability Annual Payment for the Miscellaneous Plan is \$1,424,743.

# b. **Employees Covered**

At the June 30, 2020 measurement date, the most recent valuation available, the following plan participants were covered by the benefit terms:

	Miscellaneous Plan					
	Tier 1	Tier 2	Tier 3	Total		
Active Employees	113	47	82	242		
Total	113	47	82	242		
Inactive Employees or Benef		, ,		183 150		
mactive Employees Entitled	to but not yet	Receiving bei	Total	333		

#### c. Contributions

Section 20814(c) of California PERL requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Miscellaneous Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.



For the year ended June 30, 2021, the contributions to the Miscellaneous Plan were \$4,261,887 for the employer paid contributions.

# ii. Net Pension Liability

The City's Net Pension Liability for the Miscellaneous Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The Net Pension Liability of the Miscellaneous Plan is measured as of June 30, 2020, using an annual actuarial valuation as of June 30, 2019 using standard update procedures. A summary of principal assumptions and methods used to determine the Net Pension Liability is shown in Note #10D.

# iii. Changes in Net Pension Liability

The table below shows the changes in Net Pension Liability recognized over the measurement period.

	Miscellaneous Plan					
	Increase (Decrease)					
	Т	otal Pension	Plan Fiduciary Net Position		Net Pension Liability/(Asset)	
		Liability				
Balance at June 30, 2019	\$	145,716,565	\$	121,818,866	\$	23,897,699
Changes recognized for the measurement period	·	_		_		_
Service Cost	\$	4,215,396	\$	-	\$	4,215,396
Interest on the Total Pension Liability		10,557,564		-		10,557,564
Changes in Assumptions		-		-		-
Differences Between Actual and Expected Experience		2,185,887		-		2,185,887
Net Plan to Plan Resource Movement		-		-		-
Contribution - Employer		-		4,002,159		(4,002,159)
Contribution - Employees		-		1,780,994		(1,780,994)
Net Investment Income		-		6,075,887		(6,075,887)
Benefit Payments, Including Refunds of Employee Contributions		(4,703,813)		(4,703,813)		-
Other Misc Income/(Expense)		-		(3,307)		3,307
Administrative Expense				(171,735)		171,735
Net Changes		12,255,034		6,980,185		5,274,849
Balance at June 30, 2020	\$	157,971,599	\$	128,799,051	\$	29,172,548

# a. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The table below presents the Net Pension Liability, calculated using the discount rate of 7.15%, as well as what the Net Pension Liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.15%) or 1 percentage-point higher (8.15%) than the current rate.

M:--- II--- - ---- DI---

			IVIISC	ellaneous Plan			
	6.15%			7.15%		8.15%	
	(1% Decrease)		(C	(Current Rate)		(1% Increase)	
Net Pension Liability	\$	52,817,562	\$	29,172,548	\$	9,792,776	



# b. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

# iv. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the City recognized pension expense for the Miscellaneous Plan of \$7,263,539. At June 30, 2021, the Miscellaneous Plan has Deferred Outflows and Deferred Inflows of Resources related to the pension plan as follows:

	Miscellaneous Plan				
	Defer	red Outflows of	Defe	rred Inflows of	
		Resources	I	Resources	
Pension Contributions Subsequent to Measurement Date	\$	4,261,887	\$	-	
Differences Between Actual and Expected Experience		2,717,372		-	
Changes in Assumptions		393,388		(1,640,417)	
Net Differences Between Projected and Actual Earnings					
on Plan Investments		1,128,161			
Total	\$	8,500,808	\$	(1,640,417)	

Deferred Outflows of Resources related to contributions subsequent to the measurement date of \$4,261,887 will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2022. Other amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized as pension expense below:

Miscellaneous Plan

TVIISCETIATIO	cous i iuii
Fiscal Year Ended June 30	Annual Amortization
2021	\$ (40,289)
2022	738,303
2023	1,216,362
2024	684,128
2025	-
Thereafter	-

# v. Payable to the Miscellaneous Plan

At June 30, 2021, the City reported a payable of \$196,765 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2021.



#### C. SAFETY PLAN

# i. General Information About the Safety Plan

The City's Safety Plan is part of the public agency cost-sharing multiple-employer defined benefit pension plan (PERF C), which is administered by CalPERS. PERF C consists of a miscellaneous pool and a safety pool (referred to as "risk pools"), which are comprised of individual employer miscellaneous and safety rate plans, respectively. Individual employers may sponsor more than one miscellaneous and safety rate plan. The employer participates in one cost-sharing multiple-employer defined benefit pension plan regardless of the number of rate plans the employer sponsors. The City sponsors three rate plans within the safety risk pool.

# a. Benefits Provided

CalPERS provides service retirement and disability benefits, annual COLA and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits.

All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The COLA for each plan are applied as specified by the California PERL.

The Safety Plan's provisions and benefits in effect at June 30, 2021, are summarized below:

			Safety Plan		
		Tier 1	Tier 2		Tier 3
		Prior to	 After		After
Hire Date	Se	ptember 1, 2012	 August 31, 2012	D	ecember 31, 2012
Benefit Formula		3% @ 50	3% @ 55		2.7% @ 57
Benefit Vesting Schedule		5 years service	5 years service		5 years service
Benefit Payments		monthly for life	monthly for life		monthly for life
Retirement Age		50	50 - 55		50 - 57
Monthly Benefits, as a % of Eligible Compensation		3%	2.4-3.0%		2.0-2.7%
Required Employee Contribution Rates		9%	9%		13%
Required Employer Contribution Rates		25.391%	20.585%		13.044%
COLA		5.00%	2.00%		2.00%
Final Average Compensation Period		One Year	Three Years		Three Years
Unfunded Accrued Liability Annual Payment	\$	787,012	\$ 6,876	\$	7,810



Beginning in FY 2015/16, CalPERS collects employer contributions for the cost-sharing plan as a percentage of payroll for the normal cost portion as noted in the rates above and as a dollar amount for contributions toward the unfunded liability and side fund. The dollar amounts are billed on a monthly basis. In-lieu of making monthly payments, an annual lump-sum prepayment option is also available. The City's required lump-sum contribution for the unfunded liability and side fund was \$801,698 in FY 2020/21.

#### b. Contributions

Section 20814(c) of the California PERL requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Safety Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2021, the contributions to the Safety Plan were \$2,640,402 for the employer paid contributions.

# ii. <u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions</u>

As of June 30, 2021, the City reported Net Pension Liabilities for its proportionate share of the Net Pension Liability of the Safety Plan of \$15,618,436.

The City's Net Pension Liability for the Safety Plan is measured as the proportionate share of the Net Pension liability. The Net Pension Liability of the Safety Plan is measured as of June 30, 2020, and the total pension liability for the Safety Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019 rolled forward to June 30, 2020 using standard update procedures. The City's proportion of the Net Pension Liability was based on a projection of the City's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The City's proportionate share of the Net Pension Liability for the Safety Plan as of June 30, 2019 and 2020 was as follows:

Proportionate Share of	
Net Pension Liability	Safety Plan
Proportion - June 30, 2019	0.23523%
Proportion - June 30, 2020	0.23443%
Change - Increase (Decrease)	(0.00080%)



For the year ended June 30, 2021, the City recognized pension expense of \$4,842,299 for the Safety Plan. At June 30, 2021, the Safety Plan reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Safety Plan				
	Deferre	ed Outflows of	Deferred Inflows of		
	R	esources	R	esources	
Pension Contributions Subsequent to Measurement Date	\$	2,640,402	\$	-	
Differences Between Actual and Expected Experience		1,211,130		-	
Changes in Assumptions		-		(52,025)	
Change in the Employer's Proportion and Differences Between					
the Employer's Contributions and the Employer's					
Proportionate Share of Contributions		1,499,709		(1,179,752)	
Net Differences Between Projected and Actual Earnings					
on Plan Investments		339,454			
Total	\$	5,690,695	\$	(1,231,777)	

Deferred outflows of resources related to contributions subsequent to the measurement date of \$2,640,402 will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2022. Other amounts, reported as Deferred outflows/inflows of resources related to pensions, will be recognized as pension expense, as summarized as follows:

<u> </u>	, i idii	
Fiscal Year Ended June 30		nnual rtization
2022	\$	643,432
2023		639,773
2024		365,226
2025		170,085

Safety Plan

# a. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of the Net Pension Liability for the Safety Plan, calculated using the discount rate of 7.15%, and what the City's proportionate share of the Net Pension Liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.15%) or 1 percentage-point higher (8.15%) than the current rate.

		Safety Plan					
		6.15%		7.15%		8.15%	
	(1% Decrease)		(C	(Current Rate)		(1% Increase)	
<b>Net Pension Liability</b>	\$	27,107,429	\$	15,618,436	\$	6,190,629	



# b. Pension Plan Fiduciary Net Position

The plan fiduciary net position disclosed in the GASB 68 accounting valuation report may differ from the plan assets reported in the funding actuarial valuation report due to several reasons. First, for the accounting valuations, CalPERS must keep items such as deficiency reserves, fiduciary self-insurance and OPEB expense included as assets. These amounts are excluded for rate setting purposes in the funding actuarial valuation. In addition, differences may result from early Comprehensive Annual Financial Report closing and final reconciled reserves.

# iii. Payable to the Safety Plan

At June 30, 2021, the City reported a payable of \$106,172 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2021.

# D. INFORMATION COMMON TO BOTH THE MISCELLANEOUS AND SAFETY PLANS

The following information applies to both the Miscellaneous and Safety Plans:

# i. <u>Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions</u>

As of June 30, 2021, the City reported Net Pension Liabilities for the Miscellaneous and Safety Plans combined of \$44,790,984 and recognized combined pension expenses for the Miscellaneous and Safety Plans of \$12,105,838.

At June 30, 2021, the Miscellaneous and Safety Plans reported combined Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions from the following sources:

Miscellaneous and Safety Plans				
Deferred Outflows of Resources			red Inflows of esources	
\$	6,902,289	\$	-	
	3,928,502		-	
	393,388		(1,692,442)	
	1,499,709		(1,179,752)	
	1,467,615			
\$	14,191,503	\$	(2,872,194)	
	R	\$ 6,902,289 3,928,502 393,388  1,499,709	Deferred Outflows of Resources         Defer R           \$ 6,902,289         \$ 3,928,502           393,388         1,499,709           1,467,615	



### ii. Actuarial Assumptions

The June 30, 2020 total pension liabilities were based on the following actuarial methods and assumptions:

	Miscellaneous and Safety Plans
Valuation Date	June 30, 2019
Measurement Date	June 30, 2020
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50% (Safety), 2.50% (Miscellaneous)
Projected Salary Increase	(1)
Payroll Growth	2.75%
Investment Rate of Return (2)	7.15%
Mortality Rate Table (3)	Derived using CalPERS Membership Data for all Funds
Post Retirement Benefit Increase	Contract COLA up to 2.50% until Purchasing Power Protection
	Allowance Floor on Purchasing Power applies.

<sup>(1)</sup> Depending on age, service and type of employment.

The underlying mortality and other actuarial assumptions used in current valuation were based on the results of CalPERS December 2017 actuarial Experience Study. Further details of the Experience Study can be found on CalPERS website under Forms and Publications.

# iii. Miscellaneous and Safety Plans Changes of Assumptions

In December 2016, the CalPERS' Board of Directors voted to lower the discount rate used in its actuarial valuations from 7.5% to 7.0% over three fiscal years, beginning in FY 2017/18. The changes in the discount rate affect the contribution rates for employers beginning in FY 2018/19, and result in increases to employers' normal costs and unfunded actuarial liabilities.

# iv. Miscellaneous and Safety Plans Discount Rate

The discount rate used to measure the total pension liability for each Plan was 7.15%. The projection of cash flows used to determine the discount rate for each Plan assumed that contributions from all plan members in the Public Employees Retirement Fund (PERF) are made at the current member contribution rates and that contributions from employers are made at statutorily required rates, actuarially determined. Based on those assumptions, each Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members for all plans in the PERF. Therefore, the long-term expected rate of return

<sup>(2)</sup> Net of pension plan investment expenses, including inflation.

<sup>(3)</sup> The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of scale MP 2016. For more details on this table, please refer to the December 2017 experience study report (based on CalPERS demographic data from 1997 to 2015) that can be found on the CalPERS website.



on plan investments was applied to all periods of projected benefit payments to determine the total pension liability for each Plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations, as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical and forecasted information for all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equal rate calculated above and adjusted to account for assumed administrative expenses.

The following table reflects expected real rates of return by asset class for both the Miscellaneous and Safety Plans.

Asset Class (1)	Assumed Asset Allocation	Real Return Years 1 - 10 (2)	Real Return Years 11+ <sup>(3)</sup>
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Assets	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	(0.92%)
Total	100%		

<sup>(1)</sup> In CalPERS Comprehensive Annual Financial Report, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-Term Investments; Inflation Assets are included in both Global Equity Securities and Global Debt Securities.

<sup>(2)</sup> An expected inflation of 2.0% used for this period.

<sup>(3)</sup> An expected inflation of 2.92% used for this period.



# v. <u>Subsequent Event – CalPERS Pension Contribution Rates</u>

On July 12, 2021, CalPERS reported a preliminary 21.3% net return on investments for the fiscal year ended June 30, 2021. Under a Funding Risk Mitigation Policy, approved by the CalPERS Board of Administration in 2015, this level of net return in investments will trigger a reduction in the discount rate used to calculate employer and PEPRA member contributions. The Funding Risk Mitigation Policy lowers the discount rate in years of good investment returns. The discount rate, or assumed rate of return, will drop to 6.8%, from its current level of 7%. Although a drop in the discount rate will increase the required annual contribution rates, this increase is expected to be offset by the decrease in required annual lump sum payments on the unfunded pension obligation due to the preliminary net return on investments for fiscal year ended June 30, 2021 being much greater than the current discount rate.

#### NOTE #11 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; natural disaster; errors and omissions; injuries to employees and unemployment claims. The City, along with other Contra Costa County cities, belongs to the Municipal Pooling Authority of Northern California (MPA). MPA is a public entity risk pool currently operating as a common risk management and insurance program for the members. The City pays an annual premium to MPA for the following: Liability (\$29 million coverage, \$10,000 deductible); Employer's Resource Management Association (ERMA) (\$2 million coverage, \$50,000 deductible on employment claims); All Risk Fire and Property (\$800 million coverage, \$25,000 deductible for all risk and copper claims, \$150,000 deductible for water claims); Flood (\$25 million coverage, \$100,000 to \$250,000 minimum deductible per occurrence); Auto (\$250,000 coverage, Police \$3,000 deductible, all others \$2,000); Cyber (\$2 million coverage, \$50,000 deductible); Government Crime (\$5 million coverage, \$2,500 deductible); Public Entity Pollution (\$1 million coverage, \$100,000 deductible); Boiler and Machinery (\$100 million coverage, \$5,000 deductible) and Workers Compensation (coverage in excess of the statutory limit, \$0 deductible). The agreement provides that MPA will be self-sustaining through member premiums and assessments. MPA purchases commercial insurance in excess of those amounts covered by its self-insurance pool. MPA was formed in June of 1977, under a "joint exercise of power agreement", to provide general liability, workers' compensation, property and employee benefits insurance coverage. It is governed by a Board of Directors composed of one appointed official from each City. Members as of June 30, 2021 were the cities of Antioch; Brentwood; Clayton; El Cerrito; Gilroy; Hercules; Lafayette; Manteca; Martinez; Oakley; Orinda; Pacifica; Pinole; Pittsburg; Pleasant Hill; San Pablo; San Ramon and Walnut Creek and the towns of Danville and Moraga. Audited financial information can be obtained from MPA located at 1911 San Miguel Drive #200, Walnut Creek, CA 94596, as well as on the agency's website at www.mpa-nc.com.

In FY 2020/21, All Risk Fire and Property coverage was reduced from \$1 billion to \$800 million of coverage. Settled claims have not exceeded coverage for these risks in any of the last three fiscal years. Outstanding claims payable at year-end, including the Incurred But Not Reported (IBNR) amount, was calculated to be immaterial for presentation purposes.



# NOTE #12 – BRENTWOOD REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES

#### A. REDEVELOPMENT AGENCY DISSOLUTION

Effective February 1, 2012, the Brentwood Redevelopment Agency was dissolved and certain assets of the Brentwood Redevelopment Agency Low and Moderate Income Housing Fund were distributed to a Housing Successor, and all remaining Brentwood Redevelopment Agency assets and liabilities were distributed to a Successor Agency. Under the provisions of AB 1484, the City elected to become the Housing Successor and retain the housing assets. The City also elected to become the Successor Agency to the Brentwood Redevelopment Agency and on February 1, 2012, the Brentwood Redevelopment Agency's remaining assets were distributed to, and liabilities were assumed by, the Successor Agency. ABX1 26 required the establishment of an Oversight Board to oversee the activities of the Successor Agency. The Brentwood Oversight Board served in this capacity from April 11, 2012 until June 30, 2018. Effective July 1, 2018, a new Countywide Oversight Board was established pursuant to the dissolution law. The activities of the Successor Agency are subject to review and approval of the Oversight Board.

The activities of the Housing Successor are reported in the City Low Income Housing Special Revenue Fund as the City has control of those assets, which may be used in accordance with the low and moderate-income housing provisions of California Redevelopment Law. The activities of the Successor Agency are reported in the Successor Agency to the Brentwood Redevelopment Agency Private-Purpose Trust Fund as the activities are under the control of the Oversight Board. The City is providing administrative services to the Successor Agency to wind down the affairs of the former Brentwood Redevelopment Agency.

Section 34179.5 of AB 1484 required all successor agencies to hire a licensed accountant, approved by the County Auditor-Controller, to conduct two Due Diligence Reviews (DDRs) to determine the balances available to be redistributed to other taxing entities. The two DDRs were focused on 1) the Low and Moderate Income Housing Fund, and 2) Other Funds and Accounts. The Low and Moderate Income Housing Fund DDR determined that an unobligated balance of \$4,072,553 was available for redistribution, and the Successor Agency remitted this amount to the Contra Costa County Auditor Controller in February 2013. The Other Funds and Accounts DDR determined that the unobligated balance was \$0, and the Successor Agency filed the DDR report with the DOF. The DOF, during their review of the DDR, determined that transfers made pursuant to pre-existing contracts and construction commitments were invalid and adjusted the DDR accordingly, issuing a DDR demand of \$14,955,931.

On December 9, 2015, the City, as Successor Agency, entered into a ten-year interest free payment plan with the DOF to pay the DDR demand of \$14,955,931, as discussed in Note #6, Long-Term Obligations. By entering into the Payment Plan with the DOF, the Successor Agency has completed its statutory requirements of the DDR process and the DOF has provided the Successor Agency a Finding of Completion.

As of June 30, 2021, cash and investments of the Successor Agency were pooled with the City's cash and investments. Details of the nature of the Successor Agency's cash and investments are presented in Note #3. Information presented in the following sections of Note #12 represents other assets and liabilities of the Successor Agency as of June 30, 2021.



# **NOTE #12 – BRENTWOOD REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES** (Continued)

#### **B.** CAPITAL ASSETS

Capital assets of the Successor Agency, as of June 30, 2021, were comprised of land with a carrying value of \$1,327,129 and there were no additions or retirements during the fiscal year.

### C. LONG-TERM OBLIGATIONS

The Successor Agency assumed the long-term obligations of the former Brentwood Redevelopment Agency as of February 1, 2012. The following summarizes the long-term obligations of the Successor Agency as of June 30, 2021.

	Balance		Payments		Balance		<b>Amounts Due</b>	
	June 30, 2020		Adjustments		June 30, 2021		<b>Within One Year</b>	
Capital Improvement Revenue Refunding Bonds Series 2012	\$	12,210,000	\$	(765,000)	\$	11,445,000	\$	805,000
2009 Civic Center Project Lease Revenue Bonds		10,640,789		(332,895)		10,307,894		347,368
Total	\$	22,850,789	\$	(1,097,895)	\$	21,752,894	\$	1,152,368

#### i. Bonds

# **Capital Improvement Revenue Refunding Bonds Series 2012**

The Brentwood Redevelopment Agency issued 2001 Capital Improvement Tax Allocation Bonds, dated October 1, 2001, to finance certain Redevelopment projects. The Brentwood Redevelopment Agency pledged future tax increment revenues, less amounts required to be set aside in the Redevelopment Agency Low Income Housing Fund, for the repayment of the Tax Allocation Bonds. On January 11, 2012, the Authority issued \$24,060,000 in Capital Improvement Revenue Refunding Bonds, Series 2012 to: 1) finance the refunding of the 2001 CIP Bonds under a facilities lease and 2) refund a series of tax allocation bonds issued by the Brentwood Redevelopment Agency, as discussed in Note #6. Total annual debt service payments, including interest at 4.25% to 5.375%, range from \$1,342,750 to \$1,368,688.

The Successor Agency to the Brentwood Redevelopment Agency has pledged future tax revenues for the repayment of a portion of the bonds. Following the dissolution of the Brentwood Redevelopment Agency, the Successor Agency is allocated funds for payment of obligations listed on the Successor Agency's ROPS and approved by the DOF. The Successor Agency listed this debt obligation on its ROPS and the DOF has approved its inclusion for each applicable ROPS period through June 30, 2022. The City has recorded a receivable for the debt obligations of the Successor Agency, as detailed in Note #4. The pledge of future Successor Agency tax revenues ends upon repayment of the Successor Agency's \$14,870,125 remaining share of debt service on the bonds, which is scheduled to occur in 2032.



# **NOTE #12 – BRENTWOOD REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES** (Continued)

# **2009 Civic Center Project Lease Revenue Bonds**

On October 16, 2009, the Authority issued \$48,000,000 in Civic Center Project Lease Revenue Bonds, Series 2009A, \$4,055,000, and Taxable Series 2009B, \$43,945,000, to finance the construction of a new city hall, community center, senior center, plus library improvements and other public capital improvements, as discussed in Note #6. The Brentwood Redevelopment Agency entered into a reimbursement agreement with the Authority that indicates the Brentwood Redevelopment Agency will pay a proportionate amount of the City's base rental payments for specific and allowable projects the Brentwood Redevelopment Agency has agreed to fund. The 2009 Civic Center Project Lease Revenue Bonds generated \$12,631,578 for allowable Brentwood Redevelopment Agency projects.

The Successor Agency to the Brentwood Redevelopment Agency has pledged future tax revenues for the repayment of a portion of the bonds. Following the dissolution of the Brentwood Redevelopment Agency, the Successor Agency is allocated funds for payment of obligations listed on the Successor Agency's ROPS and approved by the DOF. The Successor Agency listed this debt obligation on its ROPS and the DOF has approved its inclusion for each applicable ROPS period through June 30, 2022. The City has recorded a receivable for the debt obligations of the Successor Agency, as detailed in Note #4. The pledge of future tax revenues end upon repayment of the Successor Agency's \$18,850,010 remaining share of debt service on the bonds. The repayment of the debt is scheduled to occur in 2040.

Total debt service requirements for the Successor Agency's two bond payment obligations are summarized as follows:

Year Ending June 30	Principal	Interest	Total
2022		 	 
2022	\$ 1,152,368	\$ 1,311,825	\$ 2,464,193
2023	1,206,842	1,247,031	2,453,873
2024	1,267,632	1,178,292	2,445,924
2025	1,324,737	1,106,300	2,431,037
2026	1,391,842	1,029,572	2,421,414
2027-2031	8,065,263	3,835,992	11,901,255
2032-2036	4,335,000	1,784,065	6,119,065
2037-2040	 3,009,210	 474,164	3,483,374
<b>Total Payments Due</b>	\$ 21,752,894	\$ 11,967,241	\$ 33,720,135

### D. PLEDGED REVENUES

As discussed above, the Successor Agency has pledged all future tax-increment revenues for the repayment of its share of the Capital Improvement Revenue Refunding Bonds Series 2012 and the Civic Center Project Lease Revenue Bonds. The pledge of all future tax-increment revenues ends upon repayment of \$33,720,135 remaining debt service on the bonds, which is scheduled to occur in 2040. With the dissolution of the Brentwood Redevelopment Agency discussed above, tax increment is no longer distributed. Instead, the Successor Agency receives payments from Contra Costa County's Redevelopment Property Tax Trust Fund that are to be used to fund debt service on the bonds, with no



# **NOTE #12 – BRENTWOOD REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES** (Continued)

distinction between housing and non-housing revenues. For FY 2020/21, gross tax increment available to be distributed to the Successor Agency was \$10,513,510, which represents coverage of 425% of the FY 2020/21 debt service requirements.

#### **E.** COMMITMENTS AND CONTINGENCIES

# i. State Approval of Enforceable Obligations

The Successor Agency prepares a ROPS annually containing all proposed expenditures for the subsequent twelve-month period. The ROPS is subject to the review and approval of the Oversight Board as well as the DOF. Although the DOF may elect not to question items included on the ROPS in one period, they may question the same items in a future period and disallow associated activities. The amount, if any, of current obligations that may be denied by the DOF cannot be determined at this time.

# ii. State Asset Transfer Review

In addition to the DDR process discussed in Note #12A, ABx1 26 and AB 1484 direct the State Controller to review the activities of all redevelopment agencies and successor agencies to determine whether an asset transfer between an agency and any public agency occurred on or after January 1, 2011. On July 10, 2015, the State Controller's Office determined that \$14,992,790 of cash and revenue and \$1,327,129 of land/building assets, transferred between January 1, 2011 and January 31, 2012, were unallowable and ordered these assets to be returned to the Successor Agency. As discussed in Note #12A and Note #6, the City entered into a repayment plan for \$14,955,931. In addition, the City complied with the State Controller's order to return the land/building assets to the Successor Agency. These transfers were conveyed to the Successor Agency by grant deeds recorded in the Official Records of Contra Costa County on March 21, 2018. Following the initial communication in July 2015, the State Controller's Office has made no further demands for the return of assets to the Successor Agency.

# **NOTE #13 – CONTINGENT LIABILITIES**

#### A. LITIGATION

The City is subject to litigation arising in the normal course of business. In the opinion of the City Attorney, there is no filed litigation, as of June 30, 2021, which is likely to have a material adverse effect on the financial position of the City.

# **B.** State and Federal Grants

The City has received State and Federal funds for specific purposes that are subject to review by the grantor agencies. Although such audits could generate expenditure disallowances under the terms of the grants, it is believed any required reimbursements will not be material.



## **NOTE #13 – CONTINGENT LIABILITIES** (Continued)

# C. <u>DEVELOPER IMPACT FEE CREDITS</u>

The City entered into several agreements with various developers and merchant builders who are developing residential and commercial projects throughout the City. The City agreed to grant the developers impact fee credits since they will construct certain improvements beyond what was needed to serve their specific projects. The value of these credits does not increase for inflation, nor do they accrue interest.

Any unused credits may be used by the developers on other projects located elsewhere in the City. The value of the credits, as of June 30, 2021, was \$1,488,608, after a total of \$1,127,015 was used as credits or expired and there were no additional amounts added by agreements during FY 2020/21. The accounting for the amounts due are not recorded as indebtedness since the payments (use of the credits) are contingent upon the collection of development fees from building growth which has not yet occurred.

# **D. CONSTRUCTION COMMITMENTS**

As of June 30, 2021, the City had several commitments with respect to unfinished capital projects. Outstanding commitments with respect to unfinished major capital projects are as follows:

Project Name	Outstanding Commitments			
Citywide Non-Potable Water Distribution System	\$	2,719,036		
Downtown Alley Rehabilitation - Diablo Way		1,333,310		
Pavement Management Program - 2021		226,849		
Priority Area 1 Infrastructure Improvements		402,501		
Public Art Spaces		166,250		
Vineyards at Marsh Creek - Event Center/Amphitheater		315,545		
Wastewater Treatment Plant Expansion - Phase II		41,234,406		
Water and Wastewater SCADA System		3,479,401		
Water Emergency Back-up Generators		1,268,606		
Total		51,145,904		

#### **E.** Solar Power Purchase Agreements

On December 9, 2014, the City executed three Solar Power Purchase agreements with SolarCity Corporation. The terms of the agreements required SolarCity to construct solar power systems, to be owned and maintained by SolarCity, at three City sites, the Police Department, Wastewater Treatment Plant and Brentwood Family Aquatic Complex. These systems are expected to generate approximately 2.14 million kilowatt hours (kWh) of power per year. The terms of the agreements require the City to purchase all of the electric power generated by the system for a term of 20 years, and up to two additional optional terms of five years each, at a contract price of \$0.0100 to \$0.2718 per kWh, depending on the site. The systems at the Police Department site, Wastewater Treatment Plant site and Brentwood Family Aquatic Complex became operational July 2015, September 2016 and



# **NOTE #13 – CONTINGENT LIABILITIES** (Continued)

November 2016, respectively. The agreements include options for the City to purchase the systems at the end of the 6th, 10th and 20th year, as well as at the end of the additional optional five-year terms at a price equal to the fair market value of the systems. Early termination of any of the contracts by the City would result in termination payments ranging from \$6.4 million in year one to \$0.3 million in the twentieth year of the contracts. Early termination by SolarCity would result in payments to the City for the net present value of the excess energy costs that would be incurred over the remaining contract term.

# **NOTE #14 – SUBSEQUENT EVENTS**

On November 2, 2021, the Brentwood Infrastructure Financing Authority issued \$12,324,524 in a direct placement to CN Financing, Inc. (Series 2021A, tax-exempt) and issued \$2,125,967 in a direct placement to City National Bank (Series 2021B, taxable). The proceeds were used to refinance the existing Brentwood Infrastructure Financing Authority Capital Improvement Revenue Refunding Bonds Series 2012. Total annual debt service payments for Series 2021A, including interest at 1.35%, range from \$82,728 to \$1,709,416 through FY 2031/32. Total annual debt service payments for Series 2021B, including interest at 0.63%, range from \$6,660 to \$1,513,712 through FY 2023/24. The savings received by the City as a result of the refinance will be restricted for future capital improvements or debt service.





## **Budgetary Comparison Schedule, General Fund**

For Year Ended June 30, 2021

	Budget A	Amou			
	Original		Final	Actual	 Variance
REVENUES					
Taxes	\$ 24,352,473	\$	25,512,576	\$ 26,984,231	\$ 1,471,655
Licenses	583,151		583,151	741,747	158,596
Permits and Fines	4,698,835		4,688,385	5,941,970	1,253,585
Uses of Money and Property	480,431		472,147	399,164	(72,983)
Intergovernmental	5,177,073		5,270,307	5,272,198	1,891
Franchises	1,430,225		1,430,225	1,547,505	117,280
Charges for Other Services	258,308		258,308	186,996	(71,312)
Charges to Other Funds	8,203,196		8,203,196	8,179,116	(24,080)
Fees and Other Revenues	 1,403,952		942,138	668,293	(273,845)
Total Revenues	 46,587,644		47,360,433	49,921,220	 2,560,787
EXPENDITURES					
Current:					
General Government	7,872,086		7,859,328	7,406,375	452,953
Public Safety	27,569,418		27,569,418	25,078,790	2,490,628
Community Development	5,942,757		5,752,138	5,208,917	543,221
Engineering	3,694,505		3,694,505	3,402,200	292,305
Public Works	4,084,076		4,084,076	3,863,868	220,208
Parks and Recreation	7,198,591		6,598,735	5,949,619	649,116
Community Services	770,285		770,285	744,707	25,578
Debt Service:					
Principal	 1,548,920		1,548,920	1,548,919	1_
Total Expenditures	 58,680,638		57,877,405	53,203,395	4,674,010
REVENUES OVER (UNDER) EXPENDITURES	 (12,092,994)		(10,516,972)	 (3,282,175)	7,234,797
OTHER FINANCING SOURCES (USES)					
Transfers In	13,028,871		13,028,871	8,702,738	(4,326,133)
Transfers Out	 (2,601,690)		(3,011,529)	 (4,983,954)	(1,972,425)
Total Other Financing Sources (Uses)	 10,427,181		10,017,342	 3,718,784	 (6,298,558)
Net Change in Fund Balances	\$ (1,665,813)	\$	(499,630)	436,609	\$ 936,239
Fund Balance, Beginning of Year	 			30,589,746	
Fund Balance, End of Year	93			\$ 31,026,355	



## Budgetary Comparison Schedule, Landscape and Lighting Assessment Districts For Year Ended June 30, 2021

**Budget Amounts** 

	Daaget	AIIIOU	1103		
	Original		Final	Actual	Variance
REVENUES					
Uses of Money and Property	\$ 31,422	\$	31,422	\$ 14,761	\$ (16,661)
Fees and Other Revenues	9,400,746		9,400,746	9,488,243	87,497
Total Revenues	9,432,168		9,432,168	 9,503,004	 70,836
EXPENDITURES					
Current:					
Community Services	9,475,509		9,557,689	8,482,784	1,074,905
Total Expenditures	 9,475,509		9,557,689	 8,482,784	 1,074,905
REVENUES OVER (UNDER) EXPENDITURES	(43,341)		(125,521)	1,020,220	 1,145,741
OTHER FINANCING SOURCES (USES)					
Transfers In	14,915,366		14,915,366	2,850,793	(12,064,573)
Transfers Out	 (14,837,920)		(14,837,920)	(2,794,708)	 12,043,212
Total Other Financing Sources (Uses)	 77,446		77,446	56,085	 (21,361)
Net Change in Fund Balances	\$ 34,105	\$	(48,075)	1,076,305	\$ 1,124,380
Fund Balance, Beginning of Year				 6,758,014	
Fund Balance, End of Year				\$ 7,834,319	



### NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION

Budgets for governmental funds are prepared in accordance with Generally Accepted Accounting Principles for the United States of America. Through the budget, the City Council sets the direction of the City, allocates its resources and establishes its priorities. The annual budget, which covers the period from July 1 to June 30, establishes the foundation for effective financial planning by providing resource planning, performance measures and controls which permit the evaluation and adjustment of the City's performance.

The City's budget is prepared and based on four expenditure categories: personnel services, supplies and services, internal service and capital outlay. These are considered operational in nature and reflect recurring costs. Capital improvement projects include asset acquisitions, facilities, systems and infrastructure improvements typically over \$10,000 and/or those items "outside" of the normal operational budget. These reflect one-time costs.

The City collects and records revenue and expenditures for Governmental Funds and Proprietary Funds. The City's budget reflects an organization that is committed to delivering excellent public services that meet the needs of the community by continually striving to meet the following goals:

- Deliver Excellent Public Services
- Enhance Community and Neighborhood Improvement
- Ensure Long-term Financial Stability and Sustainability
- Promote Economic and Community Development
- Provide for Effective Transportation and Infrastructure
- Provide for the Public's Safety



# Single Employer Defined Benefit Plan Schedule of Changes in Net OPEB Liability/(Assets) and Related Ratios

## Last 10 Years (1)

Fiscal Year		2017/18		2018/19		2019/20		2020/21
Measurement Date	6	5/30/2017		6/30/2018	(	6/30/2019		6/30/2020
Changes in Total OPEB Liability								
Service Cost	\$	1,629,000	\$	1,679,380	\$	1,640,302	\$	1,481,221
Contributions - employee		-		-		-		-
Interest		3,050,000		3,253,745		3,462,146		3,385,324
Difference between actual and expected experience		-		-		(3,639,364)		-
Assumption changes		-		-		(537,151)		(880,615)
Other changes		-		-		-		-
Benefit payments including refunds		(1,653,000)		(1,759,490)		(1,853,760)		(1,956,140)
Changes of benefit terms		<u>-</u>		<u> </u>		<u>-</u>		-
Net Changes		3,026,000		3,173,635		(927,827)		2,029,790
Total OPEB Liability (beginning of year)		44,378,000		47,404,000		50,577,635		49,649,808
Total OPEB Liability (end of year)	\$	47,404,000	\$	50,577,635	\$	49,649,808	\$	51,679,598
Changes in Plan Fiduciary Net Position								
Contributions - employer	\$	5,708,000	\$	4,510,871	\$	4,136,357	\$	4,221,000
Net investment income		632,000		717,022		784,122		569,190
Benefit payments and refunds		(1,653,000)		(1,759,490)		(1,853,760)		(1,956,140)
Administrative expenses		(3,000)		(17,072)		(7,076)		(12,945)
Net Changes		4,684,000		3,451,331		3,059,643		2,821,105
Plan Fiduciary Net Position (beginning of year)		4,495,000		9,179,000		12,630,331		15,689,974
Plan Fiduciary Net Position (end of year)	\$	9,179,000	\$	12,630,331	\$	15,689,974	\$	18,511,079
Not OPER Linkility//Accet)	¢	29 225 000	¢	27.047.204	¢	22.050.924	¢	22 160 510
Net OPEB Liability/(Asset)	<u> </u>	38,225,000	\$	37,947,304	\$	33,959,834	\$	33,168,519
Fiduciary Net Position as a percentage of the Total OPEB Liability		19.4%		25.0%		31.6%		35.8%
Covered employee payroll <sup>(2)(3)</sup>	\$	29,051,000	\$	31,002,370	\$	32,173,000	\$	34,648,422
Net OPEB Liability as a percentage of covered employee payroll <sup>(3)</sup>		132%		122%		105.6%		95.7%

<sup>(1)</sup> FY 2017/18 was the first year of implementation.

<sup>(2)</sup> Determined for the 12 month periods ending on June 30, 2017, 2018, 2019, 2020 [measurement date]

<sup>(3)</sup> OPEB contributions are not based on pay.



## Single Employer Defined Benefit Plan Schedule of Employer OPEB Contributions Last 10 Years (1)

Fiscal Year		2017/18	 2018/19	 2019/20	 2020/21
Actuarially Determined Contribution (ADC)	\$	5,306,000	\$ 4,861,000	\$ 4,966,000	\$ 4,303,000
Contributions in relation to the actuarially determined contribution		4,510,000	 4,136,357	 4,221,000	 3,657,000
Contribution deficiency/(excess)	\$		\$ 724,643	\$ 745,000	\$ 646,000
Covered employee payroll <sup>(2)</sup>	\$	31,002,370	\$ 32,173,000	\$ 34,648,422	\$ 35,282,755
Contributions as a percentage of covered employee payroll		15.0%	12.9%	12.2%	10.4%

<sup>(1)</sup> FY 2017/18 was the first year of implementation.

#### Notes to Schedule:

#### Methods and assumptions used to determine contribution rates:

Valuation Date	<u>6/30/2015</u>	<u>6/30/2017</u>	<u>6/30/2019</u>	<u>6/30/2019</u>
ADC for Fiscal Year	2017/18	2018/19	2019/20	2020/21
Actuarial Cost Method	Entry Age Normal, Level Percentage of Payroll	Entry Age Normal, Level Percentage of Payroll	Entry Age Normal, Level Percentage of Payroll	Entry Age Normal, Level Percentage of Payroll
Amortization Method	Level percentage of payroll	Level percentage of payroll	Level percentage of payroll	Level percentage of payroll
Remaining Amortization Period	18 years remaining as of June 30, 2017	Approximately 17-year fixed period for 2018/19	Approximately 16-year fixed period for 2019/20	Approximately 15-year fixed period for 2020/21
Asset Valuation Method	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period	Investment gains and losses spread over 5-year rolling period
Discount Rate	7.25%	6.75%	6.75%	6.75%
General Inflation	3.00%	2.75%	2.75%	2.75%
Medical Trend	Non-Medicare – 7% for 2017, decreasing to an ultimate rate of 5.0% in 2021 and later years	Non-Medicare - 7.5% for 2019, decreasing to an ultimate rate of 4.0% in 2076	Non-Medicare - 7.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076	Non-Medicare - 7.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076
Medical Herid	Medicare – 7.2% for 2017, decreasing to an ultimate rate of 5.0% in 2021 and later years	Medicare - 6.5% for 2019, decreasing to an ultimate rate of 4.0% in 2076	Medicare - 6.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076	Medicare - 6.5% for 2020, decreasing to an ultimate rate of 4.0% in 2076
Mortality Improvement	Mortality projected fully generational with Scale MP-2014 modified to converge to ultimate rates in 2022	Projected fully generational with Scale MP-2017	Projected fully generational with Scale MP-2017	Projected fully generational with Scale MP-2019

<sup>(2)</sup> OPEB contributions are not based on pay.



# Miscellaneous Plan Agent Multiple-Employer Defined Benefit Plan Schedule of Changes in the Net Pension Liability and Related Ratios During the Measurement Period Last 10 Years (1)

Fiscal Year	2014/15		2015/16		2016/17			2017/18	 2018/19	 2019/20	2020/21
Measurement date	1	6/30/2014		6/30/2015		6/30/2016		6/30/2017	6/30/2018	6/30/2019	6/30/2020
Total Pension Liability											
Service Cost	\$	3,353,880	\$	3,211,232	\$	3,290,164	\$	3,661,191	\$ 3,825,866	\$ 4,046,384	\$ 4,215,396
Interest on Total Pension Liability		6,770,097		7,308,678		7,977,448		8,667,128	8,960,855	9,726,556	10,557,564
Differences Between Expected and Actual Experience		-		(304, 364)		1,001,785		450,022	211,977	1,771,866	2,185,887
Changes in Assumptions		-		(2,079,150)		-		8,261,128	(4,921,247)	-	-
Changes in Benefits		-		-		-		-	-	-	-
Benefit Payments, Including Refunds of Employee											
Contributions		(2,206,639)		(2,590,999)		(3,047,166)		(3,404,988)	(3,781,586)	 (4,137,884)	(4,703,813)
Net Change in Total Pension Liability		7,917,338		5,545,397		9,222,231		17,634,481	4,295,865	11,406,922	12,255,034
Total Pension Liability - Beginning		89,694,331		97,611,669		103,157,066		112,379,297	130,013,778	 134,309,643	145,716,565
Total Pension Liability - Ending (a)	\$	97,611,669	\$	103,157,066	\$	112,379,297	\$	130,013,778	\$ 134,309,643	\$ 145,716,565	\$ 157,971,599
Plan Fiduciary Net Position											
Contributions - Employer (2)	\$	3,057,063	\$	2,781,741	\$	3,437,164	\$	3,478,686	\$ 3,754,584	\$ 13,725,567	\$ 4,002,159
Contributions - Employee		1,024,271		1,314,854		1,370,153		1,462,634	1,582,087	1,703,581	1,780,994
Net Investment Income (3)		11,435,505		1,744,327		437,912		9,349,273	7,974,015	7,502,561	6,075,887
Benefit Payments		(2,206,639)		(2,590,999)		(3,047,166)		(3,404,988)	(3,781,586)	(4,137,884)	(4,703,813)
Plan to Plan Resource Movement		-		(32,597)		-		-	(238)	-	(3,307)
Administrative Expense		-		(91,288)		(49,416)		(122,886)	(146,469)	(73,573)	(171,735)
Other Misc Income/Expense (4)						-			(278, 147)	238	-
Net Change in Plan Fiduciary Net Position		13,310,200		3,126,038		2,148,647		10,762,719	9,104,246	18,720,490	6,980,185
Plan Fiduciary Net Position - Beginning		64,646,526		77,956,726		81,082,764		83,231,411	93,994,130	103,098,376	121,818,866
Plan Fiduciary Net Position - Ending (b)	\$	77,956,726	\$	81,082,764	\$	83,231,411	\$	93,994,130	\$ 103,098,376	\$ 121,818,866	\$ 128,799,051
Net Pension Liability - Ending (a)-(b)	\$	19,654,943	\$	22,074,302	\$	29,147,886	\$	36,019,648	\$ 31,211,267	\$ 23,897,699	\$ 29,172,548
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		79.86%		78.60%		74.06%		72.30%	76.76%	83.60%	81.53%
Covered Payroll	\$	16,773,838	\$	17,716,086	\$	19,133,306	\$	20,640,271	\$ 22,031,330	\$ 23,890,915	\$ 23,704,081
Net Pension Liability as Percentage of Covered Payroll		117.18%		124.60%		152.34%		174.51%	141.67%	100.03%	123.07%
, , ,											

<sup>(1)</sup> FY 2014/15 was the first year of implementation, which had a measurement period of 2013/14.

Additionally, CalPERS employees participate in various State of California agent pension plans and during Fiscal Year 2017/18, CalPERS recorded a correction to previously reported financial statements to properly reflect its proportionate share of activity related to pensions in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68).

<sup>(2)</sup> Includes \$288,013 and \$5,063 of employee contributions paid by the employer for FY 2013/14 and FY 2014/15, respectively.

<sup>(3)</sup> Net of administrative expenses

<sup>(4)</sup> During FY 2017/18, as a result of Governmental Accounting Standards Board Statement (GASB) No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions (GASB 75), CalPERS reported its proportionate share of activity related to postemployment benefits for participation in the State of California's agent OPEB plan. Accordingly, CalPERS recorded a one-time expense as a result of the adoption of GASB 75.



# Miscellaneous Plan Agent Multiple-Employer Defined Benefit Plan Schedule of Contributions Last 10 Years (1)

Fiscal Year		2014/15	 2015/16	_	2016/17	 2017/18	 2018/19	_	2019/20	 2020/21
Measurement date	6	3/30/2014	6/30/2015		6/30/2016	6/30/2017	6/30/2018		6/30/2019	6/30/2020
Actuarially Determined Contribution (ADC) Contributions in Relation to the Actuarially	\$	2,786,805	\$ 3,061,100	\$	3,478,686	\$ 3,754,584	\$ 4,214,219	\$	4,000,699	\$ 4,261,887
Determined Contributions		(2,786,805)	(3,061,100)		(3,478,686)	 (3,754,584)	(13,725,567)		(4,000,699)	(4,261,887)
Contribution Deficiency (Excess)	\$	-	\$ _	\$	-	\$ -	\$ (9,511,348)	\$		\$ -
Covered Payroll	\$	16,773,838	\$ 17,716,086	\$	19,133,306	\$ 20,640,271	\$ 22,031,330	\$	23,890,915	\$ 23,704,081
Contributions as a Percentage of Covered Payroll		16.61%	17.28%		18.18%	18.19%	19.13%		16.75%	17.98%

(1) FY 2014/15 was the first year of implementation.

#### Notes to Schedule:

Methods and assumptions used to determine contribution rates:

Valuation Date	6/30/2012	6/30/2013	6/30/2014	6/30/2015	6/30/2016	6/30/2017	6/30/2018
ADC for Fiscal Year	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21
Actuarial Cost Method	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal	Entry age normal Level percent of payroll
Amortization Method Average Remaining Period	Level percent of payroll 26 years as of the valuation date	Level percent of payroll N/A	Level percent of payroll N/A	Level percent of payroll N/A	Level percent of payroll N/A	Level percent of payroll N/A	N/A
Asset Valuation Method	15-Year Smoothed Market	Market Value	Market Value	Market Value	Market Value	Market Value	Market Value
Inflation Salary Increases	2.750% Varies by Entry Age and Service	2.750% Varies by Entry Age and Service	2.750% Varies by Entry Age and Service	2.750% Varies by Entry Age and Service	2.750% Varies by Entry Age and Service	2.750% Varies by Entry Age and Service	2.625% Varies by Entry Age and Service
Payroll Growth	3.000%	3.000%	3.000%	3.000%	3.000%	3.000%	2.875%
Investment Rate of Return	7.50%, net of investment and administrative expenses, including inflation	7.50%, net of investment and administrative expenses, including inflation	7.50%, net of investment and administrative expenses, including inflation	7.50%, net of investment and administrative expenses, including inflation	7.50%, net of investment and administrative expenses, including inflation	7.375%, net of investment and administrative expenses, including inflation	7.25%, net of investment and administrative expenses, including inflation
Retirement Age			The probabilities of Retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.				
Mortality	the 2010 CalPERS Experience Study for the period from 1997 to 2007. Pre-retirement and post-retirement mortality rates include 5 years of projected mortality improvement	the 2010 CalPERS Experience Study for the period from 1997 to 2007. Pre-retirement and post-retirement mortality rates include 5 years of projected mortality improvement	The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.	the 2010 CalPERS Experience Study for the period from 1997 to 2007. Pre-retirement and Post-retirement mortality rates include 5 years of projected mortality improvement	the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement	the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement	the 2017 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement



## Safety Plan Cost-Sharing Multiple-Employer Defined Benefit Plan Schedule of Proportionate Share of the Net Pension Liability Last 10 Years <sup>(1)</sup>

Fiscal Year		2014/15 2015/16			2016/17			2017/18	2018/19	 2019/20	 2020/21
Measurement Date		6/30/2014		6/30/2015		6/30/2016		6/30/2017	6/30/2018	6/30/2019	6/30/2020
Safety Plan											
Proportion of the Net Pension Liability		0.2421%		0.2513%		0.2646%		0.2687%	0.2766%	0.2352%	0.2344%
Proportionate Share of the Net Pension Liability	\$	9,080,048	\$ 10,355,885		\$	13,706,745	\$	16,054,650	\$ 16,230,478	\$ 14,684,347	\$ 15,618,436
Covered Payroll	\$	12,883,348 \$ 5,577,559		5,577,559	\$ 5,274,445		\$	7,585,314	\$ 8,033,945	\$ 8,269,499	\$ 8,457,701
Proportionate Share of the Net Pension Liability as a Percentage of											
Covered Payroll		70.48%		185.67%		259.87%		211.65%	202.02%	177.57%	184.67%
Plan's Fiduciary Net Position	\$	39,786,396	\$	44,008,978	\$	45,031,490	\$	46,175,307	\$ 56,350,461	\$ 64,421,577	\$ 68,981,562
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	79.82%		78.40%			74.06%		73.31%	75.26%	75.26%	75.10%

<sup>(1)</sup> Fiscal Year 2014/15 was the first year of implementation, which had a measurement period of 2013/14.

# Safety Plan Cost-Sharing Multiple-Employer Defined Benefit Plan Schedule of Contributions

## Last 10 Years (2)

Fiscal Year	 2014/15	 2015/16	_	2016/17	 2017/18	_	2018/19		2019/20		2020/21
Safety Plan Actuarially Determined Contribution (ADC)	\$ 1,801,047	\$ 1,777,004	\$	1,915,780	\$ 2,126,779	\$	5,493,690 <sup>(3</sup>	) \$	3,573,095 4	) \$	2,640,402
Contributions in Relation to the Actuarially Determined Contributions Contribution Deficiency (Excess)	\$ (1,801,047)	\$ (1,777,004)	\$	(1,915,780)	\$ (2,126,779)	\$	(5,493,690)	\$	(3,573,095)	\$	(2,640,402)
Covered Payroll	\$ 5,577,559	\$ 5,274,445	\$	7,585,314	\$ 8,033,945	\$	8,269,499	\$	8,457,701	\$	8,929,257
Contributions as a Percentage of Covered Payroll	32.29%	33.69%		25.26%	26.47%		66.43%		42.25%		29.57%

<sup>(2)</sup> Fiscal Year 2014/15 was the first year of implementation.

<sup>(3)</sup> Includes a lump sum pension pay down of \$3,098,238.

<sup>(4)</sup> Includes a lump sum pension pay down of \$1,110,683

## Combining Balance Sheet Non-Major Governmental Funds June 30, 2021

## **Special Revenue Funds**

		Gas Tax	Disability Access and Education		Poli	ice Grants	s Other Grants			Economic evelopment Grant		erican Rescue Act of 2021	Citywide Park Assessment District		ommunity Facilities Districts
ASSETS															
Current Assets:															
Cash and Investments	\$	1,137,506	\$	80,221	\$	376,584	\$	198,256	\$	400,556	\$	3,461,669	\$ 1,111,231	\$	2,363,577
Restricted Cash and Investments		-		-		-		-		-		-	-		-
Receivables		117,867		13		13,489		1,658,014		67		-	302		582
Prepaids		-		-		-		-		-		-	1,469		-
Due from Other Funds		-		-		-		-		-		-	-		-
Land Held for Resale		-				_		_				-			-
Total Assets	\$	1,255,373	\$	80,234	\$	390,073	\$	1,856,270	\$	400,623	\$	3,461,669	\$ 1,113,002	\$	2,364,159
LIABILITIES Liabilities:															
Accounts Payable and Accrued Liabilities	\$	-	\$	665	\$	21,309	\$	499,445	\$	67,563	\$	-	\$ 333,061	\$	3,673
Due to Other Funds		-		-		-		-		-		-	-		-
Unearned Revenue		-		_		-						3,461,669	<u> </u>		-
Total Liabilities		-		665		21,309		499,445		67,563		3,461,669	333,061		3,673
FUND BALANCES															
Nonspendable		-		-		-		-		-		-	1,469		-
Restricted		1,255,373		79,569		368,764		1,356,825		333,060		-	-		-
Committed		-		-		-		-		-		-	778,472		2,360,486
Unassigned		-		-		-		-		-		-	-		-
Total Fund Balances		1,255,373		79,569		368,764		1,356,825		333,060		-	779,941		2,360,486
Total Liabilities, Deferred Inflows of Resources and Fund Balances	¢	1,255,373	\$	80,234	\$	390,073	\$	1,856,270	\$	400.623	¢	3,461,669	\$ 1.113.002	¢	2,364,159

# Combining Balance Sheet Non-Major Governmental Funds (Continued) June 30, 2021

## Special Revenue Funds (Continued)

	De	Roadway evelopment mpact Fee	D	Parks and Trails		Community Facilities Development Impact Fee		Fire Development Impact Fee		evelopment Impact Fee Iministration	_	riculture Land Iministration	_	riculture Land Acquisition	Public Art Iministration	Public Art
ASSETS																
Current Assets:																
Cash and Investments	\$	13,836,383	\$	2,250,017	\$	-	\$	6,759,503	\$	404,540	\$	703,486	\$	2,551,900	\$ 845,130	\$ 2,622,878
Restricted Cash and Investments		-		-		-		-		-		-		-	-	-
Receivables		2,219		353		-		122		69		119		432	142	2,060
Prepaids		-		-		-		-		-		-		-	-	-
Due from Other Funds		-		-		-		-		-		-		-	-	-
Land Held for Resale								-							 	 
Total Assets	\$	13,838,602	\$	2,250,370	\$		\$	6,759,625	\$	404,609	\$	703,605	\$	2,552,332	\$ 845,272	\$ 2,624,938
LIABILITIES																
Liabilities:																
Accounts Payable and Accrued Liabilities	\$	7,554	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -
Due to Other Funds		-		-		223,414		-		-		-		-	-	-
Unearned Revenue		-		-		-		-		-		-		-	-	-
Total Liabilities		7,554				223,414		-				-				-
FUND BALANCES																
Nonspendable		-		-		-		-		-		-		-	-	-
Restricted		13,831,048		2,250,370		-		6,759,625		404,609		703,605		2,552,332	845,272	2,624,938
Committed		-		-		-		-		-		-		-	-	-
Unassigned		-		-		(223,414)		-		-		-		-	-	-
Total Fund Balances		13,831,048		2,250,370		(223,414)		6,759,625		404,609		703,605		2,552,332	845,272	2,624,938
Total Liabilities, Deferred Inflows		12.020.602		2 250 270				6.750.605		40.4.600		702.605		2.552.222	0.45.070	2.624.020
of Resources and Fund Balances	\$	13,838,602	\$	2,250,370	\$	-	\$	6,759,625	\$	404,609	\$	703,605	\$	2,552,332	\$ 845,272	\$ 2,624,938

# Combining Balance Sheet Non-Major Governmental Funds (Continued) June 30, 2021

	Permanent
Special Revenue Funds (Continued)	Fund

ASSETS	Parking	j In-Lieu	Asset	t Forfeiture		bandoned Vehicle batement	P	EG Media		Parks Advertising		Measure J	Cit	y Low Income Housing	Mitig	iparian gation Site ntenance
Current Assets:																
Cash and Investments	\$	438	\$	183,294	\$	97,668	\$	927,802	¢	27,515	\$	2,002,131	¢	15,935	¢	83,357
Restricted Cash and Investments	ý	430	Ţ	103,234	Ą	51,000	Ψ	321,002	ş	21,515	φ	2,002,131	Ψ	13,333	¥	- 05,551
Receivables		_		30		7.425		157		4		246		3		14
Prepaids		_		-		-,		-		-				-		-
Due from Other Funds		-		-		-		-		-		-		-		_
Land Held for Resale		-		-		-		-		-		-		1,040,359		-
Total Assets	\$	438	\$	183,324	\$	105,093	\$	927,959	\$	27,519	\$	2,002,377	\$	1,056,297	\$	83,371
LIABILITIES																
Liabilities:																
Accounts Payable and Accrued Liabilities	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Due to Other Funds		-		-		-		-		-		-		-		-
Unearned Revenue		-		-		-				-		-				-
Total Liabilities						_		-		-		-	_	-		
FUND BALANCES																
Nonspendable		-		-		-		-		-		-		-		80,000
Restricted		438		183,324		105,093		927,959		-		2,002,377		1,056,297		3,371
Committed		-		-		-		-		27,519		-		-		-
Unassigned		-		-		-		-		-		-				-
Total Fund Balances		438		183,324		105,093		927,959		27,519		2,002,377		1,056,297		83,371
<b>Total Liabilities, Deferred Inflows</b>																
of Resources and Fund Balances	\$	438	\$	183,324	\$	105,093	\$	927,959	\$	27,519	\$	2,002,377	\$	1,056,297	\$	83,371

## **Combining Balance Sheet**

#### Non-Major Governmental Funds (Continued) June 30, 2021

			Debt Serv	rice	Funds						Capital Pro	oject	Funds		
	Refu	Capital provement Revenue unding Bonds eries 2012	General Obligation onds Series 2002	Pi	9 Civic Center roject Lease Revenue unding Bonds		2015 Lease Financing	In	Roadway nprovements		Community Facilities provements		ks and Trails provements	-	Capital provement Financing gram 2006-1
ASSETS															
Current Assets:  Cash and Investments		17.359	70.070		0.420	\$			12 160 255	\$	0.046.505	\$	700 500		
Restricted Cash and Investments	\$	1,433,101	\$ 70,972	<b>&gt;</b>	9,139 4.664	<b>3</b>	-	\$	12,469,355	<b>3</b>	8,946,585	<b>&gt;</b>	700,599	<b>&gt;</b>	1,668,467
Receivables		11,445,003	71		10,307,895		-		2,087		2,558		117		1,000,407
Prepaids		11,443,003			10,307,033				2,007		2,336		- 117		_
Due from Other Funds		_	_		_		_		_		223,414		_		_
Land Held for Resale		_	_		_		_		_		-		_		_
Total Assets	\$	12,895,463	\$ 71,043	\$	10,321,698	\$	-	\$	12,471,442	\$	9,172,557	\$	700,716	\$	1,668,467
LIABILITIES															
Liabilities:															
Accounts Payable and Accrued Liabilities	\$	_	\$ _	\$	_	\$	_	\$	922,689	\$	151,431	\$	28,154	\$	_
Due to Other Funds		-	-		-		-		-		-		-		-
Unearned Revenue		-	-		-		-		-		-		-		-
Total Liabilities		-	-		_		-		922,689		151,431		28,154		-
FUND BALANCES															
Nonspendable		-	-		-		-		-		-		-		-
Restricted		12,895,463	71,043		10,321,698		-		11,548,753		9,021,126		672,562		1,668,467
Committed		-	-		-		-		-		-		-		-
Unassigned		-	-		-		-		-		-		-		-
Total Fund Balances		12,895,463	 71,043		10,321,698		-		11,548,753		9,021,126		672,562		1,668,467
<b>Total Liabilities, Deferred Inflows</b>															
of Resources and Fund Balances	\$	12,895,463	\$ 71,043	\$	10,321,698	\$	-	\$	12,471,442	\$	9,172,557	\$	700,716	\$	1,668,467

# Combining Balance Sheet Non-Major Governmental Funds (Continued) June 30, 2021

## Capital Project Funds (Continued)

	lm <sub>i</sub>	Capital provement inancing gram 2005-1	- 1	015 Lease Financing acquisition		Civic Center Capital mprovement Financing Program	In	City Capital nprovement Financing Program	_In	Capital nfrastructure		Vineyards Projects		neyards Event enter Projects		otal Non- Major vernmental Funds
ASSETS																
Current Assets:																
Cash and Investments	\$	-	\$	608,271	\$	36,677	\$	588,141	\$	2,105,512	\$	700,878	\$	31,058	\$	68,726,123
Restricted Cash and Investments		1,755,873		-		_						-		-		4,862,105
Receivables		-		-		8		179		366		140		-		23,562,153
Prepaids		-		-		-		-		-		-		-		1,469
Due from Other Funds		-		-		-		-		-		-		-		223,414
Land Held for Resale	_	-	_	-	_	-	_	-	_		_	-	_		_	1,040,359
Total Assets	\$	1,755,873	\$	608,271	\$	36,685	\$	588,320	\$	2,105,878	\$	701,018	\$	31,058	\$	98,415,623
LIABILITIES																
Liabilities:																
Accounts Payable and Accrued Liabilities	\$	-	\$	-	\$	-	\$	-	\$	14,917	\$	-	\$	-	\$	2,050,461
Due to Other Funds		-		-		-		-		-		-		-		223,414
Unearned Revenue		-		-		-		-		-		-		-		3,461,669
Total Liabilities		-		-		-		-		14,917		-		-		5,735,544
FUND BALANCES																
Nonspendable		-		_		-		-		_		-		_		81,469
Restricted		1,755,873		608,271		36,685		588,320		2,090,961		701,018		31,058		89,655,547
Committed		-		-		-		-		-		-		-		3,166,477
Unassigned		-		-		-		-		_		-		-		(223,414)
Total Fund Balances		1,755,873		608,271		36,685		588,320		2,090,961		701,018		31,058		92,680,079
Total Liabilities, Deferred Inflows		·		<u></u>		<u>.                                      </u>		·								
of Resources and Fund Balances	\$	1,755,873	\$	608,271	\$	36,685	\$	588,320	\$	2,105,878	\$	701,018	\$	31,058	\$	98,415,623

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds

For Year Ended June 30, 2021

## **Special Revenue Funds**

	Gas Tax	Disability Access	Police Grants	Other Grants	Economic Development Grant	American Rescue Plan Act of 2021	Citywide Park Assessment District	Community Facilities Districts
REVENUES	•			•	•			
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,858,865
Licenses	-	-	-	-	185,437	-	-	-
Uses of Money and Property	2,882	151	840	1,214	826	-	1,132	4,782
Intergovernmental	2,624,107	-	223,136	3,672,479	-	-	11,846	-
Charges for Other Services	-	-	-	-	-	-	544	-
Fees and Other Revenues		23,253		-	-		3,192,250	
Total Revenues	2,626,989	23,404	223,976	3,673,693	186,263	-	3,205,772	6,863,647
EXPENDITURES								
Current:								
General Government	1,644	-	-	1,438,069	-	-	-	-
Public Safety	-	-	165,438	-	-	-	-	-
Community Development	-	2,880	-	-	161,807	-	-	-
Parks and Recreation	-	-	-	-	-	-	5,615,381	-
Community Services	-	-	-	-	-	-	-	33,253
Capital Outlay	-	-	-	-	-	-	-	-
Principal	-	-	-	-	-	-	-	-
Interest and Fiscal Charges				-	-			
Total Expenditures	1,644	2,880	165,438	1,438,069	161,807		5,615,381	33,253
REVENUES OVER (UNDER) EXPENDITURES	2,625,345	20,524	58,538	2,235,624	24,456		(2,409,609)	6,830,394
OTHER FINANCING SOURCES (USES)								
Transfers In	971,546	_	_	_	_	_	2,794,708	520,760
Transfers Out	(3,114,770)	-	_	(1,380,278)	-	-	-	(7,336,855)
Total Other Financing Sources (Uses)	(2,143,224)			(1,380,278)	_		2,794,708	(6,816,095)
Net Change in Fund Balances	482,121	20,524	58,538	855,346	24,456		385,099	14,299
Fund Balance, Beginning of Year	773,252	59,045	310,226	501,479	308,604	-	394,842	2,346,187
Fund Balance, End of Year	\$ 1,255,373	\$ 79,569	\$ 368,764	\$ 1,356,825	\$ 333,060	\$ -	\$ 779,941	\$ 2,360,486

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

## Non-Major Governmental Funds (Continued)

For Year Ended June 30, 2021

## **Special Revenue Funds** (Continued)

	Roadway Development Impact Fee	Parks and Trails Development Impact Fee	Community Facilities Development Impact Fee	Fire Development Impact Fee	Development Impact Fee Administration	Agriculture Land Administration	Agriculture Land Acquisition	Public Art Administration	Public Art Acquisition
REVENUES									
Taxes	\$ -	- \$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses		-	-	-	-	-	-	-	-
Uses of Money and Property	22,083	3,524	-	1,477	854	1,544	5,225	1,809	5,633
Intergovernmental		-	-	-	-	-	-	-	-
Charges for Other Services		-	-	-	-	-	-	-	-
Fees and Other Revenues	5,600,760	1,915,751	418,454	52,843	394,130	72,182	437,029	52,801	175,429
Total Revenues	5,622,843	1,919,275	418,454	54,320	394,984	73,726	442,254	54,610	181,062
EXPENDITURES									
Current:									
General Government	574,392	-	54,486	11,447	426,458	38,911	15,183	766	17,257
Public Safety		-	-	-	-	-	-	-	-
Community Development		-	-	-	-	-	-	-	-
Parks and Recreation		1,198,890	-	-	-	-	-	-	-
Community Services		-	-	-	-	-	-	-	-
Capital Outlay		-	-	-	-	-	-	-	-
Principal		-	-	-	-	-	-	-	-
Interest and Fiscal Charges		-			-				
Total Expenditures	574,392	1,198,890	54,486	11,447	426,458	38,911	15,183	766	17,257
REVENUES OVER (UNDER) EXPENDITURES	5,048,451	720,385	363,968	42,873	(31,474)	34,815	427,071	53,844	163,805
OTHER FINANCING SOURCES (USES)									
Transfers In	928,054	88	520	13,617	-	-	-	158	637
Transfers Out	(409,270	-	(153,694)	(6,725)	-	-	-	-	(261)
<b>Total Other Financing Sources (Uses)</b>	518,784	. 88	(153,174)	6,892		-		158	376
Net Change in Fund Balances	5,567,235	720,473	210,794	49,765	(31,474)	34,815	427,071	54,002	164,181
Fund Balance, Beginning of Year	8,263,813	1,529,897	(434,208)	6,709,860	436,083	668,790	2,125,261	791,270	2,460,757
Fund Balance, End of Year	\$ 13,831,048	\$ 2,250,370	\$ (223,414)	\$ 6,759,625	\$ 404,609	\$ 703,605	\$ 2,552,332	\$ 845,272	\$ 2,624,938

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

## Non-Major Governmental Funds (Continued)

For Year Ended June 30, 2021

## **Special Revenue Funds** (Continued)

Permanent Fund

	Parking In-L	.ieu	Asset Forfeiture	Abandoned Vehicle Abatement	PEG Media	Parks Advertising	Measure J	City Low Income Housing	Riparian Mitigation Site Maintenance
REVENUES								·	
Taxes	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses		-	-	-	-	-	-	-	-
Uses of Money and Property		1	327	193	2,065	69	3,305	36	189
Intergovernmental		-	-	-	-	-	1,013,619	-	-
Charges for Other Services		-	-	-	-	-	-	-	-
Fees and Other Revenues		-	41,670	35,984				-	
Total Revenues		1	41,997	36,177	2,065	69	1,016,924	36	189
EXPENDITURES									
Current:									
General Government		-	129	-	802	-	8,067	14	-
Public Safety		-	-	77	-	-	-	-	-
Community Development		-	-	-	-	-	-	-	-
Parks and Recreation		-	-	-	-	6,059	-	-	73
Community Services		-	-	-	-	-	-	-	-
Capital Outlay		-	-	-	-	-	-	-	-
Principal		-	-	-	-	-	-	-	-
Interest and Fiscal Charges		-					-		
Total Expenditures		-	129	77	802	6,059	8,067	14	73
REVENUES OVER (UNDER) EXPENDITURES		1	41,868	36,100	1,263	(5,990)	1,008,857	22	116
OTHER FINANCING SOURCES (USES) Transfers In							442		
Transfers Out		-	-		-	-	(350,000)	-	(1,535)
Total Other Financing Sources (Uses)		<del>-</del>				<del></del>	(349,558)	<del></del>	(1,535)
•	-	1	41,868	36,100	1,263	(5,990)	659,299	22	(1,419)
Net Change in Fund Balances						, , ,			
Fund Balance, Beginning of Year		437	141,456	68,993	926,696	33,509	1,343,078	1,056,275	84,790
Fund Balance, End of Year	\$	438	\$ 183,324	\$ 105,093	\$ 927,959	\$ 27,519	\$ 2,002,377	\$ 1,056,297	\$ 83,371

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

## Non-Major Governmental Funds (Continued)

For Year Ended June 30, 2021

		Debt Serv	rice Funds			Capital Pro	oject Funds	
	Capital Improvement Revenue Refunding Bonds Series 2012	General Obligation Bonds Series 2002	2019 Civic Center Project Lease Revenue Refunding Bonds	2015 Lease Financing	Roadway Improvements	Community Facilities Improvements	Parks and Trails Improvements	Capital Improvement Financing Program 2006-1
REVENUES								
Taxes	\$ -	\$ 553,777	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses		-	-	-	-	-	-	-
Uses of Money and Property	76,446	522	16	-	27,177	35,884	2,157	183
Intergovernmental	592,810	-	781,336	-	-	-	-	-
Charges for Other Services	-	-	-	-	-	-	-	-
Fees and Other Revenues		-	704 252	-		- 25.004	2457	- 102
Total Revenues	669,256	554,299	781,352		27,177	35,884	2,157	183
EXPENDITURES								
Current:								
General Government	-	-	-	-	939,167	225,711	-	-
Public Safety	-	-	-	-	-	-	-	-
Community Development	77,309	5,269	9,854	4,275	-	-	-	-
Parks and Recreation	-	-	-	-	-	-	-	-
Community Services	-	-	-	-	-	-	-	-
Capital Outlay	-	-	-	-	592,564	393,541	58,308	-
Principal	1,130,000	570,000	1,235,000	480,000	-	-	-	-
Interest and Fiscal Charges	785,550	-	1,429,300	311,675	-		-	
Total Expenditures	1,992,859	575,269	2,674,154	795,950	1,531,731	619,252	58,308	
REVENUES OVER (UNDER) EXPENDITURES	(1,323,603)	(20,970)	(1,892,802)	(795,950)	(1,504,554)	(583,368)	(56,151)	183
OTHER FINANCING SOURCES (USES)								
Transfers In	615,952	-	2,080,683	795,950	4,038,511	4,353,975	1,515,695	-
Transfers Out	(89,852)	-	(520,760)	-	(2,234,568)	(944,155)	(718,406)	-
Total Other Financing Sources (Uses)	526,100	-	1,559,923	795,950	1,803,943	3,409,820	797,289	
Net Change in Fund Balances	(797,503)	(20,970)	(332,879)	-	299,389	2,826,452	741,138	183
Fund Balance, Beginning of Year	13,692,966	92,013	10,654,577	-	11,249,364	6,194,674	(68,576)	1,668,284
Fund Balance, End of Year	\$ 12,895,463	\$ 71,043	\$ 10,321,698	\$ -	\$ 11,548,753	\$ 9,021,126	\$ 672,562	\$ 1,668,467

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

## Non-Major Governmental Funds (Continued)

For Year Ended June 30, 2021

## Capital Project Funds (Continued)

	lm; F	Capital provement inancing ram 2005-1	2015 Lease Financing Acquisition		Civic Center Capital Improvement Financing Program	City Capital mprovement Financing Program	Inf	Capital rastructure	Vineyards Projects	Vineyard Center P		otal Non- Major vernmental Funds
REVENUES												
Taxes	\$	-	\$	-	\$ -	\$ -	\$	-	\$ -	\$	-	\$ 7,412,642
Licenses		-		-	-	-		-	-		-	185,437
Uses of Money and Property		193		-	446	1,515		4,876	1,471		-	211,047
Intergovernmental		-		-	-	-		-	-		-	8,919,333
Charges for Other Services		-		-	-	-		-	-		-	544
Fees and Other Revenues				-	1,177,414	 480,836		_	 180,754		-	14,251,540
Total Revenues		193		-	1,177,860	482,351		4,876	 182,225		-	30,980,543
EXPENDITURES												
Current:												
General Government		-		-	185	949		129,899	7,528		-	3,891,064
Public Safety		-		-	-	-		-	-		-	165,515
Community Development		-		-	-	-		-	-		-	261,394
Parks and Recreation		-		-	-	-		-	-		-	6,820,403
Community Services		-		-	-	-		-	-		-	33,253
Capital Outlay		-		-	-	-		-	-		-	1,044,413
Principal		-		-	-	-		-	-		-	3,415,000
Interest and Fiscal Charges				-	-			_			-	2,526,525
Total Expenditures				-	185	 949		129,899	 7,528		-	18,157,567
REVENUES OVER (UNDER) EXPENDITURES		193		-	1,177,675	 481,402		(125,023)	 174,697		-	12,822,976
OTHER FINANCING SOURCES (USES)												
Transfers In		-	608,2	71	-	1,076		8,933	17,871		-	19,267,447
Transfers Out		-		-	(1,182,671)	(536,513)		(1,593,500)	(4,100,000)	(2	200,000)	(24,873,813)
<b>Total Other Financing Sources (Uses)</b>		-	608,2	71	(1,182,671)	(535,437)		(1,584,567)	(4,082,129)	(2	200,000)	(5,606,366)
Net Change in Fund Balances		193	608,2	71	(4,996)	(54,035)		(1,709,590)	(3,907,432)	(2	200,000)	7,216,610
Fund Balance, Beginning of Year		1,755,680		-	41,681	 642,355		3,800,551	 4,608,450	ź	231,058	85,463,469
Fund Balance, End of Year	\$	1,755,873	\$ 608,2	71	\$ 36,685	\$ 588,320	\$	2,090,961	\$ 701,018	\$	31,058	\$ 92,680,079

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

## Budgeted Non-Major Governmental Funds For Year Ended June 30, 2021

	_	
Special	Revenue	Funds

			Gas Tax					cess and Ed			ice Grants	
	Budget		Actual	Va	riance	В	udget	Actual	 /ariance	Budget	Actual	 ariance
REVENUES												
Taxes	\$	- 5	\$ -	\$	-	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses		-	-		-		-	-	-	-	-	-
Uses of Money and Property	7,	251	2,882		(4,369)		196	151	(45)	1,370	840	(530)
Intergovernmental	2,565,	396	2,624,107		58,211		-	-	-	256,000	223,136	(32,864)
Charges for Other Services		-	-		-		-	-	-	-	-	-
Fees and Other Revenues		-	-		-		-	23,253	 23,253	-	 -	-
Total Revenues	2,573,	147	2,626,989		53,842		196	23,404	23,208	257,370	223,976	(33,394)
EXPENDITURES												
Current:												
General Government	1,0	545	1,644		1		-	-	-	-	-	-
Public Safety		-			-		-	-	-	281,270	165,438	115,832
Community Development		-	-		-		19,950	2,880	17,070	-	-	-
Parks and Recreation		-	-		-		-	-	-	-	-	-
Community Services		-	-		-		-	-	-	-	-	-
Total Expenditures	1,0	545	1,644		1		19,950	2,880	17,070	281,270	165,438	115,832
REVENUES OVER (UNDER) EXPENDITURES	2,571,	502	2,625,345		53,843		(19,754)	20,524	 40,278	(23,900)	58,538	82,438
OTHER FINANCING SOURCES (USES)												
Transfers In		-	971,546		971,546		-	-	-	-	-	-
Transfers Out	(3,466,	975)	(3,114,770)		352,205		-	-	-	-	-	-
Total Other Financing Sources (Uses)	(3,466,9	975)	(2,143,224)	1	,323,751		-	 -	-	-	-	-
Net Change in Fund Balances	\$ (895,4	173)	482,121	\$ 1	,377,594	\$	(19,754)	 20,524	\$ 40,278	\$ (23,900)	58,538	\$ 82,438
Fund Balance, Beginning of Year			773,252					59,045			310,226	
Fund Balance, End of Year		5	\$ 1,255,373					\$ 79,569			\$ 368,764	

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

#### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

				орески п	, , , , , , , , , , , , , , , , , , , ,	comunaca,			
		Other Grants			mic Developmen			can Rescue Plan	
	Budget	Actual	Variance	Budget	Actual	Variance	Budget	Actual	Variance
REVENUES									
axes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	- \$	- \$
icenses	-	-	-	137,455	185,437	47,982		-	-
Jses of Money and Property	50	1,214	1,164	1,478	826	(652)		-	-
ntergovernmental	4,129,671	3,672,479	(457,192)	=	-	-		-	-
harges for Other Services	-	-	-	-	-	-		-	-
ees and Other Revenues						-		-	
Total Revenues	4,129,721	3,673,693	(456,028)	138,933	186,263	47,330		- '	
XPENDITURES									
Current:									
General Government	1,829,868	1,438,069	391,799	_	_	_		_	_
Public Safety	-	-	-	=	-	-		-	-
Community Development	-	-	-	281,291	161,807	119,484		-	-
Parks and Recreation	-	-	-	-	-	-		-	-
Community Services	-	-	-	-	-	-		-	-
Total Expenditures	1,829,868	1,438,069	391,799	281,291	161,807	119,484			
REVENUES OVER (UNDER) EXPENDITURES	2,299,853	2,235,624	(64,229)	(142,358)	24,456	166,814		-	-
OTHER FINANCING SOURCES (USES)									
ransfers In	-	-	-	-	-	-		-	-
ransfers Out	(2,644,814)	(1,380,278)	1,264,536	-	-	-		-	-
Total Other Financing Sources (Uses)	(2,644,814)	(1,380,278)	1,264,536	-	-	-		-	-
Net Change in Fund Balances	\$ (344,961)	855,346	\$ 1,200,307	\$ (142,358)	24,456	\$ 166,814	\$	_	- \$
Fund Balance, Beginning of Year		501,479			308,604	-			_
Fund Balance, End of Year		\$ 1,356,825			\$ 333,060			\$	=
,									Continue

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

#### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

				Special IX	evenue i unus (	Continueu)			
	Citywid	e Park Assessmen	t District	Comn	nunity Facilities D	Districts	Roadway	Development In	pact Fee
	Budget	Actual	Variance	Budget	Actual	Variance	Budget	Actual	Variance
REVENUES									
Taxes	\$ -	\$ -	\$ -	\$ 6,874,711	\$ 6,858,865	\$ (15,846)	\$ -	\$ -	\$ -
Licenses	-	-	-	-	-	-	-	-	-
Uses of Money and Property	1,882	1,132	(750)	2,606	4,782	2,176	37,233	22,083	(15,150
Intergovernmental	-	11,846	11,846	-	-	-	=	-	-
Charges for Other Services	-	544	544	=	-	-	=	-	-
Fees and Other Revenues	2,717,436	3,192,250	474,814				2,656,672	5,600,760	2,944,088
Total Revenues	2,719,318	3,205,772	486,454	6,877,317	6,863,647	(13,670)	2,693,905	5,622,843	2,928,938
EXPENDITURES									
Current:									
General Government	_	_	-	_	_	_	669,892	574,392	95,500
Public Safety	-	-	-	-	-	-	-	-	-
Community Development	-	-	-	-	-	-	-	_	_
Parks and Recreation	5,729,470	5,615,381	114,089	-	-	-	-	_	_
Community Services	-	-	-	58,001	33,253	24,748	-	-	-
<b>Total Expenditures</b>	5,729,470	5,615,381	114,089	58,001	33,253	24,748	669,892	574,392	95,500
REVENUES OVER (UNDER) EXPENDITURES	(3,010,152)	(2,409,609)	600,543	6,819,316	6,830,394	11,078	2,024,013	5,048,451	3,024,438
OTHER FINANCING SOURCES (USES)									
Transfers In	2,797,669	2,794,708	(2,961)	520,761	520,760	(1)	17,781	928,054	910,273
Transfers Out	-	-	-	(7,960,208)	(7,336,855)	623,353	(409,349)	(409,270)	79
<b>Total Other Financing Sources (Uses)</b>	2,797,669	2,794,708	(2,961)	(7,439,447)	(6,816,095)	623,352	(391,568)	518,784	910,352
Net Change in Fund Balances	\$ (212,483)	385,099	\$ 597,582	\$ (620,131)	14,299	\$ 634,430	\$ 1,632,445	5,567,235	\$ 3,934,790
Fund Balance, Beginning of Year		394,842			2,346,187	_		8,263,813	
Fund Balance, End of Year		\$ 779,941			\$ 2,360,486	_,		\$ 13,831,048	
						-			Continued

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

#### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

	Parks and Ti	rails	Developmen	t Impa	ct Fee	Co	mmunity Fa	cilitie	es Developm	ent	Impact Fee	Fire D	evelo	pment Impa	ct Fe	e
	Budget		Actual	Va	riance		Budget		Actual		Variance	Budget		Actual	\	/ariance
REVENUES																
Taxes	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-
Licenses	-		-		-		-		-		-	-		-		-
Uses of Money and Property	9,587		3,524		(6,063)		50		-		(50)	18,774		1,477		(17,297)
Intergovernmental	-		-		-		-		-		=	-		-		-
Charges for Other Services	-		-		-		-		-		-	-		-		-
Fees and Other Revenues	964,937		1,915,751		950,814		452,447		418,454		(33,993)	459,101		52,843		(406,258)
Total Revenues	 974,524		1,919,275		944,751		452,497		418,454		(34,043)	 477,875		54,320		(423,555)
EXPENDITURES																
Current:																
General Government	-		-		-		68,858		54,486		14,372	11,447		11,447		-
Public Safety	-		-		-		-		-		=.	-		-		-
Community Development	-		-		-		-		-		=.	-		-		-
Parks and Recreation	1,232,925		1,198,890		34,035		-		-		=.	-		-		-
Community Services	 -		-		-		-		-		-	-		-		-
Total Expenditures	1,232,925	_	1,198,890		34,035		68,858		54,486		14,372	11,447	_	11,447		-
REVENUES OVER (UNDER) EXPENDITURES	(258,401)		720,385		978,786		383,639		363,968		(19,671)	466,428		42,873		(423,555)
OTHER FINANCING SOURCES (USES)																
Transfers In	-		88		88		-		520		520	-		13,617		13,617
Transfers Out	-		-		-		(153,694)		(153,694)		-	(6,132,580)		(6,725)		6,125,855
<b>Total Other Financing Sources (Uses)</b>	-		88		88		(153,694)		(153,174)		520	(6,132,580)		6,892		6,139,472
Net Change in Fund Balances	\$ (258,401)		720,473	\$	978,874	\$	229,945		210,794	\$	(19,151)	\$ (5,666,152)		49,765	\$	5,715,917
Fund Balance, Beginning of Year			1,529,897						(434,208)					6,709,860		
Fund Balance, End of Year		\$	2,250,370					\$	(223,414)				\$	6,759,625		
															С	ontinued

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

#### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

								pecia		e : aa. (	Come	naca,					
		evelopme	nt Im	pact Fee Adı	ministra	tion		Agricul	ture L	and Admin	istrati	on	Agricu	ılture	Land Acqui	sitior	1
	В	udget		Actual	Vari	iance	- 1	Budget		Actual	V	ariance	Budget		Actual	V	ariance
REVENUES																	
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-
Licenses		-		-		-		-		-		-	-		-		-
Uses of Money and Property		1,403		854		(549)		3,205		1,544		(1,661)	8,617		5,225		(3,392)
Intergovernmental		-		-		-		-		-		-	-		-		-
Charges for Other Services		-		-		-		-		-		-	-		-		-
Fees and Other Revenues		375,846		394,130		18,284		-		72,182		72,182	-		437,029		437,029
Total Revenues		377,249		394,984		17,735		3,205		73,726		70,521	8,617	_	442,254		433,637
EXPENDITURES																	
Current:																	
General Government		426,458		426,458		-		49,940		38,911		11,029	34,876		15,183		19,693
Public Safety		-		-		-		-		-		-	-		-		-
Community Development		-		-		-		-		-		-	-		-		-
Parks and Recreation		-		-		-		-		-		-	-		-		-
Community Services				-		-		-		-		-	-				-
Total Expenditures		426,458		426,458		-		49,940		38,911		11,029	34,876		15,183		19,693
REVENUES OVER (UNDER) EXPENDITURES		(49,209)		(31,474)		17,735		(46,735)		34,815		81,550	(26,259)		427,071		453,330
OTHER FINANCING SOURCES (USES)																	
Transfers In		-		-		-		-		-		-	-		-		-
Transfers Out		-		-		-		-		-		-	-		-		-
<b>Total Other Financing Sources (Uses)</b>		-		-				-		-		-	-		-		-
Net Change in Fund Balances	\$	(49,209)		(31,474)	\$	17,735	\$	(46,735)		34,815	\$	81,550	\$ (26,259)		427,071	\$	453,330
Fund Balance, Beginning of Year				436,083						668,790					2,125,261		
Fund Balance, End of Year			\$	404,609					\$	703,605				\$	2,552,332		
			÷	. ,					÷	,	•			<u> </u>	, ,	c	ontinued

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

#### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

									,					
		ıblic A	rt Administra				Art Acquisiti					g In-Lieu		
	Budget		Actual	Variance	В	udget	 Actual	\	/ariance	 Budget	Ac	ctual	Va	riance
REVENUES														
Taxes	\$	- \$	-	\$ -	\$	-	\$ -	\$	-	\$ -	\$	-	\$	-
Licenses		=	-	-		-	-		-	-		-		-
Uses of Money and Property	3,03	7	1,809	(1,228)		9,686	5,633		(4,053)	50		1		(49)
Intergovernmental		=	-	-		-	-		-	-		-		-
Charges for Other Services		-	-	-		-	-		-	-		-		-
Fees and Other Revenues		-	52,801	52,801		-	 175,429		175,429	-		-		-
Total Revenues	3,03	7	54,610	51,573		9,686	 181,062		171,376	 50		1		(49)
EXPENDITURES														
Current:														
General Government	76	7	766	1		19.418	17.257		2.161			-		
Public Safety		-	-	_			-			-		-		-
Community Development		-	-	_		-	-		-	-		-		-
Parks and Recreation		-	-	_		-	-		-	-		-		-
Community Services		-	-	-		-	-		-	-		-		-
Total Expenditures	76	7	766	1		19,418	17,257		2,161	-		-		-
REVENUES OVER (UNDER) EXPENDITURES	2,27	0	53,844	51,574		(9,732)	 163,805		173,537	 50		1		(49)
OTHER FINANCING SOURCES (USES)														
Transfers In	12	В	158	30		509	637		128	-		-		-
Transfers Out		-	-	-		(659)	(261)		398	-		-		-
Total Other Financing Sources (Uses)	12	В	158	30		(150)	376		526	-		-		-
Net Change in Fund Balances	\$ 2,39	В	54,002	\$ 51,604	\$	(9,882)	164,181	\$	174,063	\$ 50		1	\$	(49)
Fund Balance, Beginning of Year			791,270				 2,460,757					437		
Fund Balance, End of Year		\$	845,272				\$ 2,624,938				\$	438		
		_											Con	tinued

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

## Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

							-	эресіаі к	veni	ue runas (	Cont	iriueu)					
			Asset	Forfeiture				Aband	oned	Vehicle Aba	teme	ent		PE	G Media		
	Е	Budget		Actual	Va	riance		Budget		Actual		Variance	Budget		Actual	Va	ariance
REVENUES																	
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-
Licenses		-		-		-		-		-		-	-		-		-
Uses of Money and Property		1,000		327		(673)		135		193		58	4,258		2,065		(2,193)
Intergovernmental		-		-		-		-		-		-	-		-		-
Charges for Other Services		-		-		-		-		-		-	-		-		-
Fees and Other Revenues		-		41,670		41,670		40,000		35,984		(4,016)	 -		-		-
Total Revenues		1,000		41,997		40,997		40,135		36,177		(3,958)	4,258		2,065		(2,193)
EXPENDITURES																	
Current:																	
General Government		203		129		74		-		-		-	5,878		802		5,076
Public Safety		-		-		-		77		77		-	-		-		-
Community Development		-		-		-		-		-		-	-		-		-
Parks and Recreation		-		-		-		-		-		-	-		-		-
Community Services		-		-		-		-		-		-	 -		-		-
Total Expenditures		203		129		74		77		77		-	5,878		802		5,076
REVENUES OVER (UNDER) EXPENDITURES		797		41,868		41,071		40,058		36,100		(3,958)	(1,620)		1,263		2,883
OTHER FINANCING SOURCES (USES)																	
Transfers In		-		-		-		-		-		-	-		-		-
Transfers Out		-		-		-		(30,000)		-		30,000	-		-		-
Total Other Financing Sources (Uses)		-		-		-		(30,000)		-		30,000	-		-		-
Net Change in Fund Balances	\$	797		41,868	\$	41,071	\$	10,058	i	36,100	\$	26,042	\$ (1,620)		1,263	\$	2,883
Fund Balance, Beginning of Year				141,456						68,993					926,696		
Fund Balance, End of Year			\$	183,324					\$	105,093				\$	927,959		
•									_		•					Co	ntinued

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

#### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

				Advertising				B. d. d		Measure J		V			Lov	Income Hou		
REVENUES	_	Budget	_	Actual	Va	riance	_	Budget	_	Actual	_	Variance	_	Budget	-	Actual		ariance
Taxes	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	
Licenses	¥		,		¥		Ψ		,		,		,		4	_	,	
Uses of Money and Property		244		69		(175)		260		3,305		3,045		74		36		(38)
Intergovernmental		2-1-1		- 05		(175)		934,100		1,013,619		79,519		/-		-		(30)
Charges for Other Services		_		_		_		-		- 1,013,013				_		_		_
Fees and Other Revenues		1.000		_		(1,000)		_		_		_		_		_		_
Total Revenues		1,244	_	69		(1,175)		934,360		1,016,924		82,564		74		36		(38)
EXPENDITURES																		
Current:																		
General Government		-		-		-		8,950		8,067		883		50		14		36
Public Safety		-		-		-						-		-		-		-
Community Development		-		-		-		-		-		-		-		-		-
Parks and Recreation		9,835		6,059		3,776		-		-		-		-		-		-
Community Services		-		-		-		-		-		-		-		-		-
Total Expenditures		9,835		6,059		3,776		8,950		8,067		883		50		14		36
REVENUES OVER (UNDER) EXPENDITURES		(8,591)		(5,990)		2,601		925,410		1,008,857		83,447		24		22		(2)
OTHER FINANCING SOURCES (USES)																		
Transfers In		-		-		-		-		442		442		-		-		-
Transfers Out		-		-		-		(900,000)		(350,000)		550,000		-		-		-
Total Other Financing Sources (Uses)		-		-		-		(900,000)		(349,558)		550,442		-		=		-
Net Change in Fund Balances	\$	(8,591)		(5,990)	\$	2,601	\$	25,410		659,299	\$	633,889	\$	24		22	\$	(2)
Fund Balance, Beginning of Year				33,509						1,343,078				-		1,056,275		-
Fund Balance, End of Year			\$	27,519					\$	2,002,377					\$	1,056,297		
									1						_		Co	ntinued

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

		Pe	ermanent Fur	nd						Сар	oital	Project Fun	ıds							
	Ripa	arian Mi	itigation Site M	laintenance	2015	Lease	Financing Ac	quisit	ion	Capital Imp	Civ rove	vic Center ment Financir	ng Pr	ogram	Ci	ty Capital Im	prov	ement Finan	cing I	Program
	Budg	et	Actual	Variance	Budget		Actual	\	/ariance	Budget		Actual	V	ariance		Budget		Actual	V	ariance
REVENUES																				
Taxes	\$	-	\$ -	\$ -	\$	- \$	-	\$	-	\$ -	\$	=	\$	-	\$	-	\$	-	\$	=.
Licenses		-	-	-		-	-		-	-		=		-		-		-		=.
Uses of Money and Property		600	189	(411)		-	=		-	601		446		(155)		1,082		1,515		433
Intergovernmental		-	-	=		-	=		-	-		=		-		-		-		=
Charges for Other Services		-	-	-		-	-		-	-		-		-		-		-		-
Fees and Other Revenues		-	-			-	-		-	1,176,966		1,177,414		448		478,489		480,836		2,347
Total Revenues		600	189	(411)		-				1,177,567		1,177,860		293		479,571		482,351		2,780
EXPENDITURES																				
Current:																				
General Government		-	-	-		-	-		-	185		185		-		950		949		1
Public Safety		-	-	-		-	-		-	-		-		-		-		-		-
Community Development		-	-	-		-	-		-	-		-		-		-		-		-
Parks and Recreation		90	73	17		-	-		-	-		-		-		-		-		-
Community Services		-	-				-			-		-		-		-		-		
Total Expenditures		90	73	17			-		-	185		185				950		949		1
REVENUES OVER (UNDER) EXPENDITURES		510	116	(394)		-				1,177,382		1,177,675		293		478,621		481,402		2,781
OTHER FINANCING SOURCES (USES)																				
Transfers In		-	-	-		-	608,271		608,271	-		-		-		326,866		1,076		(325,790)
Transfers Out	(	(1,535)	(1,535)	-		-	-		-	(1,183,728)		(1,182,671)		1,057		(537,888)		(536,513)		1,375
<b>Total Other Financing Sources (Uses)</b>	(	(1,535)	(1,535)	-		-	608,271		608,271	(1,183,728)		(1,182,671)		1,057		(211,022)		(535,437)		(324,415)
Net Change in Fund Balances	\$ (	(1,025)	(1,419)	\$ (394)	\$	-	608,271	\$	608,271	\$ (6,346)		(4,996)	\$	1,350	\$	267,599		(54,035)	\$	(321,634)
Fund Balance, Beginning of Year			84,790				-				,	41,681						642,355		
Fund Balance, End of Year		-	\$ 83,371	_		\$	608,271				\$	36,685				•	\$	588,320		
		-		-		_	,				_	,,				•		/	Co	ontinued

## Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

#### Budgeted Non-Major Governmental Funds (Continued) For Year Ended June 30, 2021

#### Capital Project Funds (Continued)

		Ca	pita	l Infrastructu	re		,	/ine	yards Project	s		Vineyar	ds E	vent Center I	roject	ts
		Budget		Actual	V	/ariance	Budget		Actual		Variance	Budget		Actual	Va	riance
REVENUES																
Taxes	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$ -	\$	-	\$	-
Licenses		-		-		-	-		-		-	-		-		-
Uses of Money and Property		13,213		4,876		(8,337)	30,171		1,471		(28,700)	-		-		-
Intergovernmental		-		-		-	-		-		=.	-		-		-
Charges for Other Services		-		-		-	=		-		=	-		-		-
Fees and Other Revenues		-		-		-	146,825		180,754		33,929	 -		-		-
Total Revenues		13,213		4,876		(8,337)	176,996		182,225		5,229	-		-		-
EXPENDITURES																
Current:																
General Government		132,851		129,899		2,952	7,529		7,528		1	515		-		515
Public Safety		-		-		-	=		-		=	-		-		-
Community Development		-		-		-	-		-		=.	-		-		-
Parks and Recreation		-		-		-	-		-		=.	-		-		-
Community Services		-		-		-	-		-		-	 -		-		
Total Expenditures		132,851		129,899		2,952	7,529		7,528		1	 515		-		515
REVENUES OVER (UNDER) EXPENDITURES		(119,638)		(125,023)		(5,385)	169,467		174,697		5,230	(515)		-		515
OTHER FINANCING SOURCES (USES)																
Transfers In		25,950		8,933		(17,017)	-		17,871		17,871	-		-		-
Transfers Out		(1,593,500)		(1,593,500)		-	(4,100,000)		(4,100,000)		-	(200,000)		(200,000)		-
<b>Total Other Financing Sources (Uses)</b>	_	(1,567,550)		(1,584,567)		(17,017)	(4,100,000)		(4,082,129)		17,871	(200,000)		(200,000)		-
Net Change in Fund Balances	\$	(1,687,188)		(1,709,590)	\$	(22,402)	\$ (3,930,533)		(3,907,432)	\$	23,101	\$ (200,515)		(200,000)	\$	515
Fund Balance, Beginning of Year				3,800,551					4,608,450					231,058		
Fund Balance, End of Year			\$	2,090,961				\$	701,018				\$	31,058		

## **Combining Statement of Net Position**

## **All Internal Service Funds**

June 30, 2021

	formation Services	E	/ehicle and Equipment eplacement	nformation Systems eplacement	Facilities placement		Tuition
ASSETS	 		•	•		-	
Current Assets:							
Cash and Investments	\$ 1,646,962	\$	10,204,261	\$ 3,725,367	\$ 8,124,157	\$	94,622
Receivables, Net of Allowance for Doubtful Accounts	19,855		196,540	617	1,374		16
Inventories	-		-	-	-		-
Prepaids	19,646				-		_
Total Current Assets	1,686,463		10,400,801	3,725,984	8,125,531		94,638
Capital Assets:							
Depreciable	_		19,348,674	_	-		_
Less: Accumulated Depreciation and Amortization	_		(12,603,762)	_	-		_
Total Capital Assets, Net of Accumulated							
Depreciation and Amortization	-		6,744,912	-	-		-
Total Non-Current Assets	 -		6,744,912	 _	-		-
Total Assets	1,686,463		17,145,713	3,725,984	8,125,531		94,638
DEFERRED OUTFLOWS OF RESOURCES							
Related to OPEB	145,422						
Related to OPEB  Related to Pensions	457,893		-	-	-		-
Total Deferred Outflows of Resources	 603,315		<u>-</u> _	 	 		
	 003,313			 	 		
LIABILITIES							
Current Liabilities:							
Accounts Payable and Accrued Liabilities	108,087		236,973	6,397	-		9,624
Compensated Absences Payable	 74,150			 	 		
Total Current Liabilities	 182,237		236,973	 6,397	 -		9,624
Non-Current Liabilities Due in More Than One Year:							
Net OPEB Liability	1,368,824		-	-	-		-
Net Pension Liability	1,572,400		-	-	-		-
Compensated Absences Payable	 49,433		-	 	 -		
Total Non-Current Liabilities	 2,990,657		-	 	 -		
Total Liabilities	 3,172,894		236,973	6,397	-		9,624
DEFERRED INFLOWS OF RESOURCES							
Related to OPEB	141,252		-	-	-		-
Related to Pensions	88,418		-	-	-		-
Total Deferred Inflows of Resources	229,670		-	-	-		-
NET POSITION							
Net Investment in Capital Assets and Capacity Rights	_		6,744,912	_	_		_
Unrestricted	(1,112,786)		10,163,828	3,719,587	8,125,531		85,014
Total Net Position	\$ (1,112,786)	\$	16,908,740	\$ 3,719,587	\$ 8,125,531	\$	85,014
	 (.,2,30)		. 0,500,. 10	 5,5,501	 0,.20,001		33,011

## **Combining Statement of Net Position**

## All Internal Service Funds (Continued) June 30, 2021

	Fleet Maintenance Services	Facilities Maintenance Services	Parks and LLAD Replacement	Insurance	Pension/Other Post-Employment Benefits Obligation	Totals
ASSETS						
Current Assets:						
Cash and Investments	\$ 332,078	\$ 1,519,881	\$ 24,278,755	\$ 674,887	\$ 18,676,182	\$ 69,277,152
Receivables, Net of Allowance for Doubtful Accounts	26	252	3,990	-	2,975	225,645
Inventories	108,624	-	-	-	-	108,624
Prepaids	1,161	1,091			531,766	553,664
Total Current Assets	441,889	1,521,224	24,282,745	674,887	19,210,923	70,165,085
Capital Assets:						
Depreciable	-	-	-	-	-	19,348,674
Less: Accumulated Depreciation and Amortization				-		(12,603,762)
Total Capital Assets, Net of Accumulated						
Depreciation and Amortization						6,744,912
Total Non-Current Assets						6,744,912
Total Assets	441,889	1,521,224	24,282,745	674,887	19,210,923	76,909,997
DEFERRED OUTFLOWS OF RESOURCES						
Related to OPEB	70,301	63,472	-	-	-	279,195
Related to Pensions	186,606	157,329				801,828
Total Deferred Outflows of Resources	256,907	220,801				1,081,023
LIABILITIES						
Current Liabilities:						
Accounts Payable and Accrued Liabilities	39,482	55,818	133,341	43,526	-	633,248
Compensated Absences Payable	27,677	22,458			-	124,285
Total Current Liabilities	67,159	78,276	133,341	43,526		757,533
Non-Current Liabilities Due in More Than One Year:						
Net OPEB Liability	601,160	926,593	-	-	-	2,896,577
Net Pension Liability	638,879	545,527	-	-	-	2,756,806
Compensated Absences Payable	18,452	14,972		-	<u> </u>	82,857
Total Non-Current Liabilities	1,258,491	1,487,092				5,736,240
Total Liabilities	1,325,650	1,565,368	133,341	43,526		6,493,773
DEFERRED INFLOWS OF RESOURCES						
Related to OPEB	68,281	100,910	-	-	-	310,443
Related to Pensions	35,925	30,676				155,019
Total Deferred Inflows of Resources	104,206	131,586				465,462
NET POSITION						
Net Investment in Capital Assets and Capacity Rights	-	-	-	-	-	6,744,912
Unrestricted	(731,060)	45,071	24,149,404	631,361	19,210,923	64,286,873
Total Net Position	\$ (731,060)	\$ 45,071	\$ 24,149,404	\$ 631,361	\$ 19,210,923	\$ 71,031,785

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position All Internal Service Funds

For Year Ended June 30, 2021

	Information Services	ı	E	ehicle and quipment eplacement		Information Systems Replacement	Facilities eplacement	Tuition
Operating Revenues:								
Charges for Services	\$ 3,194,8		\$	2,152,184	\$	.,,	\$ 1,105,523	\$ 26,000
Other Income	78,7	74		52,208		550		
Total Operating Revenues	3,273,6	69		2,204,392	_	1,047,588	 1,105,523	 26,000
Operating Expenses:								
Personnel Services	2,125,6	43		-		-	-	-
Repairs and Maintenance	77,4	18		-		-	39,324	-
Materials, Supplies and Services	1,048,4	12		196,271		267,840	207,472	18,780
Depreciation and Amortization		-		1,766,389		-	 -	-
Total Operating Expenses	3,251,4	73		1,962,660		267,840	246,796	18,780
Operating Income (Loss)	22,1	96		241,732		779,748	858,727	7,220
Non-Operating Revenues (Expenses):								
Interest Income	3,3	26		21,895		7,439	17,200	192
Gain or (Loss) on Disposal of Capital Assets		-		135,248		-	-	-
Total Non-Operating Revenues (Expenses)	3,3	26		157,143		7,439	17,200	192
Income (Loss) Before Contributions and Transfers	25,5	22		398,875		787,187	875,927	7,412
Capital Assets Contributed from (to) Governmental Activities	,	_		-		(16,779)	-	-
Transfers In	1,3	33		-		168	-	-
Transfers Out		_		-		-	-	 -
Change in Net Position	26,9	05		398,875		770,576	875,927	7,412
Net Position, Beginning of Year	(1,139,6	91)		16,509,865		2,949,011	7,249,604	77,602
Net Position, End of Year	\$ (1,112,7	36)	\$	16,908,740	\$	3,719,587	\$ 8,125,531	\$ 85,014

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position All Internal Service Funds (Continued)

For Year Ended June 30, 2021

	 Fleet intenance Services	Ma	Facilities aintenance Services	 rks and LLAD Replacement	Insurance	Post	nsion/Other -Employment fits Obligation	Totals
Operating Revenues:								
Charges for Services	\$ 1,951,029	\$	1,968,394	\$ 2,833,444	\$ 2,298,236	\$	3,408,195	\$ 19,984,938
Other Income	1,672		338	 	-			133,542
Total Operating Revenues	 1,952,701		1,968,732	 2,833,444	 2,298,236		3,408,195	20,118,480
Operating Expenses:								
Personnel Services	863,845		483,293	-	-		3,319,000	6,791,781
Repairs and Maintenance	40,579		37,737	289,543	-		-	484,601
Materials, Supplies and Services	881,375		774,621	325,419	1,941,263		100,722	5,762,175
Depreciation and Amortization	-		-	=	=		-	1,766,389
Total Operating Expenses	1,785,799		1,295,651	614,962	1,941,263		3,419,722	14,804,946
Operating Income (Loss)	166,902		673,081	2,218,482	356,973		(11,527)	5,313,534
Non-Operating Revenues (Expenses):								
Interest Income	363		2,804	50,414	-		45,060	148,693
Gain or (Loss) on Disposal of Capital Assets	-		-	-	-		-	135,248
Total Non-Operating Revenues (Expenses)	363		2,804	50,414	-		45,060	283,941
Income (Loss) Before Contributions and Transfers	167,265		675,885	2,268,896	356,973		33,533	5,597,475
Capital Assets Contributed from (to) Governmental Activiti	-		-	(21,520)	-		-	(38,299)
Transfers In	241		4,020	1,559,209	_		1,972,425	3,537,446
Transfers Out			-	(1,685,338)	_		(784,825)	(2,470,163)
Change in Net Position	167,506		679,905	2,121,247	356,973		1,221,133	6,626,459
Net Position, Beginning of Year	 (898,566)		(634,834)	22,028,157	274,388		17,989,790	 64,405,326
Net Position, End of Year	\$ (731,060)	\$	45,071	\$ 24,149,404	\$ 631,361	\$	19,210,923	\$ 71,031,785

## **Combining Statement of Cash Flows**

## All Internal Service Funds For Year Ended June 30, 2021

		formation Services	E	ehicle and quipment placement		Information Systems Replacement	R	Facilities eplacement		Tuition
Cash Flows from Operating Activities				·				•		
Cash Received from Customers/Other Funds	\$	3,179,710	\$	2,029,898	\$	1,047,038	\$	1,106,911	\$	26,000
Cash Payments to Suppliers of Goods and Services		(769,851)		(197,688)		(280,788)		(246,796)		(14,992)
Cash Payments to Employees for Services		(2,052,850)		-		-		-		-
Cash Payments for Interfund Services		(261,879)		-		-		-		-
Other Receipts		78,774		52,208		550		-		
Net Cash Provided By (Used for) Operating Activities		173,904		1,884,418		766,800		860,115		11,008
Cash Flows from Non-Capital Financing Activities										
Transfers Received		1,383		-		168		-		-
Transfers Paid		-		-		-		-		-
Due from Other Funds		-		-		-		-		
Net Cash Provided By (Used for) Non-Capital										
Financing Activities		1,383		-		168		-		
Cash Flows from Capital and Related Financing Activities										
Capital Assets Contributed to Governmental Funds		-		-		(16,779)		-		-
Proceeds from Sale of Capital Assets		-		186,096		-		-		-
Acquisition and Construction of Capital Assets		-		(1,201,222)		-		-		
Net Cash Provided By (Used for) Capital and		_		_				_		_
Related Financing Activities		-		(1,015,126)		(16,779)		-		
Cash Flows from Investing Activities										
Interest on Investments		3,984		26,480		8,657		20,533		230
Net Cash Provided By Investing Activities		3,984		26,480		8,657		20,533		230
Net Increase (Decrease) in Cash and Cash Equivalents		179,271		895,772		758,846		880,648		11,238
Cash and Cash Equivalents - Beginning of Year		1,467,691		9,308,489		2,966,521		7,243,509		83,384
Cash and Cash Equivalents - End of Year	\$	1,646,962	\$	10,204,261	\$	3,725,367	\$	8,124,157	\$	94,622
Reconciliation of Operating Income to Net Cash										
Provided By (Used for) Operating Activities:										
Operating Income (Loss)	\$	22.196	\$	241.732	\$	779.748	\$	858.727	\$	7,220
Adjustments to Reconcile Operating Income to Net Cash	Ψ	22,130	Ψ	2-1,132	Ψ	113,140	Ψ	030,121	Ψ	1,220
Provided By (Used for) Operating Activities:										
Depreciation and Amortization		_		1,766,389		_		_		_
·				1,700,303						
Change in Assets, Liabilities and Deferred										
Outflows/Inflows of Resources:										
Receivables		1,997		(122,286)		-		1,388		-
Prepaid Items		(16,253)		(1.417)		(12.040)		-		2.700
Accounts Payable and Other Payables		94,100		(1,417)		(12,948)		-		3,788
Net OPEB Liability and Deferred										
Outflows/Inflows of Resources related to OPEB		(15,481)		-		-		-		-
Net Pension Liability and Deferred										
Outflows/Inflows of Resources related to Pensions		86,319		-		-		-		-
Compensated Absences Payable		1,026		-		-		-		-
Net Cash Provided By (Used for) Operating Activities	\$	173,904	\$	1,884,418	\$	766,800	\$	860,115	\$	11,008

## **Combining Statement of Cash Flows**

## All Internal Service Funds (Continued)

For Year Ended June 30, 2021

	Fleet Facilities Maintenance Maintenance Parks and LLAI Services Services Replacement			Insurance	Pension/Other Post-Employment Benefits Obligation			Totals		
Cash Flows from Operating Activities			 		-	 				
Cash Received from Customers/Other Funds	\$	1,943,871	\$ 1,968,394	\$	2,833,444	\$ 2,298,236	\$	3,413,371	\$	19,846,873
Cash Payments to Suppliers of Goods and Services		(802,771)	(697,508)		(525,901)	(1,903,892)		(100,720)		(5,540,907)
Cash Payments to Employees for Services		(849,301)	(722,291)		-	-		(3,326,689)		(6,951,131)
Cash Payments for Interfund Services		(142,935)	(154,085)		-	-		-		(558,899)
Other Receipts		1,672	338		-	-		-		133,542
Net Cash Provided By (Used for) Operating Activities		150,536	 394,848		2,307,543	394,344		(14,038)		6,929,478
Cash Flows from Non-Capital Financing Activities										
Transfers Received		241	4,020		1,559,209	-		1,972,425		3,537,446
Transfers Paid		-	-		(1,685,338)	-		(784,825)		(2,470,163)
Due from Other Funds		-	-		-	-		784,825		784,825
Net Cash Provided By (Used for) Non-Capital										
Financing Activities		241	4,020		(126,129)	 -		1,972,425		1,852,108
Cash Flows from Capital and Related Financing Activities		_			_					
Capital Assets Contributed to Governmental Funds		-	-		(21,520)	-		-		(38,299)
Proceeds from Sale of Capital Assets		-	-		-	-		-		186,096
Acquisition and Construction of Capital Assets		-	-		-	-		-		(1,201,222)
Net Cash Provided By (Used for) Capital and										-
Related Financing Activities		-	-		(21,520)	 -		-		(1,053,425)
Cash Flows from Investing Activities										
Interest on Investments		423	3,270		60,343	131		53,230		177,281
Net Cash Provided By Investing Activities		423	3,270		60,343	131		53,230		177,281
Net Increase (Decrease) in Cash and Cash Equivalents		151,200	402,138		2,220,237	 394,475		2,011,617		7,905,442
Cash and Cash Equivalents - Beginning of Year		180,878	1,117,743		22,058,518	280,412		16,664,565		61,371,710
Cash and Cash Equivalents - End of Year	\$	332,078	\$ 1,519,881	\$	24,278,755	\$ 674,887	\$	18,676,182	\$	69,277,152
Reconciliation of Operating Income to Net Cash										
Provided By (Used for) Operating Activities:										
Operating Income (Loss)	\$	166,902	\$ 673,081	\$	2,218,482	\$ 356,973	\$	(11,527)	\$	5,313,534
Adjustments to Reconcile Operating Income to Net Cash	•	,	,	·	, ., .	,-		( )- ,	•	-,,
Provided By (Used for) Operating Activities:										
Depreciation and Amortization		_	_		_	_		_		1,766,389
Change in Assets, Liabilities and Deferred										.,,
Outflows/Inflows of Resources:										
Receivables		546								(118,355)
Prepaid Items		(7,440)	231		-	-		(2,513)		(25,975)
Accounts Payable and Other Payables		(23,752)	(39,235)		89,061	37,371		(2,313)		146,970
		(23,132)	(33,233)		09,001	31,311		2		140,370
Net OPEB Liability and Deferred		c-:								(0.0 70-:
Outflows/Inflows of Resources related to OPEB		(7,485)	(6,757)		-	-		-		(29,723)
Net Pension Liability and Deferred										
Outflows/Inflows of Resources related to Pensions		17,400	(206,092)		-	-		-		(102,373)
Compensated Absences Payable		4,365	 (26,380)			 <u>-</u>		<u> </u>		(20,989)
Net Cash Provided By (Used for) Operating Activities	\$	150,536	\$ 394,848	\$	2,307,543	\$ 394,344	\$	(14,038)	\$	6,929,478

## **Combining Statement of Fiduciary Net Position**

## Custodial Funds June 30, 2021

		ssessments	Asset Sei	izure	Pas	ss-Through Funds	Total Custodial Funds		
ASSETS									
Current Assets:									
Cash and Investments	\$	10,621,620	\$	-	\$	1,480,117	\$	12,101,737	
Restricted Cash and Investments		3,552,700		-		-		3,552,700	
Interest Receivable		1,706		-		-		1,706	
Total Current Assets		14,176,026		_		1,480,117		15,656,143	
Total Assets		14,176,026			1,480,117			15,656,143	
LIABILITIES									
Current Liabilities:									
Accounts Payable and Accrued Liabilities		3,811		-		-		3,811	
Due to Local Governments		-		-		393,507		393,507	
Total Current Liabilities		3,811		-		393,507		397,318	
<b>Total Liabilities</b>		3,811		-		393,507		397,318	
NET POSITION (DEFICIT) Restricted for:									
Individuals and Organizations		14,172,215		-		_		14,172,215	
Other Governments		-		-		1,086,610		1,086,610	
<b>Total Net Position (Deficit)</b>	\$	14,172,215	\$		\$	1,086,610	\$	15,258,825	

## **Combining Statement of Changes in Fiduciary Net Position**

## **Custodial Funds**

For Year Ended June 30, 2021

		ssessments	Asset Seizure	Pa	ass-Through Funds	Total Custodial Funds		
ADDITIONS								
Contributions:								
Assessments	\$	12,767,036	\$ -	\$	-	\$	12,767,036	
Private Contributions		-	-		9,011,121		9,011,121	
Other		-	_		-		-	
Total Contributions		12,767,036			9,011,121		21,778,157	
Investment earnings:								
Interest		11,991	653		-		12,644	
Less Investment Expense		4,953	-		-		4,953	
Net Investment Earnings		7,038	653		-		7,691	
<b>Total Additions</b>		12,774,074	653		9,011,121		21,785,848	
DEDUCTIONS								
Administrative Expenses		269,460	41,620		-		311,080	
Interest and Fiscal Agent Expenses		12,490,404	-		-		12,490,404	
Recipient Payments		-			8,297,655		8,297,655	
<b>Total Deductions</b>		12,759,864	41,620		8,297,655		21,099,139	
Net Increase (Decrease) in Fiduciary Net Position		14,210	(40,967)		713,466		686,709	
NET INCREASE (DECREASE) IN FIDUCIARY NET								
POSITION, AS RESTATED								
Net Position (Deficit) - Beginning of Year		14,158,005	40,967		373,144		14,572,116	
Net Position (Deficit) - End of Year	\$	14,172,215	\$ -	\$	1,086,610	\$	15,258,825	

#### STATISTICAL SECTION CONTENTS

Financial Trends S-1 to S-4

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity S-5 to S-13

These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property taxes, sales taxes and water user fee revenue.

Debt Capacity S-14 to S-18

These schedules contain information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

S-19 to S-20

**Page** 

These schedules contain demographic and economic information to help the reader understand the environment within which the City's financial activities take place.

Operating Information S-21 to S-24

These schedules contain operational and resource information to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the City's relevant Comprehensive Annual Financial Reports.

#### **OTHER AUDIT REPORT**

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other

S-25 to S-26

Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance

with Government Auditing Stadards

#### **NET POSITION BY COMPONENT**

#### LAST TEN FISCAL YEARS

(Accrual Basis of Accounting) (Unaudited)

	 2012	2013	2014	2015 <sup>(1)</sup>	2016	2017 <sup>(2)</sup>	2018	2019	2020	2021
Governmental Activities		 							·	
Net Investment in Capital Assets	\$ 396,203,826	\$ 451,053,113	\$ 448,914,876 \$	\$ 433,381,298	\$ 434,420,162	\$ 422,791,124 \$	429,289,132	\$ 428,440,973	\$ 438,758,759 \$	439,532,350
Restricted	55,501,023	50,993,394	55,657,033	71,876,509	79,824,615	95,801,016	95,686,834	89,830,884	90,068,569	97,743,329
Unrestricted	79,793,101	47,881,478	52,762,415	22,429,161	23,264,290	29,172,068	21,024,270	32,437,289	38,162,260	43,450,142
Total Governmental Activities Net Position	\$ 531,497,950	\$ 549,927,985	\$ 557,334,324 \$	\$ 527,686,968	\$ 537,509,067	\$ 547,764,208 \$	546,000,236	\$ 550,709,146	\$ 566,989,588 \$	580,725,821
Business-Type Activities Net Investment in Capital Assets										
and Capacity Rights	\$ 155,440,943	\$ 174,173,837	\$ 175,557,744 \$	\$ 179,269,329	\$ 183,270,963	\$ 195,261,914 \$	206,237,571	\$ 221,745,108	\$ 227,074,648 \$	233,287,769
Restricted	35,030,908	25,789,668	27,579,197	25,172,201	29,240,801	25,362,943	25,157,771	27,643,027	34,893,200	51,135,610
Unrestricted	 37,633,231	37,558,177	41,145,016	36,251,098	40,008,359	42,896,575	42,251,920	46,789,534	54,389,753	50,324,808
Total Business-Type Activities Net Position	\$ 228,105,082	\$ 237,521,682	\$ 244,281,957 \$	\$ 240,692,628	\$ 252,520,123	\$ 263,521,432 \$	273,647,262	\$ 296,177,669	\$ 316,357,601 \$	334,748,187
Primary Government  Net Investment in Capital Assets										
and Capacity Rights	\$ 551,644,769	\$ 625,226,950	\$ 624,472,620 \$	\$ 612,650,627	\$ 616,590,129	\$ 618,053,038 \$	635,526,703	\$ 650,186,081	\$ 665,833,407 \$	672,820,119
Restricted	90,531,931	76,783,062	83,236,230	97,048,710	103,791,758	121,163,959	120,844,605	117,473,911	124,961,769	148,878,939
Unrestricted	117,426,332	85,439,655	93,907,431	58,680,259	69,647,303	72,068,643	63,276,190	79,226,823	92,552,013	93,774,950
Total Primary Government Net Position	\$ 759,603,032	\$ 787,449,667	\$ 801,616,281 \$	\$ 768,379,596	\$ 790,029,190	\$ 811,285,640 \$	819,647,498	\$ 846,886,815	\$ 883,347,189 \$	915,474,008

<sup>(1)</sup> The City implemented the provisions of GASB Statement No. 68 for fiscal year ended June 30, 2015. Historical data has not been converted.

<sup>(2)</sup> The City implemented the provisions of GASB Statement No. 75 for fiscal year ended June 30, 2018. Historical data has not been converted.

# CHANGES IN NET POSITION - GOVERNMENTAL ACTIVITIES LAST TEN FISCAL YEARS

(Accrual Basis of Accounting) (Unaudited)

	2012	2013	2014	2015	2016	2017 <sup>(1)</sup>	2018 <sup>(1)</sup>	2019	2020	2021
Expenses					<u>.</u>	<u> </u>				
General Government	\$ 14,136,546	\$ 14,092,802 \$	12,814,102	\$ 13,394,675	\$ 13,973,215	\$ 13,709,033	\$ 13,388,117	\$ 17,523,683 \$	12,657,560 \$	14,773,773
Public Safety	17,504,773	16,984,814	16,841,404	18,273,959	19,566,435	18,718,910	19,955,450	20,061,724	25,906,048	24,396,882
Community Development	3,330,613	3,486,844	3,897,722	3,815,207	3,980,128	4,386,875	4,790,307	4,684,855	5,602,306	5,196,191
Engineering	2,426,348	2,425,560	2,536,751	2,664,921	2,617,590	2,982,747	3,174,218	2,997,431	3,242,751	3,297,183
Public Works	7,785,203	7,481,326	6,932,406	6,953,406	6,977,557	7,266,573	7,606,439	8,145,779	7,711,732	7,564,560
Parks and Recreation	9,966,107	11,278,035	11,997,081	11,667,358	11,539,064	12,645,111	12,937,460	14,901,976	13,753,725	16,177,997
Community Services	5,507,421	5,979,870	6,077,404	6,180,114	7,056,264	7,300,460	7,802,659	8,585,969	11,816,750	9,119,958
Interest on Long-Term Debt	5,121,265	4,763,277	4,706,190	4,658,130	4,929,385	4,896,060	4,780,172	6,066,532	2,668,343	2,540,294
Total Expenses	65,778,276	66,492,528	65,803,060	67,607,770	70,639,638	71,905,769	74,434,822	82,967,949	83,359,215	83,066,838
Program Revenues										
Charges for Services:										
General Government	7,579,622	9,248,908	7,838,278	8,365,696	8,570,160	9,134,325	9,204,518	9,327,444	9,018,596	9,500,309
Public Safety	512,727	485,363	511,100	432,433	457,271	418,829	418,188	476,632	527,323	369,513
Community Development	1,273,788	2,436,201	3,392,009	3,481,731	4,035,603	4,297,207	3,745,019	3,455,052	3,312,581	3,237,586
Engineering	1,457,470	1,780,644	2,298,698	2,226,848	2,281,340	2,100,302	2,077,627	2,655,887	1,675,369	2,378,156
Public Works	39,302	1,250	-	=	=	=	-	-	=	=
Parks and Recreation	1,061,842	1,173,781	1,256,289	1,338,312	1,357,279	1,463,855	1,489,080	1,600,376	1,203,975	461,168
Operating Grants and Contributions	11,266,602	15,474,137	13,854,976	16,226,090	15,810,148	17,787,223	21,768,980	24,098,343	23,907,210	24,784,063
Capital Grants and Contributions	6,384,355	21,785,963	19,212,723	15,319,706	18,683,812	19,008,097	19,882,418	16,587,584	21,385,163	21,820,341
Total Program Revenues	29,575,708	52,386,247	48,364,073	47,390,816	51,195,613	54,209,838	58,585,830	58,201,318	61,030,217	62,551,136
<b>Total Governmental Activities Net Expense</b>	(36,202,568)	(14,106,281)	(17,438,987)	(20,216,954)	(19,444,025)	(17,695,931)	(15,848,992)	(24,766,631)	(22,328,998)	(20,515,702)
General Revenues and Other Changes in Net Position										
Taxes:										
Property Taxes	12,682,260	10,090,453	10,540,496	12,454,027	13,602,591	12,922,787	13,819,751	14,936,950	15,911,518	16,754,167
Sales Tax	5,691,384	6,060,363	6,447,687	6,836,918	7,319,216	8,188,046	8,785,927	8,941,152	8,555,697	9,380,307
Franchise Fees	1,216,589	1,254,136	1,321,089	1,400,350	1,473,443	1,487,179	1,499,715	1,420,321	1,461,483	1,547,505
Real Property Transfer Tax	257,426	396,148	389,109	452,426	506,626	547,975	641,279	491,249	473,351	781,173
Measure J, Transient Occupancy Tax	885,565	960,804	1,036,221	349,683	377,043	396,763	555,535	551,122	505,956	486,632
Motor Vehicle Taxes In-Lieu, Unrestricted	2,593,907	2,540,474	2,748,701	3,256,924	3,655,028	3,952,928	4,291,791	4,603,565	4,931,720	5,210,147
Investment Earnings	1,626,128	679,229	1,186,001	1,095,957	2,988,030	373,212	502,436	6,608,333	7,541,296	449,898
Miscellaneous	1,338,025	1,149,975	1,123,910	871,959	1,156,862	352,324	692,654	641,871	783,295	492,380
Transfers	99,753	(74,087)	52,112	702,328	762,119	(270,142)	(2,399,950)	(8,719,022)	(1,554,876)	(850,274)
Special Items:	27.66.654	(2.000 500)		(42.204.65=	(2.574.00.11		4 227 622			
Denial of Transfer of Assets to the City	27,664,261	(3,989,500)	<u> </u>	(12,381,097)	(2,574,834)	-	(1,327,129)	<u> </u>	-	-
<b>Total General Revenues and Other Changes in Net Position</b>	54,055,298	19,067,995	24,845,326	15,039,475	29,266,124	27,951,072	27,062,009	29,475,541	38,609,440	34,251,935
<b>Total Governmental Activities Change in Net Position</b>	\$ 17,852,730	\$ 4,961,714 \$	7,406,339	\$ (5,177,479)	\$ 9,822,099	\$ 10,255,141	\$ 11,213,017	\$ 4,708,910 \$	16,280,442 \$	13,736,233

<sup>(1)</sup> Revenues were reclassified in FY 2016/17 and FY 2017/18. Prior years have not been revised.

# CHANGES IN NET POSITION - BUSINESS-TYPE ACTIVITIES LAST TEN FISCAL YEARS

(Accrual Basis of Accounting) (Unaudited)

	2012		2013	2014	2015	2	2016	2017	2018	2019	2020	2021
Expenses												
Wastewater	\$ 7,980	916 \$	8,281,521	\$ 8,356,508	\$ 10,000,905	\$	10,003,159	\$ 10,328,357	\$ 10,744,008	\$ 10,314,363	\$ 11,152,196	\$ 11,803,229
Solid Waste	8,050	319	8,871,904	9,583,321	10,373,325		10,680,780	11,493,599	12,281,266	12,945,626	13,233,700	13,648,764
Water	18,787	580	18,987,430	19,436,134	19,538,589		22,129,063	20,972,101	21,090,099	23,019,680	22,950,431	25,708,546
City Rentals	182	239	150,179	165,319	174,597		178,558	196,829	194,306	275,207	213,595	124,962
Housing	4,699	523	686,241	831,157	656,778	-	723,908	797,400	879,920	683,927	813,376	793,820
Total Expenses	39,700	777	36,977,275	38,372,439	40,744,194		43,715,468	43,788,286	45,189,599	47,238,803	48,363,298	52,079,321
Program Revenues												
Charges for Services:												
Wastewater	9,388	285	10,891,301	10,979,074	12,002,184		11,663,637	11,261,121	12,096,684	13,749,988	13,450,041	14,899,845
Solid Waste	9,139	494	9,246,212	9,648,049	10,132,236		10,520,115	11,376,482	12,293,622	14,381,240	14,975,341	15,608,738
Water	17,254	244	18,657,623	19,050,072	17,599,064		16,288,609	17,977,213	21,784,977	22,894,067	25,719,969	27,801,513
City Rentals	435	736	428,869	438,420	476,212		486,477	497,573	579,656	605,941	562,648	130,105
Housing	184	524	196,900	221,519	239,057		265,269	285,418	305,623	317,385	330,951	327,577
Operating Grants and Contributions		-	-	-	-		918,028	1,024,113	740,936	595,800	407,651	182,113
Capital Grants and Contributions	1,629	204	6,679,473	4,082,059	4,382,019	-	7,414,680	11,863,994	9,812,301	4,679,827	7,006,724	10,369,259
Total Program Revenues	38,031	487	46,100,378	44,419,193	44,830,772		46,638,787	53,261,801	57,613,799	57,224,248	62,453,325	69,319,150
<b>Total Business-Type Activities Net Expense</b>	(1,669	290)	9,123,103	6,046,754	4,086,578		2,923,319	9,473,515	12,424,200	9,985,445	14,090,027	17,239,829
General Revenues and Other Changes in Net Position												
Investment Earnings	935	386	417,783	765,633	719,108		1,759,735	233,539	200,691	3,825,940	4,535,029	241,533
Transfers	(99	753)	74,087	(52,112)	(702,328)		(762,119)	270,142	2,399,950	8,719,022	1,554,876	823,164
<b>Total General Revenues and Other Changes in Net Position</b>	836	133	491,870	713,521	16,780		997,616	503,681	2,600,641	12,544,962	6,089,905	1,064,697
Total Business-Type Activities Change in Net Position	(833	157)	9,614,973	6,760,275	4,103,358		3,920,935	9,977,196	15,024,841	22,530,407	20,179,932	18,304,526
<b>Total Primary Government Change in Net Position</b>	\$ 17,019	573 \$	14,576,687	\$ 14,166,614	\$ (1,074,121)	\$	13,743,034	\$ 20,232,337	\$ 26,237,858	\$ 27,239,317	\$ 36,460,374	\$ 32,040,759

## **FUND BALANCES - GOVERNMENTAL FUNDS**

#### LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting) (Unaudited)

	2012	 2013	2014	2015	2016	2017	2018	2019	2020	2021
General Fund										
Nonspendable	\$ 75,163	\$ 302,936	\$ 63,693	\$ 108,998	\$ 68,054	\$ 83,944	\$ 87,527	\$ 88,247	\$ 89,806	\$ 76,064
Restricted	27,500	74,426	92,426	92,426	92,426	94,464	95,620	95,930	95,930	95,930
Committed	-	-	-	1,250,000	9,266,345	7,553,950	11,986,875	12,271,706	11,605,158	11,467,875
Assigned	7,676,327	6,522,500	5,083,574	5,137,130	-	-	-	-	-	-
Unassigned	10,760,980	11,134,823	 11,899,800	 12,318,912	13,120,085	 15,673,545	16,399,436	17,403,997	 18,798,852	19,386,486
Total General Fund	\$ 18,539,970	\$ 18,034,685	\$ 17,139,493	\$ 18,907,466	\$ 22,546,910	\$ 23,405,903	\$ 28,569,458	\$ 29,859,880	\$ 30,589,746	\$ 31,026,355
Other Governmental Funds										
Nonspendable	\$ 1,324	\$ 1,310	\$ 845	\$ 576	\$ 889	\$ 80,914	\$ 81,092	\$ 80,904	\$ 81,680	\$ 81,469
Restricted	56,313,736	47,984,618	48,760,112	79,481,499	93,642,510	100,964,619	95,849,782	89,659,638	89,869,729	97,489,866
Committed	4,210,317	5,342,739	6,501,740	7,047,085	6,963,196	1,779,008	2,696,413	2,626,972	2,772,858	3,166,477
Unassigned	248,829	 (2,839,605)	 (2,792,828)	(2,421,683)	(561,034)	(510)	(1,280,327)	(966,997)	 (502,784)	(223,414)
<b>Total Other Governmental Funds</b>	\$ 60,774,206	\$ 50,489,062	\$ 52,469,869	\$ 84,107,477	\$ 100,045,561	\$ 102,824,031	\$ 97,346,960	\$ 91,400,517	\$ 92,221,483	\$ 100,514,398
Total Governmental Funds	\$ 79,314,176	\$ 68,523,747	\$ 69,609,362	\$ 103,014,943	\$ 122,592,471	\$ 126,229,934	\$ 125,916,418	\$ 121,260,397	\$ 122,811,229	\$ 131,540,753

#### **CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**

#### LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting) (Unaudited)

	2012	2013	2014	2015	2016	2017 <sup>(1)</sup>	2018(1)	2019 <sup>(1)</sup>	2020	2021
REVENUES										
Taxes	\$ 18,966,729 \$	16,925,209	\$ 17,777,969	\$ 20,213,939 \$	21,926,396	\$ 26,878,073	\$ 29,406,949	\$ 31,061,688 \$	32,006,777 \$	34,396,873
Licenses	519,368	550,111	618,161	633,722	826,330	878,054	887,614	880,361	853,455	927,184
Permits and Fines	2,866,498	4,460,526	5,920,923	6,264,281	6,806,441	6,686,821	6,062,836	6,270,459	5,407,548	5,941,970
Uses of Money and Property	1,477,010	1,403,814	1,022,233	912,078	1,967,917	469,616	688,771	4,688,742	5,075,099	624,972
Intergovernmental	6,626,172	11,827,629	8,793,246	8,940,071	8,981,674	9,903,403	9,995,621	14,580,776	12,406,486	14,191,531
Franchises	1,216,589	1,254,136	1,321,089	1,400,350	1,473,443	1,487,179	1,499,715	1,420,321	1,461,483	1,547,505
Charges for Other Services	409,699	291,411	381,111	306,603	287,150	561,815	573,488	728,194	281,466	187,540
Charges to Other Funds	6,362,471	8,063,466	6,577,548	6,705,041	6,811,651	7,538,724	7,333,321	7,822,311	7,780,455	8,179,116
Fees and Other Revenues	15,976,157	18,972,072	22,705,683	25,565,932	27,238,276	22,995,874	24,835,315	23,425,018	24,552,588	24,408,076
Total Revenues	54,420,693	63,748,374	65,117,963	70,942,017	76,319,278	77,399,559	81,283,630	90,877,870	89,825,357	90,404,767
EXPENDITURES										
Current:										
General Government	12,289,354	12,098,061	10,264,133	10,746,924	11,421,015	11,067,613	10,740,742	13,500,206	9,649,880	11,297,439
Public Safety	16,627,126	16,474,881	16,940,288	18,226,275	19,353,959	21,544,435	22,307,319	23,406,679	24,522,711	25,244,305
Community Development	3,218,317	3,545,087	4,075,316	4,083,722	4,323,936	4,644,493	4,995,776	5,329,332	5,796,266	5,470,311
Engineering	2,383,174	2,438,310	2,620,029	2,741,148	2,865,976	3,227,631	3,315,619	3,460,092	3,417,308	3,402,200
Public Works	2,723,127	2,601,282	2,687,875	2,814,945	2,999,793	3,213,775	3,548,386	3,914,338	3,721,300	3,863,868
Parks and Recreation	7,673,881	9,161,386	10,194,471	9,858,227	9,550,815	10,613,064	10,826,070	10,842,249	11,281,521	12,770,022
Community Services	5,510,055	5,987,718	6,088,686	6,192,471	7,073,130	7,314,162	7,870,635	8,553,831	11,934,521	9,260,744
Capital Outlay	18,649,014	5,791,055	1,487,631	2,353,631	3,834,624	3,388,096	14,185,472	8,304,654	7,711,572	1,044,413
Debt Service:										
Principal	1,075,000	1,770,000	1,835,000	1,910,000	2,717,796	4,000,818	4,309,412	4,531,499	4,725,783	4,963,919
Interest and Fiscal Charges	4,849,723	4,541,152	4,490,392	4,428,429	4,681,817	4,630,649	4,495,898	4,924,096	2,643,960	2,526,525
Total Expenditures	74,998,771	64,408,932	60,683,821	63,355,772	68,822,861	73,644,736	86,595,329	86,766,976	85,404,822	79,843,746
REVENUES OVER (UNDER) EXPENDITURES	(20,578,078)	(660,558)	4,434,142	7,586,245	7,496,417	3,754,823	(5,311,699)	4,110,894	4,420,535	10,561,021
OTHER FINANCING SOURCES (USES)										
Bond Issuance	-	-	-	-	11,515,000	-	-	-	-	-
Premium on Bonds Issued	1,266,396	-	-	-	-	-	-	5,297,298	-	-
Refunding Bonds Issued	24,060,000	-	-	-	-	-	-	32,210,000	-	-
Payment to Refunded Bond Escrow Agent	(26,049,390)	-	-	-	-	-	-	(42,663,905)	-	-
Transfers In	18,534,332	18,611,255	18,163,542	17,062,601	32,528,893	40,527,627	33,710,608	25,990,602	24,734,842	30,820,978
Transfers Out	(16,777,751)	(21,084,678)	(21,512,069)	(19,620,633)	(31,962,782)	(40,644,987)	(28,712,425)	(29,600,910)	(27,604,545)	(32,652,475)
Total Other Financing Sources (Uses)	1,033,587	(2,473,423)	(3,348,527)	(2,558,032)	12,081,111	(117,360)	4,998,183	(8,766,915)	(2,869,703)	(1,831,497)
Net Change in Fund Balances before Extraordinary Items	\$ (19,544,491) \$	(3,133,981)	\$ 1,085,615	\$ 5,028,213 \$	19,577,528	\$ 3,637,463	\$ (313,516)	\$ (4,656,021) \$	1,550,832 \$	8,729,524
EXTRAORDINARY ITEMS										
Assets Transferred to Successor Agency	(7,438,601)	(3,989,500)	-	-	-	-	-	-	-	-
Assets Transferred from Successor Agency	5,308,182	-		-				-	-	_
Total Extraordinary Items	(2,130,419)	(3,989,500)	-	-	-	-		-	-	-
Net Change in Fund Balances	\$ (21,674,910) \$	(7,123,481)	\$ 1,085,615	\$ 5,028,213 \$	19,577,528	\$ 3,637,463	\$ (313,516)	\$ (4,656,021) \$	1,550,832 \$	8,729,524
Debt Service as a Percentage of Noncapital Expenditures	10.51%	10.77%	10.69%	10.39%	11.39%	12.29%	12.16%	12.05%	9.49%	9.51%

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN TAX YEARS

(Unaudited)

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Other Property	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate
2012	\$ 4,496,112,577	\$ 674,651,088	\$ 46,231,581	\$ 521,832,257	\$ 140,434,070	\$ 5,598,393,433	1.0068%
2013	4,370,940,651	657,806,317	43,444,913	556,183,456	149,219,848	5,479,155,489	1.0072%
2014	4,873,504,577	571,689,994	41,318,437	635,726,379	179,541,808	5,942,697,579	1.0068%
2015	5,959,195,178	663,104,071	41,218,443	574,904,931	187,411,369	7,051,011,254	1.0059%
2016	6,752,719,003	681,242,924	44,844,527	630,262,779	191,001,081	7,918,068,152	1.0055%
2017	7,325,221,995	732,682,891	49,905,838	651,999,580	199,761,692	8,560,048,612	1.0054%
2018	8,035,473,592	774,705,747	53,146,631	619,828,756	197,364,463	9,285,790,263	1.0051%
2019	8,698,086,441	803,435,376	94,258,947	575,947,374	202,198,948	9,969,529,190	1.0050%
2020	9,345,436,471	834,684,128	96,654,841	580,146,368	215,602,467	10,641,319,341	1.0048%
2021	9,915,034,056	867,155,727	103,452,830	598,717,073	229,804,117	11,254,555,569	1.0048%

Source: Contra Costa County Assessor

**Note:** General property taxes are calculated at 1% of total assessed value less local exemptions.

# DIRECT AND OVERLAPPING PROPERTY TAXES LAST TEN TAX YEARS

(Unaudited)

**Overlapping Rates** (1) **City Direct Rates** General **Obligation Total Liberty Union Brentwood Fiscal Basic** Debt **Direct High School Union School** Other Year Rate Service **Tax Rate District District Districts** 2012 1.00% 0.0068% 1.0068% 0.0386% 0.0688% 0.1074% 2013 1.00% 0.0072% 1.0072% 0.0364% 0.0685% 0.1049% 2014 1.00% 0.0068% 1.0068% 0.0328% 0.0639% 0.1085% 2015 1.00% 0.0059% 1.0059% 0.0273% 0.0522% 0.1033% 2016 1.00% 0.0055% 1.0055% 0.0237% 0.0447% 0.0931% 2017 1.00% 1.0054% 0.0698% 0.0054% 0.0217% 0.0697% 2018 1.00% 0.0051% 1.0051% 0.0450% 0.0635% 0.0942% 2019 1.00% 0.0050% 1.0050% 0.0445% 0.0870% 0.0414% 2020 1.00% 0.0048% 1.0048% 0.0399% 0.0617% 0.1013% 2021 1.00% 0.0048% 1.0048% 0.0370% 0.0527% 0.0784%

Source: HdL Coren & Cone, Contra Costa County Auditor/Controller

Note: General property taxes are calculated at 1% of total assessed value less local exemptions.

<sup>(1)</sup> Overlapping rates are those of local and county governments that apply to property owners within the City of Brentwood. Not all overlapping rates apply to all Brentwood property owners.

# PRINCIPAL PROPERTY TAXPAYERS

#### **CURRENT YEAR AND NINE YEARS AGO**

(Unaudited)

	Fis	scal Year 20	21	Fi	scal Year 20	12
Taxpayer	Taxable Assessed Value	Rank	Percent of City's Total Taxable Value	Taxable Assessed Value	Rank	Percent of City's Total Taxable Value
FHB Land Property, LLC	\$ 94,979,151	1	0.85%	\$ -		-
Sand Creek Crossing LLC	60,017,148	2	0.54%	41,285,400	2	0.75%
DS Lone Tree Plaza LLC	50,258,765	3	0.45%	32,284,463	4	0.59%
John Muir Mt Diablo Health	42,298,122	4	0.38%	36,548,936	3	0.67%
CA Towncentre Owner LLC	28,594,339	5	0.26%			
AFE Brentwood Park LLC	25,708,865	6	0.23%	19,000,000	8	0.35%
Brentwood Arbor Ridge LP	25,203,949	7	0.23%	21,150,747	6	0.39%
SPT Ivey Brentwood CA Mob, LLC	23,824,117	8	0.21%			
WK LLC	23,760,000	9	0.21%	15,926,000	10	0.29%
Brentwood Assisted Living, LLC	22,483,616	10	0.20%	17,000,000	9	0.31%
Brentwood Specialty Center LLC				110,110,635	1	2.00%
Trilogy Vineyards, LLC				29,632,488	5	0.54%
New Urban Comm Sciortino, LLC				19,775,100	7	0.36%
Total	\$ 397,128,072		3.56%	\$ 342,713,769		6.25%

Source: HdL Coren & Cone, Contra Costa County Assessor

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN TAX YEARS

(Unaudited)

Fiscal	т	axes Levied	Collected Within	
Year Ended June 30	Fi	For The iscal Year <sup>(1)</sup>	Amount	Percentage of Levy
2012	\$	12,682,260	\$ 12,682,260	100.00%
2013		10,090,453	10,090,453	100.00%
2014		10,540,496	10,540,496	100.00%
2015		12,454,027	12,454,027	100.00%
2016		13,602,591	13,602,591	100.00%
2017		14,968,042	14,968,042	100.00%
2018		15,929,680	15,929,680	100.00%
2019		14,936,950	14,936,950	100.00%
2020		15,911,518	15,911,518	100.00%
2021		16,754,167	16,754,167	100.00%

Source: Contra Costa County Auditor/Controller

<sup>(1)</sup> General property taxes are calculated at 1% of total assessed value less local exemptions The City's portion is determined by the individual tax rate areas in the City.

<sup>(2)</sup> Tax assessments collected are the same as the amount levied, because Contra Costa County follows California's alternate method of apportionment (the Teeter Plan). Under the Teeter Plan, all amounts levied are apportioned to agencies regardless of whether they are collected in the current year or not. A tax loss reserve fund insures losses resulting when a property is sold for taxes and the proceeds are insufficient to pay the outstanding amounts due.

#### **TAXABLE SALES BY CATEGORY**

#### LAST TEN CALENDAR YEARS

(In Thousands of Dollars)
(Unaudited)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Apparel Stores	\$ 43,872	\$ 47,782	\$ 51,009	\$ 49,524	\$ 53,502	\$ 57,143	\$ 57,848	\$ 60,142	\$ 58,902	\$ 41,813
Food Stores	42,881	44,710	46,829	47,983	50,251	50,026	51,721	53,567	55,623	62,983
Eating and Drinking Establishments	70,917	80,693	84,531	100,497	112,715	120,253	131,119	139,144	142,487	124,035
Building Materials	55,213	57,644	64,725	63,693	72,414	80,502	95,994	95,259	95,389	115,145
Auto Dealers and Supplies	41,466	39,996	43,202	54,180	68,267	76,852	86,794	98,184	98,979	97,078
Service Stations	100,906	105,065	104,865	106,658	94,021	90,449	105,328	124,856	121,639	89,535
Other Retail Stores	120,480	126,723	134,417	131,494	143,394	152,268	158,470	145,530	119,609	110,041
All Other Outlets	103,895	111,150	124,413	136,218	159,019	168,056	188,438	193,540	214,049	268,807
Total	\$ 579,630	\$ 613,763	\$ 653,991	\$ 690,247	\$ 753,583	\$ 795,549	\$ 875,712	\$ 910,222	\$ 906,676	\$ 909,436
City Direct Sales Tax Rate	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%

Source: State of California Board of Equalization and HdL Coren & Cone

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the City's revenue.

# DIRECT AND OVERLAPPING SALES TAX RATES LAST TEN FISCAL YEARS

(Unaudited)

	City	Contra			
Fiscal	Direct	Costa			
Year	Rate	County	State	Total	
2012	1.00%	1.00%	6.25%	8.25%	
2013	1.00%	1.00%	6.50% <sup>(1)</sup>	8.50%	
2014	1.00%	1.00%	6.50%	8.50%	
2015	1.00%	1.00%	6.50%	8.50%	
2016	1.00%	1.00%	6.50%	8.50%	
2017	1.00%	1.00%	6.25% <sup>(1)</sup>	8.25%	
2018	1.00%	1.00%	6.25%	8.25%	
2019	1.00%	1.00%	6.25%	8.25%	
2020	1.00%	1.00%	6.25%	8.25%	
2021	1.00%	1.50% <sup>(2)</sup>	6.25%	8.75%	

**Source:** California Department of Tax and Fee Administration

**Note:** The City's sales tax rate may be changed only with approval of the State Legislature.

<sup>(1)</sup> On January 1, 2013 the State rate was increased by 0.25%. The increase expired January 1, 2017.

<sup>(2)</sup> On April 1, 2021 the County rate was increased by 0.50%. The increase will expire March 31, 2041.

## **TOP 25 SALES TAX PRODUCERS**

#### **CURRENT YEAR AND NINE YEARS AGO**

(Unaudited)

2021 2012

Tax Remitter (1)	Business Category	Tax Remitter (1)	Business Category
Ace Hardware	Building Materials	Arco AM PM	Service Stations
Arco AM PM	Service Stations	AT&T Mobility	Electronics/Appliance Stores
Big B Lumber	Building Materials	Best Buy	Electronics/Appliance Stores
Bill Brandt Ford	New Motor Vehicle Dealers	Bill Brandt Ford	New Motor Vehicle Dealers
Brentwood Ready Mix	Contractors	BJ's Restaurant & Brewhouse	Casual Dining
Chevron	Service Stations	Brentwood Service Station	Service Stations
Circle K Gas	Service Stations	Chevron	Service Stations
Dallas Shanks Services	Service Stations	Circle K Gas	Service Stations
Food Maxx	Grocery Stores	CVS Pharmacy	Drug Stores
Home Depot	Building Materials	Dallas Shanks Chevron Services	Service Stations
Home Goods	Home Furnishings	Food Maxx	Grocery Stores
n N Out Burger	Quick-Service Restaurants	Home Depot	<b>Building Materials</b>
Kohl's	Department Stores	Home Goods	Home Furnishings
Los Primos Auto Plaza	Used Automotive Dealers	Kohl's	Department Stores
Michael's Arts & Crafts	Art/Gift/Novelty Stores	Michael's Arts & Crafts	Art/Gift/Novelty Stores
Power Market	Service Stations	Pena's Motors	<b>Used Automotive Dealers</b>
Quik Stop	Service Stations	Quik Stop	Service Stations
Ross	Family Apparel	Raley's	Grocery Stores
Safeway	Grocery Stores	Ross	Family Apparel
Sportsman's Warehouse Southwest	Sporting Goods/Bike Stores	Safeway	Grocery Stores
TJ Maxx	Family Apparel	TJ Maxx	Family Apparel
Tractor Supply Garden	Agricultural Supplies	Tower Mart	Service Stations
Jlta Beauty	Specialty Stores	Vintners Shell Stations	Service Stations
Walgreens	Drug Stores	Walgreens	Drug Stores
Winco Foods	Grocery Stores	Winco Foods	Grocery Stores

Percent of Fiscal Year Total Paid by Top 25 Accounts = 52.06%

Percent of Fiscal Year Total Paid by Top 25 Accounts = 51.08%

Source: HdL Coren & Cone

<sup>(1)</sup> Firms listed alphabetically because taxable sales figures for individual businesses are confidential and cannot legally be disclosed.

# WATER USE REVENUE BY CUSTOMER TYPE (1) LAST TEN FISCAL YEARS

(Unaudited)

	2012	2013	2014	2014		2016	2017	2018	2019	2020	2021
Type of Customer											
Residential	\$ 8,018,220	\$ 9,104,775	\$ 9,204,133	\$	8,207,427	\$ 5,556,876	\$ 7,604,905	\$ 10,168,782	\$ 10,186,331	\$ 12,073,185	\$ 13,708,235
Commercial	1,351,106	1,505,393	1,536,426		1,465,084	1,156,292	1,563,242	1,914,185	2,171,794	2,341,862	2,527,881
Industrial	496,542	588,820	544,326		566,740	429,897	467,446	526,072	643,601	720,373	824,694
Government	1,001,728	1,278,646	1,371,209		919,019	726,120	933,648	1,161,546	1,318,552	1,518,578	1,741,075
Total	\$ 10,867,596	\$ 12,477,634	\$ 12,656,094	\$	11,158,270	\$ 7,869,185	\$ 10,569,241	\$ 13,770,585	\$ 14,320,278	\$ 16,653,998	\$ 18,801,885

**Source:** City of Brentwood Finance and Information Systems Department, Utility Billing

<sup>(1)</sup> Billing period from July 1 to June 30

# WATER RATES LAST TEN FISCAL YEARS

(Unaudited)

	2012	 2013	 2014	2015	 2016	 2017 <sup>(1)</sup>	 2018	 2019	 2020	_	2021
Monthly Base Rate											
5/8" or 3/4" meter	\$ 18.53	\$ 19.08	\$ 19.65	\$ 20.24	\$ 20.85	\$ 21.61	\$ 23.56	\$ 24.03	\$ 24.88	\$	25.76
I" meter	27.79	28.62	29.48	30.36	31.27	29.83	32.52	34.00	35.19		36.43
1 I/2" meter	55.58	57.24	58.96	60.73	62.55	50.39	54.93	58.90	60.97		63.11
2" meter	92.63	95.40	98.26	101.21	104.25	75.07	81.83	88.79	91.90		95.12
3" meter	166.73	171.73	176.88	182.19	187.65	153.21	167.00	183.44	189.87		196.52
4" meter	240.83	248.05	255.49	263.16	271.05	268.36	292.65	322.91	292.65		293.65
6" meter	500.18	515.19	530.65	546.57	562.96	543.89	592.85	656.65	679.64		703.43
Consumption Charge (per 1,000 gallons = 1 unit)											
Residential Tiers											
Tier 1: Units 1-10	\$ 2.90	\$ 2.99	\$ 3.08	\$ 3.17	\$ 3.27						
Tier 1: Units 1-5						\$ 2.49	\$ 2.72	\$ 2.84	\$ 2.94	\$	3.05
Tier 2: Units 11-20	3.45	3.56	3.67	3.78	3.89						
Tier 2: Units 6-14						4.96	5.41	5.48	5.68		5.88
Tier 3: Units 21-30	4.14	4.26	4.39	4.52	4.66						
Tier 3: Units 15-20						5.93	6.47	6.43	6.66		6.90
Tier 4: Units 31+	4.82	4.97	5.12	5.27	5.43						
Tier 4: Units 21+						6.52	7.11	6.64	6.88		7.13
Non Residential Tiers											
Tier 1: Units 1-10	\$ 2.90	\$ 2.99	\$ 3.08	\$ 3.17	\$ 3.27						
Tier 1: Units 1-5						\$ 2.31	\$ 2.52	\$ 2.93	\$ 3.04	\$	3.15
Tier 2: Units 11+	3.45	3.56	3.67	3.78	3.89						
Tier 2: Units 6+						4.60	5.02	5.97	6.18		6.40
Non Potable											
Tier 1: Units 1+	\$ 1.07	\$ 1.10	\$ 1.13	\$ 1.17	\$ 1.20	\$ 1.31	\$ 1.43	\$ 1.43	\$ 1.47	\$	1.51

<sup>(1)</sup> On April 12, 2016 City Council adopted Ordinance No. 969 accepting and approving a water rate study and adopting revised monthly user charges for water service which revised the existing tier structure by reducing the number of units of consumption for each tier as well as revising the unit rates. Monthly base rate and consumption charge increases, averaging 9% for each increase, became effective June 1, 2016 and July 1, 2017.

Source: City of Brentwood Finance and Information Systems Department, Utility Billing

#### **RATIOS OF OUTSTANDING DEBT BY TYPE**

#### LAST TEN FISCAL YEARS

(Unaudited)

#### **Governmental Activities**

	200	2002 General 2012 CIP			2009	9 Civic Center		20	19 Civic Center		Capital
Fiscal	Ol	bligation	Reve	enue Refunding	Pr	oject Lease	2015 Lease	Proje	ct Lease Revenue	Notes	Leases
Year		Bonds		Bonds	Rev	venue Bonds	Financing	Re	funding Bonds	Payable	(Internal Service)
2012	\$	6,536,845	\$	25,300,013	\$	48,118,049	\$ -	\$	-	\$ -	\$ 555,313
2013		6,513,998		24,381,693		47,488,554	-		-	-	277,656
2014		6,471,288		23,454,317		46,839,438	-		-	-	-
2015		6,409,559		22,505,053		46,170,132	-		-	-	-
2016		6,324,752		21,521,734		45,125,826	11,515,000		-	14,598,135	-
2017		6,212,789		20,533,414		44,041,520	11,180,000		-	13,382,317	-
2018		6,074,688		19,505,094		42,912,215	10,745,000		-	12,087,905	-
2019		5,905,231		18,421,774		-	10,295,000		37,445,821	10,711,406	-
2020		5,702,259		17,288,454		-	9,830,000		36,006,496	9,250,623	-
2021		5,458,672		16,095,135		-	9,350,000		34,522,171	7,701,704	-

#### **Business-Type Activities**

<del>-</del>	2008 Water 2014 Water State Water		State Water	State Water	State Water			Total		
Fiscal	Revenue	Revenue	Resources Loan	Resources Loan	Resources Loan		Notes	Primary	Percentage of	Per
Year	Bonds	Bonds	(Wastewater)	(WWTP Expansion Ph. II)	(Recycled Water)		Payable <sup>(1)</sup>	Government	Personal Income (2)	 Capita (2)
2012	\$ 50,432,849	\$ -	\$ 22,576,240	\$ -	\$	- \$	7,358,875	\$ 159,029,865	10.61%	\$ 3,057
2013	49,313,184	-	20,702,469	-		-	7,382,250	154,162,946	9.91%	2,889
2014	48,138,519	-	18,794,875	-		-	7,062,578	149,080,716	8.95%	2,719
2015	4,165,000	48,608,126	16,852,847	-		-	-	168,711,420	9.59%	2,986
2016	2,845,000	48,356,034	14,875,763	-		-	-	161,426,837	8.95%	2,828
2017	1,460,000	48,103,942	12,862,991	-		-	-	153,751,835	8.02%	2,616
2018	-	46,301,849	10,813,886	-		-	-	148,440,637	7.45%	2,431
2019	-	44,439,757	8,727,793	-	6,566,75	8	-	142,513,540	6.64%	2,239
2020	-	42,497,664	6,604,044	-	8,452,39	9	-	135,631,939	5.73%	2,083
2021	-	40,470,572	4,441,959	11,264,302	10,757,22	5	-	140,061,740	5.37%	2,119

Note: Details regarding the City's outstanding debt can be found in Note #6.

<sup>(1)</sup> The City changed its accounting policy related to the payment of future connection fees in the Water Enterprise as the fees are contingent upon future development; therefore the liability has been removed and restated in FY 2014/15.

<sup>(2)</sup> See Schedule - 19 for personal income and population data.

# **RATIOS OF GENERAL BONDED DEBT OUTSTANDING**

## **LAST TEN FISCAL YEARS**

(Unaudited)

Fiscal Year	 2002 General Obligation Bonds	Restri	Amounts icted in the service Fund	 Net Total Debt	Percentage of Actual Taxable Value of Property	 Per Capita
2012	\$ 6,536,845	\$	45,730	\$ 6,491,115	0.12%	\$ 125
2013	6,513,998		49,753	6,464,245	0.12%	121
2014	6,471,288		61,063	6,410,225	0.11%	117
2015	6,409,559		64,751	6,344,808	0.09%	112
2016	6,324,752		78,247	6,246,505	0.08%	109
2017	6,212,789		85,979	6,126,810	0.07%	104
2018	6,074,688		79,768	5,994,920	0.07%	98
2019	5,905,231		98,578	5,806,653	0.06%	91
2020	5,702,259		92,013	5,610,246	0.06%	86
2021	5,458,672		71,043	5,387,629	0.05%	82

**Source:** City of Brentwood Finance and Information Systems Department

**Note:** Details regarding the City's outstanding debt can be found in Note #6.

## **DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

#### As of June 30, 2021

(Unaudited)

 2019/20 Assessed Valuation
 \$ 11,254,555,569

 Redevelopment Incremental Valuation
 1,032,517,110

 Adjusted Assessed Valuation
 \$ 10,222,038,459

	Total Debt 6/30/21	Percentage Applicable <sup>(1)</sup>		y's Share of ebt 6/30/21
DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:				
Bay Area Rapid Transit	\$ 1,871,890,000	1.314%	\$	24,596,635
Contra Costa Community College District	596,325,000	4.990%		29,756,618
Liberty Union High School District	83,875,000	52.761%		44,253,289
Brentwood Union School District	63,119,704	93.140%		58,789,692
Oakley Union School District	41,190,000	0.001%		412
City of Brentwood	5,458,672 <sup>(2)</sup>	100.000%		5,458,672
City of Brentwood Community Facilities Districts	16,492,632	100.000%		16,492,632
City of Brentwood 1915 Act Bonds	105,316,402	100.000%		105,316,402
California Statewide Communities Development Authority Assessment Districts	26,987,353	100.000%		26,987,353
East Bay Regional Park District	 133,170,000	2.102%		2,799,233
TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT	\$ 2,943,824,763		\$	314,450,938
DIRECT AND OVERLAPPING GENERAL FUND OBLIGATION DEBT:				
Contra Costa County General Fund Obligations	\$ 254,570,000	4.973%	\$	12,659,766
Contra Costa County Pension Obligations	44,925,000	4.973%		2,234,120
Liberty Union High School District Certificates of Participation	4,954,911	52.761%		2,614,261
City of Brentwood General Fund Obligations	51,176,378	100.000%		51,176,378
GROSS DIRECT AND OVERLAPPING GENERAL FUND DEBT	\$ 355,626,289		\$	68,684,525
Less: Contra Costa Obligations Supported From Revenue Funds	 			3,444,429
NET DIRECT AND OVERLAPPING GENERAL FUND DEBT			\$	65,240,096
OVERLAPPING TAX INCREMENT DEBT (SUCCESSOR AGENCY)	\$ 21,752,894	100.000%	\$	21,752,894
TOTAL DIRECT DEBT			\$	73,127,682
TOTAL GROSS OVERLAPPING DEBT			\$	331,760,675
TOTAL NET OVERLAPPING DEBT			\$	328,316,246
TOTAL TOTAL OF THE SEST			Ψ	
GROSS COMBINED TOTAL DEBT			\$	404,888,357 <sup>(3)</sup>
NET COMBINED TOTAL DEBT			\$	401,443,928
Ratios to Adjusted Assessed Valuation:				
Total Direct Debt (\$73,127,682)				
Gross Combined Total Debt				
Net Combined Total Debt				

Source: California Municipal Statistics, Inc.

<sup>(1)</sup> The percentage of overlapping debt applicable to the City is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the City divided by the district's total taxable assessed value.

<sup>(2)</sup> Includes \$4,898,695 accreted value.

<sup>(3)</sup> Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue, tax allocation bonds and non-bonded capital lease obligations.

## **LEGAL DEBT MARGIN INFORMATION**

#### LAST TEN FISCAL YEARS

(Unaudited)

		2012		2013		2014		2015		2016		2017		2018	2019	 2020	2021
Debt Limit	\$	209,939,754	\$	205,468,331	\$	222,851,159	\$	264,412,922	\$	296,927,556	\$	321,001,823	\$	348,217,135	\$ 373,857,345	\$ 399,049,475	\$ 422,045,834
Total Net Debt Applicable to Limit		6,491,115		6,464,245		6,410,225		6,344,808		6,246,505		6,126,810		5,994,920	5,806,653	5,610,246	5,387,629
Legal Debt Margin	\$	203,448,639	\$	199,004,086	\$	216,440,934	\$	258,068,114	\$	290,681,051	\$	314,875,013	\$	342,222,215	\$ 368,050,692	\$ 393,439,229	\$ 416,658,205
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	t	3.09%		3.15%		2.88%		2.40%		2.10%		1.91%		1.72%	1.55%	1.41%	1.28%
									_	gal Debt Margi sessed Value <sup>(1)</sup>		alculation for F	isca	l Year 2021			\$ 11,254,555,569
			Debt Limit (3.75% of Assessed Value) <sup>(2)</sup> Debt Applicable to Limit:										422,045,834				
									(	General Obligat	ion l	Bonds					 5,387,629
									7	Total Net Debt	Ар	olicable to Lim	it				5,387,629
									Leg	gal Debt Margi	in						\$ 416,658,205

Source: Contra Costa County Assessor

<sup>(1)</sup> Contra Costa County Auditor/Controller

<sup>(2)</sup> State of California Government Code 25 and 43605

#### PLEDGED REVENUE COVERAGE

#### LAST TEN FISCAL YEARS

(Unaudited)

#### Water Revenue Bonds, Series 2008 and Water Revenue Refunding Bonds, Series 2014

Fiscal			al		Less: Operating	A	djusted Annual Net Water	Debt S	Servi	ice	
Year	_		Revenues	 Expenses	_	Revenues	Principal		Interest	Coverage	
2012		\$	18,205,250	\$ (12,910,278)	\$	5,294,972	\$ 1,100,000	\$	2,889,263	1.33	
2013			19,761,476	(13,153,649)		6,607,827	1,145,000		2,839,763	1.66	
2014			20,560,857	(13,538,409)		7,022,448	1,200,000		2,788,237	1.76	
2015	(1)		18,963,542	(14,473,726)		4,489,816	1,255,000		1,342,923	1.73	
2016	(2)		21,206,265	(13,999,154)		7,207,111	1,320,000		2,192,225	2.05	
2017	(2)		20,999,938	(15,531,834)		5,468,104	1,385,000		2,126,225	1.56	
2018	(3)		25,157,794	(16,640,999)		8,516,795	3,010,000		2,050,050	1.68	
2019			26,041,257	(17,679,262)		8,361,995	1,610,000		1,904,100	2.38	
2020			29,004,863	(18,272,183)		10,732,680	1,690,000		1,823,600	3.05	
2021			30,932,101	(20,226,777)		10,705,324	1,775,000		1,739,100	3.05	

Source: City of Brentwood Finance and Information Systems Department

**Note:** Details regarding the City's outstanding debt can be found in Note #6. Water revenues include operating revenues, interest income and developer impact fees. Operating expenses do not include depreciation or amortization expenses.

- (1) The Water Revenue Refunding Bonds were issued in December 2014 to refund a portion of the Water Revenue Bonds, Series 2008; therefore, FY 2014/15 is the first reportable year and both bonds' debt service obligations are included. The obligation of the City to make such payments is a special obligation of the City payable solely from Adjusted Annual Net Water Revenues.
- (2) Adjusted Annual Net Water Revenues is defined as Water income and revenue less maintenance and operation costs adjusted by any transfers to or from the Rate Stabilization Fund. In FY 2015/16 and FY 2016/17, \$893,839 and \$982,000 was transferred, respectively, from the Rate Stabilization Fund to meet the bond covenant debt coverage requirements.
- (3) The final payment on the unrefunded portion of the Water Revenue Bonds, Series 2008 was made in FY 2017/18.

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN CALENDAR YEARS

(Unaudited)

					Per			
Calendar Year	Population <sup>(1)</sup>	_(ln ˈ	Personal Income Thousands) <sup>(2)</sup>	· <u> </u>	Capita Personal Income	Median Age <sup>(3)</sup>	School Enrollment	Unemployment Rate
2011	52,030	\$	1,498,335	\$	30,143	34.8	15,940	9.2%
2012	53,356		1,556,037		28,798	35.1	16,240	6.2%
2013	54,824		1,665,933		29,163	36.3	16,390	5.4%
2014	56,493		1,759,741		30,387	36.0	16,649	5.2%
2015	57,072		1,803,371		31,150	36.9	16,923	4.9%
2016	58,784		1,917,154		31,598	37.7	17,116	3.7%
2017	61,055		1,993,057		32,614	38.3	17,268	3.7%
2018	63,662		2,145,046		33,694	38.8	17,501	3.4%
2019	65,118		2,365,716		36,330	39.8	17,594	3.3%
2020	66,097		2,610,054		39,488	40.0	17,245	9.0%

<sup>(1)</sup> As of January 1 of each year

Sources: California Department of Finance

US Census Bureau

Liberty Union High School and Brentwood Union School Districts

CA Employment Development Department

Note: Pre 2010 – Income, Age and Economic Data are based on the last available census. Projections are developed by incorporating

all of the prior census data released to date.

2010 - Present – Income, Age and Economic Data is based on the most recent American Community Survey, US Census Bureau.

<sup>(2)</sup> Based on last available Census and projected post census trends

<sup>(3)</sup> Totaled from Census Block Groups that overlap City boundaries

# PRINCIPAL EMPLOYERS

## **CURRENT YEAR AND NINE YEARS AGO**

(Unaudited)

		2021			2012	
			Percent of Total City			Percent of Total City
Employer	No. Employees	Rank	Employment	No. Employees	Rank	Employment
Liberty Union High School District	745	1	5.33%	275	2	2.20%
Brentwood Union School District	697	2	4.99%	425	1	3.52%
City of Brentwood	423	3	3.03%	275	3	2.20%
Precision Cabinets	259	4	1.85%			
Winco Foods, Inc.	176	5	1.26%	175	7	0.88%
Home Depot	150	6	1.07%	175	6	1.32%
Safeway Stores, Inc.	141	7	1.01%	225	4	1.76%
John Muir	132	8	0.94%	125	10	0.44%
Raley's	132	9	0.94%			
Kohl's	123	10	0.88%	125	9	0.88%
BJ's Brewhouse	100	11	0.72%	225	5	1.76%
Save Mart Supermarkets (FoodMax)	79	12	0.57%			
Town & Country Roofing	77	13	0.55%			
Thorpe Design, Inc.	77	14	0.55%			
Capital Builders	77	15	0.55%			
Town & Country Roofing - Solar	75	16	0.54%			
Black Angus	70	17	0.50%			
Red Robin Gourmet Burgers	65	18	0.47%			
Brentwood ACE Hardware	60	19	0.43%			
Rodda Electric Inc.	60	20	0.43%			
Total City Employment	13,971					

**Source:** East Bay Economic Development Alliance

# AUTHORIZED FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM

## **LAST TEN FISCAL YEARS**

(Unaudited)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Function/Program										
General Government	38	37	35	34	34	35	35	37	37	37
Public Safety	79	79	83	83	85	95	95	95	105	105
Community Development	24	23	21	20	19	19	22	23	23	23
Engineering	12	13	13	14	14	14	14	14	14	13
Public Works	24	23	24	23	23	23	26	26	26	27
Parks and Recreation	24	24	24	24	25	24	25	26	27	27
Wastewater	17	17	18	18	18	19	20	24	24	24
Solid Waste	24	24	25	26	27	26	27	28	29	29
Water	26	26	26	26	26	26	27	27	28	29
Housing	2	1	2	2	2	2	2	2	2	2
Total <sup>(1)</sup>	270	267	271	270	273	284	293	302	315	315

(1) Amounts by Function/Program are rounded. Rounding differences may result.

**Source:** City of Brentwood Finance and Information Systems Department

# OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

(Unaudited)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Function/Program										
General Government										
Single-Family Dwelling Permits Issued	175	290	500	451	519	541	411	352	274	241
Accounts Payable Invoices Processed	10,885	10,458	10,440	12,023	13,364	13,625	12,463	12,222	12,044	10,624
Purchase Orders Issued	320	355	291	286	269	279	264	244	354	360
Checks Issued	14,047	14,064	13,692	14,299	15,764	15,844	15,133	14,753	14,129	13,593
Public Works										
Debris Collected (tons)	1,995	2,229	2,226	1,890	1,756	1,687	1,568	1,880	2,032	1,798
Streetlights Maintenance Requests	659	680	713	697	410	424	293	422	415	336
Police										
Physical Arrests (est.)	1,745	1,626	1,563	1,679	1,648	1,626	1,629	1,596	1,226	1,023
Calls for Service (est.)	37,124	36,781	36,192	39,934	40,661	44,417	50,300	51,777	51,867	46,042
Case Files Taken (est.)	6,044	5,823	5,821	6,133	5,925	6,335	6,396	6,217	5,870	5,891
Parks and Recreation										
Total Programs Offered (est.)	1,053	997	924	852	852	891	962	993	993	1,069
Refuse Collection										
Refuse Collected (tons per day)	88	93	95	97	102	110	114	119	114	118
Yard Waste (tons per day)	34	35	35	38	35	38	37	40	42	41
Recyclables Collected (tons per day)	22	22	22	23	25	26	25	30	29	30
Residential Services	15,907	16,337	16,729	17,245	17,802	18,310	18,806	19,329	19,884	20,285
Commercial Services	451	468	465	475	487	499	508	497	507	516
Water										
New Connections	125	197	338	467	475	527	470	353	304	321
Average Daily Production (millions of gallons)	9	11	11	10	7	8	9	9	10	11
Peak Daily Production (millions of gallons)	15	16	17	17	18	16	20	19	19	18
Number of Utility Customers	16,952	17,120	17,505	18,289	18,785	19,385	19,736	20,285	20,628	20,964
Wastewater										
New Connections	125	199	338	467	480	529	471	356	307	323
Average Daily Sewage Treatment (millions of gallons)	3	3	4	4	3	4	4	3	4	4

Source: Various City Departments

# CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

(Unaudited)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Function/Program										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Substations	1	1	1	1	1	1	1	1	1	1
Patrol Vehicles	51	51	52	52	49	49	49	49	44	42
Parks and Recreation										
Developed Park Acreage (1)	260	221	223	226	231	234	253	237	240	240
Play Areas	46	48	48	51	52	56	61	61	65	67
Multi-Use Trails (miles)	16	16	17	18	18	19	19	19	19	19
Multi-Use Ball and Soccer Fields	23	23	23	23	19	19	20	20	20	20
Picnic Tables	287	290	292	305	311	331	351	353	364	374
Refuse Collection										
Collection Trucks	14	14	14	16	16	17	17	18	19	19
Water										
Water Mains (miles)	219	256	266	284	287	302	324	345	347	348
Fire Hydrants	2,153	2,535	2,588	2,704	2,719	2,841	2,901	2,990	3,013	3,019
Number of Wells	8	7	7	7	7	7	7	7	7	6
Number of Reservoirs	6	6	6	6	6	6	6	6	6	6
Storage Capacity (millions of gallons)	19	19	19	19	19	19	19	19	19	19
Wastewater										
Sanitary Sewers (miles)	179	202	209	225	226	235	237	242	243	244
Lift Stations	2	2	2	2	2	2	2	3	3	3
Other Public Works										
Streets (miles)	190	192	192	192	192	192	192	192	192	192
Street Lights	5,889	5,948	5,957	5,957	6,691	6,693	7,403	7,592	7,645	7,740

**Source:** Various City Departments

<sup>(1)</sup> Beginning with FY 2012/13, a new map system was implemented with rescaled acreage.

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# **City of Brentwood**

Information

Number of Commercial Services

	General	Inform
	(Uı	naudited)
Date of Incorporation:	January 19, 1948	
		Num
Forms of Government:	General Law	Num
	Council-Manager	Stora
		Aver
Fiscal Year Begins:	July 1	Peak
		Num
Area of City:	14.83 Sq. Miles	<u></u>
Population as of January 2021:	66,097	Num
		Num

Number of Wells	6	
Number of Reservoirs	6	
Storage Capacity (gallons)	19 MG	
Average Daily Production	11 MGD	
Peak Daily Production	18 MGD	
Number of Connections	20,964	
Municipal Solid Waste		
Number of Residential Services	20,285	

**Municipal Water System** 

Number of Full-time	
Equivalent Positions	<u>Year-End</u>
315	2021
315	2020
302	2019
293	2018
284	2017
273	2016
270	2015
271	2014
267	2013
270	2012

Parks and Recreation		
Developed Park Acreage	240.39 acres	
Aquatic Complex	7.5 acres	
Skate Park	.50 acres	
Play Areas	67	
Sunset Park Athletic Complex	38 acres	
Veterans Park	10.5 acres	

Public Schools		
Elementary	8	
Intermediate	3	
High School	2	
Alternative High Schools	2	

Parks Facilities		
Multi-Use Trails	19.28 miles	
Multi-Use Ball and Soccer Fields	20	
Tennis Courts	2	
Basketball Courts	14	
Bocce Ball Courts	8	
Volleyball Courts	3	
Horseshoe Courts	2	
Gazebos	3	
Picnic Tables	374	
BBQ Areas	34	
Restrooms (Permanent)	9	

Miles of Streets	
Miles of Streets	192
Miles of Sanitary Sewers	244
Miles of Water Mains	348
Number of Street Lights	7,740

Police Protection	
Sworn Officers	71
Vehicles	42
Motorcycles	5

Municipal Wastewater System		
Sanitary Lift Stations	3	
Number of Connections	20,533	
Average Daily Flow	3.98 MGD	

East Contra Costa Fire Protection District	
Stations Located in Brentwood	1
Firefighters in Brentwood	9

**Source:** Various City Departments



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the City Council City of Brentwood, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the City of Brentwood, California, as of and for the year ended June 30, 2021, and have issued our report thereon dated November 15, 2021. Our report included an emphasis of a matter paragraph disclosing the implementation of new accounting principles.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We have also issued a separate Memorandum on Internal Control dated November 15, 2021 which is an integral part of our audit and should be read in conjunction with this report.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Pleasant Hill, California November 15, 2021